1	BEFORE THE WASHINGTON UTILITIES AND
2	TRANSPORTATION COMMISSION
3	
4	In the Matter of the ) Docket No. UT-003013
5	Continued Costing and Pricing ) Volume XXXVIII
6	of Unbundled Network Elements ) Pages 4287-4486
7	and Transport and Termination. )
8	)
9	
10	A hearing in the above matter was
11	held on May 7, 2002, at 9:28 a.m., at 1300 South
12	Evergreen Park Drive, Southwest, Olympia, Washington,
13	before Administrative Law Judge LAWRENCE BERG.
14	The parties were present as
15	The parties were present as follows:
16	QWEST, by Lisa Anderl and Adam Sherr, Attorneys at Law, 1600 Seventh Avenue, Room
17	3206, Seattle, Washington, 98191.
18	WORLDCOM, INC./MCI, by Michel Singer-Nelson, Attorney at Law, 707 17th Street,
19	Suite 4200, Denver, Colorado, 80202.
20	COVAD COMMUNICATIONS COMPANY, by
21	Megan Doberneck, Attorney at Law, 7901 Lowry Boulevard, Denver, Colorado 80230.
22	VERIZON, by Jennifer McClellan,
23	Attorney at Law, Hunton & Williams, 951 East Byrd Street, Richmond, Virginia 23219.
24	Dawbaya I Nalgan CCD
25	Barbara L. Nelson, CCR Court Reporter

1	THE COMMISSION, by Mary M.
2	Tennyson, Assistant Attorney General, 1400 S. Evergreen Park Drive, S.W., P.O. Box 40128, Olympia, Washington 98504.
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19	
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21	
22	
23	
24	
25	

1		
2	INDEX OF WITNESSES	
3	WITNESS:	PAGE:
5		11102
б	TERESA K. MILLION	
7	Cross-Examination by Ms. Tennyson	4292
8	Examination by Dr. Gabel	4307
9	Redirect Examination by Ms. Anderl	4324
10	Recross-Examination by Ms. Doberneck	4337
11	Examination by Dr. Gabel	4340
12		
13	WILLIAM R. EASTON	
14	Direct Examination by Ms. Anderl	4345
15	Cross-Examination by Ms. Doberneck	4347
16	Examination by Dr. Gabel	4363
17		
18	KATHRYN MALONE	
19	Cross-Examination by Ms. Doberneck	4368
20	Cross-Examination by Ms. Tennyson	4471
21	Redirect Examination by Ms. Anderl	4475
22	Recross-Examination by Ms. Singer-Nelson	4480
23	Examination by Dr. Gabel	4483
24	Redirect Examination by Ms. Anderl	4485

INDEX OF EXHIBITS					
EXHIBIT:	IDENTIFIED:		MITTED		
2085-2089	IDENTIFIED.	4300	4300		
2090, C-2090		4300	4300		
2090, C-2090			4300		
		4300			
2099		4346	4347		
T-2100, E-2100	4343	4346	4347		
T-2101	4343	4346	4347		
E-2101	4344	4346	4347		
T-2101	4344	4346	4347		
2103-2113	4344	4362	4362		
2114-2128	4345	4362	4363		
2129		4346	4347		
T-2130	4365	4368	4368		
T-2131	4366	4368	4368		
T-2132	4366	4368	4368		
2133-2134	4366	4368	4368		
2135	4366	4427	4428		
2136-2139	4366				
2140		not admitted	4436		
2046-2048	4125	4129	4129		

- 1 JUDGE BERG: We will be back on the record.
- 2 This is a continued hearing in Docket Number
- 3 UT-003013, the Part D proceeding. This is a
- 4 continuation of a hearing that started yesterday.
- 5 Today's date is May 7th, 2002. It's not necessary
- 6 for Counsel to re-enter their appearances. I will
- 7 note for the record that Mr. Kopta, who was present
- 8 for yesterday's proceeding, is -- may not be present
- 9 -- is not present and may not be present later in the
- 10 day. The reporter should just please note on the
- 11 transcript counsel from yesterday's session. Off the
- 12 record.
- 13 (Discussion off the record.)
- JUDGE BERG: Back on the record. We'll
- 15 also note that we'll take an appearance from Staff's
- 16 co-counsel in this case.
- 17 MS. TENNYSON: My name is Mary M. Tennyson,
- 18 Senior Assistant Attorney General, representing
- 19 Commission Staff.
- JUDGE BERG: Thank you, Ms. Tennyson.
- 21 Anything from the parties as a matter of the record
- 22 before we resume cross-examination of Ms. Million?
- 23 Ms. Million, I'll just remind you that you remain
- 24 subject to the oath that you took yesterday.
- MS. MILLION: Thank you, Judge.

- 1 JUDGE BERG: And we begin with
- 2 cross-examination by Commission Staff.

- 4 CROSS-EXAMINATION
- 5 BY MS. TENNYSON:
- 6 Q. Good morning, Ms. Million.
- 7 A. Good morning.
- 8 Q. Okay. We'll start by digging out all our
- 9 notebooks. Let's start with Exhibit 2051.
- 10 A. I'm sorry.
- 11 Q. I believe this is the cost study for
- 12 channel regeneration. It's your TKM-56.
- 13 A. I appear not to have that up here.
- 14 MS. ANDERL: Your Honor, may I approach the
- 15 witness and provide her with a copy?
- JUDGE BERG: Yes. Thank you, Ms. Anderl.
- 17 THE WITNESS: Thank you. I have that.
- 18 Q. Okay, thank you. Now, if you could turn to
- 19 page five of that exhibit, and under the -- there's a
- 20 column that states channel regeneration per repeater,
- 21 and then there's a recurring cost for the NRC, or
- 22 nonrecurring cost. There's just a grey space.
- 23 A. That's correct.
- Q. Now, that's meant to reflect that that's a
- 25 zero charge for nonrecurring cost; correct?

- 1 A. Yes, it is.
- Q. Okay. Now, this is -- I just want to
- 3 clarify -- this is different than Exhibit 2027, your
- 4 TKM-33, and this is meant to replace that?
- 5 A. Yes, it is.
- 6 Q. Okay. Also, I would like to go -- go to
- 7 Exhibit 2050. You may not have that if you don't
- 8 have 2051.
- 9 A. Actually, I do. Thank you.
- 10 Q. Okay. And going down on the first page of
- 11 that exhibit, under 8.0, Collocation, 8.1.7, Channel
- 12 Regeneration, again, we see no charge for
- 13 nonrecurring cost?
- 14 A. That's correct.
- Q. Okay. These two, these are the two most
- 16 recent proposals and the one we should be looking at
- 17 for Qwest's proposal in this case?
- 18 A. Yes, it is.
- 19 Q. Okay. Now, I'd like you, at this point, to
- 20 refer to Exhibit 2087, which was one of the Staff
- 21 cross exhibits.
- 22 A. I have that.
- Q. And specifically the page -- well, I think
- 24 it's on the first page. Let me get my copy of it
- 25 available. In the response to this Staff Data

- 1 Request 71, the last sentence says, Also, the
- 2 spreadsheet incorporates the most recent Part D
- 3 proposal found in TKM-55.
- 4 A. Yes, it does.
- 5 Q. Okay. Well, I would like you to look at
- 6 the confidential -- or the Attachment B. I don't
- 7 believe it is confidential. It's the supplemental
- 8 response.
- 9 A. I have that.
- 10 Q. And look particularly at page two of 19.
- 11 And under 8.1.7, per channel regeneration. Now, here
- 12 I see there is a nonrecurring charge.
- 13 A. Yes, there is. That is the SGAT Exhibit A,
- 14 and evidently the people that prepared that did not
- 15 get the message to remove that nonrecurring charge.
- 16 That should not be there.
- 17 Q. Okay. So although it should be consistent
- 18 with TKM-55, that's what we should be looking to?
- 19 A. That's correct. And I apologize, because I
- 20 see that they've updated the recurring charge, but
- 21 they did not remove the nonrecurring, and that's a
- 22 mistake.
- Q. Okay, thank you.
- 24 A. We will correct that and make sure that the
- 25 next SGAT release reflects that appropriately.

- 1 Q. Okay. That was our concern, that there
- 2 seemed to be an inconsistency there. Ms. Million,
- 3 are you aware that in the SGAT proceeding in the
- 4 UT-003022 and 003040, the Commission has ordered that
- 5 Qwest eliminate the E-UDIT prices?
- 6 A. I understand that there is an order
- 7 regarding UDIT and E-UDIT, and that we're doing --
- 8 that we've withdrawn those rates and that we're going
- 9 to be resubmitting them in a later proceeding. I
- 10 don't know exactly what the order says at this point.
- 11 I haven't spent any time reviewing that yet.
- 12 Q. Okay. So do I understand it, then, that in
- 13 this -- in the documents you've submitted in this
- 14 proceeding, that has not been changed, or your
- 15 treatment of UDIT and E-UDIT has not been changed?
- 16 A. No, it hasn't at this point, but we did
- 17 note, I think, that we were withdrawing the cost
- 18 studies that we had submitted for E-UDIT, and that we
- 19 would be preparing new studies to reflect what the
- 20 Commission's order was on that point.
- Q. Okay, thank you. Now, you did submit some
- 22 testimony -- I believe both you and Mr. Kennedy, then
- 23 Mr. Easton will be testifying to this -- regarding
- 24 costing and pricing of pole attachment nonrecurring
- 25 costs. Has Owest taken the issue of imputation into

- 1 account with regard to costing out the pole
- 2 attachment nonrecurring cost that it's proposed in
- 3 this proceeding?
- 4 A. I'm sorry, I don't believe we have any pole
- 5 attachment nonrecurring. We have pole attachment
- 6 fees and innerduct fees that are recurring rates, but
- 7 I'm not aware of any pole attachment nonrecurrings.
- 8 Q. Could you look at Exhibit 2050?
- 9 A. Certainly.
- 10 Q. The last page of that.
- 11 A. I have that.
- 12 Q. Okay. Under access to poles, duct, conduit
- 13 and rights of way, I see nonrecurring costs. I don't
- 14 see recurring costs.
- 15 A. Okay. I misunderstood, then, because I
- 16 think of pole attachment as the recurring fee for
- 17 pole attachments. These are nonrecurring charges for
- 18 CLECs who inquire about poles and manholes and ask
- 19 for verifications of those. So --
- 20 Q. So it was the pole attachment reference
- 21 that I made that --
- 22 A. That confused me, yes. I think of that in
- 23 terms of the recurring costs for those things, so I
- 24 apologize. And what was your question with regard to
- 25 those fees?

- 1 Q. Whether you have taken the issue of
- 2 imputation into account with regard to those costs?
- 3 A. Not that I'm aware of.
- Q. At this point, I'd like you to turn to your
- 5 -- it's your rebuttal testimony. It's T-2049.
- 6 A. I have that.
- 7 Q. And specifically at page 22. Of course, I
- 8 didn't highlight it, so I can't find it right now.
- 9 Starting at line two, I believe what we're talking
- 10 about here is -- to get the context, you have to go
- 11 back quite a bit. We're discussing the costs --
- 12 Qwest's cost for setting up the DSL. Is that your
- 13 recollection of what this testimony discusses in
- 14 general?
- 15 A. Qwest's costs to establish remote
- 16 terminals, I believe.
- 17 Q. And that cost is in the range of 250 to
- 18 \$480; is that approximately what --
- 19 A. On a TELRIC basis, assuming that Qwest
- 20 assumes 85 percent of the cost at the remote
- 21 terminal, and that is on a per-line basis or
- 22 per-customer basis served.
- Q. Okay. Now, Qwest does also have a tariff
- 24 in place for DSL service; correct?
- 25 A. Yes, that's correct.

- 1 Q. And if you can refer to Exhibit 2075, it's
- 2 one of Covad's cross-examination exhibits.
- 3 A. I have that.
- 4 Q. And referring to page 18 of the tariff that
- 5 is part of that exhibit.
- 6 A. Yes, I have that, as well.
- 7 Q. Now, this referenced nonrecurring charges
- 8 for Qwest DSL deluxe. Is this the same -- is this
- 9 anything comparable to what is discussed at page 22
- 10 of your rebuttal testimony?
- 11 A. No, it is not.
- 12 Q. Okay. Can you describe how they're
- 13 different?
- 14 A. Well, a couple of things. For one thing,
- 15 the nonrecurring retail charge is going to be based
- on a combination of ways that Qwest provisions DSL
- 17 services to its customers, including central office
- 18 provisioning of DSL, which has a very different cost
- 19 and is weighted into the calculation of this charge,
- 20 as opposed to what I'm presenting in this testimony,
- 21 which is just based on the TELRIC cost for a remote
- 22 terminal and Qwest, assuming 85 percent of this cost,
- 23 this would be Qwest's cost at the remote location.
- 24 But when you put a service together for
- 25 retail customers, our retail offering is both the

- 1 central office offering and the remote offering
- 2 weighted together based on the customers that we
- 3 serve from both of those offerings. And so this
- 4 nonrecurring reflects both of those offerings and the
- 5 TELRIC -- and on a TSLRIC basis or a retail basis, as
- 6 opposed to the TELRIC number here that I'm just
- 7 trying to reflect, of the TELRIC number, this is
- 8 Qwest's portion of that cost.
- 9 So that's a good portion of the difference,
- 10 as well as, in Qwest's retail offering, the same way
- 11 that the CLECs would do some of the costs that you
- 12 incur to set up a service, your nonrecurrings may not
- 13 reflect the entire nonrecurring charge -- or the
- 14 nonrecurring cost to you to set that service up, that
- 15 some of that may be recovered in your retail rate
- 16 over time from the customer, and so -- and that's the
- 17 same way that a CLEC would price their service. They
- 18 would have a nonrecurring charge to their customer
- 19 and then they would have a recurring cost that -- or
- 20 a recurring charge that would recover both their
- 21 direct cost of the service on a recurring basis and
- 22 some of their nonrecurring costs to acquire or set
- 23 that customer up.
- Q. Okay, thank you. I'd like to turn now to
- 25 some questions about cost factors, and I believe that

- 1 your counsel may have discussed this with you. I had
- 2 originally planned to ask some of the questions of
- 3 one of the other Qwest witnesses, not Dr. Gude. And
- 4 I should note at this time, we have Staff Cross
- 5 Exhibits 2085 through 2091. Actually, through 2089
- 6 are responses -- Qwest responses to Staff data
- 7 requests, and I did discuss those with Ms. Anderl,
- 8 and she has no objection to them being admitted.
- 9 JUDGE BERG: All right. Staff Cross
- 10 Exhibits 2085 through 2089 are admitted.
- MS. TENNYSON: We also have Staff Cross
- 12 Exhibit 2090, C-2090 and 2091 that I would offer for
- 13 admission.
- MS. ANDERL: No objection.
- 15 JUDGE BERG: C-2090, 2091 and 2092 are also
- 16 admitted.
- MS. ANDERL: And Your Honor, just so you
- 18 know, the confidential attachment is confidential
- 19 because it was prepared at a time when all of our
- 20 cost studies and information and backup were being
- 21 filed as confidential. If the confidentiality of
- 22 this exhibit becomes an issue, I can certainly check
- 23 and see whether, under our current way of thinking,
- 24 we could withdraw the confidential designation on
- 25 that.

- 1 JUDGE BERG: I appreciate the FYI on that.
- 2 Not really being more familiar with it, we'll just
- 3 leave it as is. And if it turns out that any party
- 4 needs to discuss that in briefs and wishes to make
- 5 express reference to any of that data, I would like
- 6 those parties to first check with Qwest, and then
- 7 parties can approach the Commission with a proposed
- 8 redesignation, if appropriate.
- 9 MS. TENNYSON: Okay.
- 10 Q. Ms. Million, I would like to start first
- 11 with -- unfortunately, we need to have those exhibits
- 12 available, but also Exhibit 2023, which is your
- 13 TKM-29. We all need bigger spaces for this case.
- 14 A. I have that available.
- 15 Q. Okay. I'd like to refer first to page 23
- 16 of Exhibit 2023.
- 17 A. I have that.
- 18 Q. Okay. I'm not sure I do. Just a moment.
- JUDGE BERG: We're looking at 2023,
- 20 Counsel?
- MS. TENNYSON: That's correct.
- JUDGE BERG: Give me the page reference one
- 23 more time.
- MS. TENNYSON: Well, I have it as 23, but
- 25 it's not looking like the one I looked at earlier,

- 1 so --
- JUDGE BERG: All right.
- 3 THE WITNESS: Are you aware that this
- 4 document is numbered in the front and then one
- 5 through --
- 6 MS. TENNYSON: It is. What I'm looking
- 7 for, actually, is customer transfer charge first
- 8 mechanized.
- 9 THE WITNESS: Within the study itself.
- 10 MS. TENNYSON: Within the study, yes, and I
- 11 have written it down as page 23, but I'm having a
- 12 very dyslexic day, so -- oh, I see, it is the second
- 13 -- page 23 of 513. That's what you were trying to
- 14 help me with.
- 15 THE WITNESS: Yes.
- 16 Q. It's the second page 23 of this exhibit.
- 17 Okay.
- 18 A. I'm there.
- 19 Q. Under customer transfer charge POTS first
- 20 mechanized continued, the first heading is Direct
- 21 Cost, and below that, we have directly assigned. Do
- 22 you see that?
- 23 A. Yes, I do.
- Q. Now, there are cost factors listed here and
- 25 then a number for total direct costs?

- 1 A. Yes, that's correct.
- Q. And that is \$4.73?
- 3 A. Yes, it is.
- Q. Okay. Then going back to -- I'm now on
- 5 page 16 of the first part of the summary of the
- 6 study, the summary of results, Commission prescribed
- 7 costing and pricing.
- 8 A. Yes, I have that.
- 9 Q. Okay. And the first line there, we have
- 10 customer transfer charge POTS first mechanized, then
- 11 you have total direct cost, we see the same \$4.73?
- 12 A. That's correct.
- 13 Q. Now, you also then have two state
- 14 cost/price factors, and the one, it's .1962 or 19.62
- 15 percent?
- 16 A. Yes, that's correct.
- 17 Q. The second one would be 4.05 percent?
- 18 A. Yes, it is.
- 19 Q. So in this case, I gather Qwest is taking
- 20 directly assigned cost that is calculated in this
- 21 case and is then also applying the cost factors that
- 22 were approved in the part -- or 960369 of this case?
- 23 A. Yes, that's correct, and that's consistent
- 24 with the way that we've calculated these costs for
- 25 all of our costs throughout this case, from Part A

- 1 onward, is to take a direct investment amount that is
- 2 calculated on a monthly recurring basis, apply the
- 3 direct factors, and then calculate a total direct
- 4 cost to which we then apply the directly attributable
- 5 factor of 19.62 percent and the common factor of
- 6 .0405, or 4.05 percent.
- 7 Q. Okay. So in Ms. Gude's testimony, she
- 8 stated that, for directly assigned costs, Qwest has
- 9 appropriately considered these costs in developing
- 10 its directly attributable and common factors and
- 11 consistently applied such factors through all phases
- 12 of these proceedings?
- 13 A. Yes, that's correct.
- Q. You agree with that?
- 15 A. Yes.
- 16 Q. I'd like to refer back at this point to
- 17 your Exhibit T-2049, your rebuttal testimony.
- 18 A. Yes, I have that.
- 19 Q. And specifically page 16 and line ten.
- 20 A. I have that.
- Q. Now, at this point, you're referring to
- 22 operator service and directory assistance, or OS and
- 23 DAS competitive services?
- 24 A. Yes, I am.
- 25 Q. Okay. Does Qwest provide the UNE platform

- 1 without OS and DA?
- 2 A. I'm not sure I understand that question.
- 3 Q. Well, if -- do you provide the UNE platform
- 4 without OS and DA removed or does a CLEC have to buy
- 5 that and buy another service to have those features
- 6 stripped off?
- 7 A. You know, I guess I don't know the answer
- 8 to that. I would refer that to one of our product
- 9 witnesses to explain how those services are provided.
- 10 Q. Okay. And your product witnesses, I mean,
- 11 is there a preference?
- MS. ANDERL: I believe it would be Ms.
- 13 Malone.
- 14 THE WITNESS: Ms. Malone.
- 15 Q. That is what I was going to suggest. Okay.
- 16 Do you know if Qwest offers customized routing as a
- 17 separate service?
- 18 A. Yes, customized routing is available.
- 19 Q. And there is a separate charge for that?
- 20 A. Yes, there are two nonrecurring rates, one
- 21 to establish the class codes and one to install those
- 22 class codes into the switches. And they're line
- 23 class codes, excuse me, I misspoke.
- Q. Okay. Let's go back at this point to your
- 25 direct testimony. You may or may not need to refer

- 1 to it, but I'm referring to page 34, line three of
- 2 your direct testimony, which -- Exhibit T-2020.
- 3 A. I have that.
- 4 Q. Okay. You refer at this point to market
- 5 rates or prices being set at market rates or by --
- 6 you said by the market, I believe?
- 7 A. Yes, I believe I do.
- 8 Q. In this proceeding, is Qwest proposing any
- 9 prices for any elements that Qwest believes are
- 10 exempt from TELRIC pricing under the FCC's rules and
- 11 orders?
- 12 A. I would answer that this way. In my
- 13 Exhibit 2050, or its predecessors where I have
- 14 proposed rates, those are strictly the UNE rates
- 15 based on TELRIC studies. In the SGAT Exhibit A,
- 16 certainly there are prices in there for operator
- 17 services and directory assistance that are included
- 18 on the SGAT that Qwest considers to be market-based
- 19 rates and not supported by a TELRIC study and,
- 20 therefore, not proposed in my exhibit or in my
- 21 testimony, but that are a part of the product
- 22 offering that Qwest has.
- Q. So in that case, do you -- are you
- 24 proposing or offering to the Commission a proposal
- 25 for Commission approval on setting those prices?

- 1 A. I don't believe so. I would suggest that,
- 2 to the extent that the FCC has ruled that something
- 3 should be determined by market forces, that that at
- 4 least implies that there's no approval necessary for
- 5 those rates, that the market will take care of
- 6 establishing those rates.
- 7 MS. TENNYSON: I have no further questions
- 8 of Ms. Million at this time. Thank you.
- 9 THE WITNESS: Thank you.
- 10 JUDGE BERG: Thank you.

- 12 EXAMINATION
- 13 BY DR. GABEL:
- Q. Good morning, Ms. Million. I'd like to ask
- 15 you to start with Exhibit 2020. That is your direct
- 16 testimony.
- 17 A. I have that.
- 18 Q. Page 25, please. At line six and seven,
- 19 you state that Verizon's rates for fiber terminations
- 20 do not provide any recovery for the equipment on
- 21 which the fibers terminate. Would you identify the
- 22 basis for this statement? How did you reach the
- 23 conclusion that Verizon's rates do not provide for
- 24 any recovery for the equipment on which the fibers
- 25 terminate?

- 1 A. We had discussions with the Verizon cost
- 2 people and examined their cost study and the rates
- 3 that they were providing and we -- in going through
- 4 the cost studies, in setting up our rates and
- 5 preparing them for the tariff filing, we tried to
- 6 find the costs for the termination location and
- 7 couldn't find it, made some phone calls, and got on
- 8 some discussions with the Verizon folks, and they
- 9 confirmed that there were no costs for those fiber
- 10 terminations in their study.
- 11 Q. And is that because, in a Verizon rate
- 12 schedule, the cost of the fiber terminations are
- 13 recovered through a separate rate? Did you explore
- 14 that?
- 15 A. We didn't.
- 16 Q. Didn't, okay. Could I ask you to turn to
- 17 page 27 of that same exhibit, lines two through five.
- 18 Here you discuss the FCC staff study for the cost of
- 19 digital switching. At line two, you state that the
- 20 FCC staff study did not include Qwest capitalized
- 21 least cost that would represent right to use fees,
- 22 which Qwest pays for the additional software needed
- 23 to provision vertical features in the switch.
- A. Yes, that's correct.
- 25 O. So let me make sure I understand this

- 1 issue. At the time in which FCC staff did their
- 2 analysis of the cost of digital switching, was the
- 3 right to use fee expensed?
- 4 A. Yes, it was.
- 5 Q. And so at that time Qwest would have been
- 6 expensing its right to use fee?
- 7 A. That's correct, and it would not have been
- 8 included in the accounting -- in the accounting
- 9 vernacular, it's FRC 377-C. Those costs would not
- 10 have been included in that book account because they
- 11 were being expensed.
- 12 Q. Okay. And would that expense have been
- 13 reflected in the Qwest maintenance factor that is
- 14 used to develop the annual charge factor that
- 15 converts investments to annual cost?
- 16 A. No, it would not have, because our right to
- 17 use fees -- in our preparation of our factors, one of
- 18 the things that we have consistently removed are the
- 19 right to use fees in our development of our factors.
- 20 Q. So in 1996, Qwest was undertaking a study
- 21 of a digital switching machine. Where or how would
- 22 it have attempted to recover its right to use fees?
- 23 A. The right -- ooh, 1996.
- 24 Q. Or 1997.
- 25 A. Well, I'm not sure I'm able to address very

- 1 specifically how we would have done that then. I am
- 2 aware that those have always been pulled out, in my
- 3 discussions with the people responsible for
- 4 development of the factors, but I -- my understanding
- 5 is that those rates would have been -- or those
- 6 expenses would have been determined separately and
- 7 included in our proposal for switching as a separate
- 8 component of the cost.
- 9 I would have to go back to the people who
- 10 actually prepared those studies, though, to verify
- 11 that information.
- 12 Q. In the preparation of this testimony, did
- 13 you have an opportunity to review the Commission's
- 14 Eighth Supplemental Order in Docket UT-960369, where
- 15 the Commission addresses the development of the port
- 16 and the traffic sensitive rates, UNE rates?
- 17 A. Yes, I did read through that information.
- 18 Q. Okay. Do you have a copy, per chance, of
- 19 the Eighth Supplemental Order with you?
- MS. ANDERL: Yes, she does.
- 21 THE WITNESS: I'm sure my counsel does.
- JUDGE BERG: We'll be off the record for
- just a moment.
- 24 (Recess taken.)
- JUDGE BERG: Back on the record.

- 1 Q. Ms. Million, may I ask for you to turn to
- 2 paragraph 319 of that order?
- 3 A. I have that.
- Q. Okay. Would you please read that paragraph
- 5 into the record for us?
- 6 A. Yes. Investments can be converted to a
- 7 monthly cash flow requirement through the application
- 8 of annual charge factors.
- 9 MS. ANDERL: Slowly.
- 10 THE WITNESS: Unfortunately, none of the
- 11 models provide a transparent economically rational
- 12 method for modifying annual charge factors in a
- 13 manner that is consistent with our findings in this
- 14 order. Therefore, we will use a factor of 22.95
- 15 percent for digital switching. This value was
- 16 derived from Exhibit C-115, analog end office line
- 17 port study, recurring costs, prescribed lives, August
- 18 1996.
- 19 Q. In the preparation of your testimony, did
- 20 you have an opportunity to review that exhibit, the
- 21 exhibit that's referred to at paragraph 319 of the
- 22 Eighth Supplemental Order?
- 23 A. No, I did not.
- Q. Do you know if the annual charge factor
- 25 that was referenced at paragraph 319 includes any

- 1 allowance for the recovery of right to use fees?
- 2 A. I was not aware that it did.
- 3 Q. But do you know if it excludes it?
- 4 A. I don't know that.
- 5 Q. Okay. So as a bench request, could you
- 6 please look into the development of that annual
- 7 charge factor and explain why you believe the
- 8 development of that factor does or does not include
- 9 recovery of right to use fees?
- 10 A. Yes, I can do that.
- 11 Q. And not only provide an explanation, but
- 12 provide some documentation to support your
- 13 conclusion?
- 14 A. Yes.
- JUDGE BERG: That would be Bench Request
- 16 48. I was taking notes, but let me just check with
- 17 Qwest's Counsel to see if you have a clear
- 18 understanding of the request?
- MS. ANDERL: I believe that we do.
- JUDGE BERG: All right, thank you.
- 21 MS. ANDERL: Your Honor, can I just clarify
- 22 that the deadline will be the ordinary deadline,
- 23 which is ten days after receipt of the transcript?
- JUDGE BERG: Sure, that's fine. Thank you
- 25 very much, Ms. Anderl.

- 1 Q. Ms. Million, just to pursue this topic a
- 2 little more, could you now turn to page 35 of the
- 3 same direct testimony, Exhibit 2020?
- 4 A. Yes, I have that.
- 5 Q. Exhibit TKM-46 is a PRI Port Study. Is
- 6 this a port on a digital switching machine?
- 7 A. Yes, it is.
- 8 Q. Now, is the investment for a PRI port
- 9 included in Account 377-C, which you earlier
- 10 referenced as being the account for digital switching
- 11 investment?
- 12 A. I wouldn't know that without going back and
- 13 looking at the study and how we've referenced that
- 14 investment.
- Q. Well, for each one of these ports, that
- 16 would be TKM-44, 45, 46 and 47, I would have the same
- 17 general question, which would be why wouldn't the
- 18 port investment already be included in the FCC data,
- 19 which was used to estimate the cost of digital
- 20 switching?
- 21 I don't know if you can answer that or if
- 22 that's something that you want to go back and look at
- 23 the -- if you assume -- my question is if it's
- 24 correct to assume that PRI port investment is
- 25 recorded in Account 377-C, why wouldn't that

- 1 investment already be reflected in the accounting
- 2 data that was used by the FCC to estimate the cost of
- 3 digital switching?
- 4 A. I guess I don't know the answer to that.
- 5 Q. Okay. So we'll have that as a bench
- 6 request for you to --
- 7 JUDGE BERG: That will be Bench Request 49,
- 8 subject to the standard terms.
- 9 Q. Now, Ms. Million, I'd like to ask you to
- 10 turn to Exhibit 2049.
- 11 A. I have that.
- 12 Q. Page 28, line 11. First, do I understand
- 13 that the issue here is the rate structure for access
- 14 service request? Is that the issue that's being
- 15 discussed here? And that is, should the rate
- 16 structure just be one nonrecurring charge or should
- 17 there be a separate rate for manual, as opposed to
- 18 electronic orders?
- 19 A. Yes, that's my understanding.
- 20 Q. And for this particular rate, Qwest has
- 21 submitted just one rate, which is a weighted average
- of manual and electronic orders; is that correct?
- 23 A. Well, in its -- if I might explain, it's
- 24 not just one particular rate, because there are a
- 25 number of different nonrecurring charges that include

- 1 order processing for access service requests, or
- 2 ASRs. And so the issue I understood of manual versus
- 3 electronic processing of those orders applied to any
- 4 of the nonrecurrings that reflected ASR processing in
- 5 them, and so yes, then, in that case, it is an issue
- 6 of manual versus electronic processing of orders for
- 7 any of those nonrecurrings.
- 8 Q. For some of the rate elements you have
- 9 separate nonrecurring charges, depending upon if an
- 10 order is placed manually or electronically. Why, in
- 11 this instance, did you submit one nonrecurring rate
- 12 structure, as opposed to a rate structure that had
- 13 one rate for manual orders and a second for
- 14 electronic?
- 15 A. Primarily our decision process on that has
- 16 been a matter of do we process a lot of orders
- 17 electronically versus a few manual orders that we
- 18 continue to receive by fax or some method that
- 19 requires manual processing. We were certainly aware,
- 20 for things like UNE-P and some of those, that we
- 21 would be receiving a vast majority of those orders
- 22 electronically fairly soon.
- 23 At the time when we were developing
- 24 nonrecurring costs for orders that required ASR
- 25 processing, we were still receiving a large majority

- of those on a manual, rather than electronic basis.
- 2 My understanding is that at some point we will be
- 3 moving to more electronic processing for those.
- 4 And my point in my testimony here was that
- 5 while there may be a valid reason to separate those
- 6 out at some point, the answer is not to just simply
- 7 eliminate the manual processing from the cost
- 8 structure until we've had a chance to revisit that
- 9 and separate it out appropriately, if that's the
- 10 desire of the Commission.
- 11 Q. The next area that I'd like to ask you
- 12 about is a follow up to the discussion that you had
- 13 yesterday with WorldCom's counsel, and that is about
- 14 the degree to which your time estimates reflect
- 15 changes that you anticipate will be made in the
- 16 process for carrying out orders. Do you recall that
- 17 general discussion?
- 18 A. Yes.
- 19 Q. And did I understand correctly that you
- 20 believe that your time estimates reflect changes that
- 21 are likely to take place in the next year or year and
- 22 a half?
- A. Yes, that's correct.
- Q. But it's not possible to look at your work
- 25 papers and say that you expected a three percent

- 1 improvement in time or a nine percent; rather, your
- 2 work papers just show here's our time estimate and we
- 3 believe it reflects anticipated improvements in the
- 4 process?
- 5 A. That's correct.
- 6 Q. And is that because when you contact your
- 7 subject matter experts, you ask them to provide them
- 8 with one number, and that is their estimate of what
- 9 it will -- of the time it will take in the future,
- 10 and you do not ask them to give you an estimate of
- 11 what time it takes today, as opposed to how much time
- 12 it will take in a year?
- 13 A. That's correct. Our instructions in the
- 14 meetings that we have with the subject matter experts
- 15 -- and if you can imagine a group of people who are
- 16 doing the processing to sit down in a conference room
- 17 somewhere and talk about what it is that they're
- 18 doing to process these things today, how they see
- 19 those things impacted in the future and then coming
- 20 up with, based on the input of a number of different
- 21 people, what they think that average time is going to
- 22 look like based on their experience and what they
- 23 anticipate those changes to be.
- 24 So you're correct, we do not ask them for
- 25 anything other than their estimate of time and

- 1 probability for these activities.
- Q. Okay. I'd like to focus on one particular
- 3 area in the nonrecurring cost studies, and that's the
- 4 time associated with interconnection service center.
- 5 A. Yes.
- 6 Q. This is a number that's probably been
- 7 discussed more than any other in the different
- 8 proceedings, so that's the natural one for me to
- 9 focus on.
- 10 A. That's correct.
- 11 Q. So back in -- am I correct, back in 1996 or
- 12 1997, it was Qwest's estimate that the time for
- 13 initial order was 45 minutes?
- 14 A. I believe that's correct.
- Q. And a few years later, your time estimate
- 16 was 24 minutes; is that --
- 17 A. That sounds right to me, yes. It had
- 18 improved dramatically.
- 19 Q. Right. And have you ever explored, you
- 20 know, what were the factors that caused the time to
- 21 be reduced significantly, from 45 minutes to 24
- 22 minutes? Could you explain, do you understand why
- 23 the number has changed significantly?
- 24 A. I could not go back and detail for you what
- 25 process has changed. It is, again, just a part of

- 1 that ongoing work by our various centers to try to
- 2 improve what they're doing, and certainly I would
- 3 assume that that has to do with possibly electronic
- 4 improvements, process improvements, but I don't know
- 5 for a fact what that difference is related to.
- 6 Q. I'm trying to think of the right way to
- 7 phrase this. I'll just explain to you, you know,
- 8 what my -- what I'm thinking on this issue and ask
- 9 for your reaction. When I read your testimony and
- 10 the testimony submitted by the CLECs, the CLECs have
- 11 their own estimates of how much time it should take
- 12 to process an order and Qwest has relied on its
- 13 subject matter experts to provide a different set of
- 14 estimates.
- 15 A. That's correct.
- 16 Q. As I understand your response or your
- 17 rebuttal testimony, you say, Well, the CLECs have
- 18 their opinions, but they're not actually involved in
- 19 carrying out these orders, so unless they come up
- 20 with better evidence, you recommend that the
- 21 Commission rely on Qwest's subject matter experts,
- 22 because they're involved on carrying out these kinds
- 23 of orders on a regular basis. Is that a fair
- 24 characterization of your testimony and your
- 25 understanding of the testimony?

- 1 A. That certainly captures it, I think. I
- 2 guess -- I guess what I -- what I see in terms of the
- 3 CLEC estimates is a lot of times our number cut in
- 4 half, and it appears to me that that's not a very
- 5 scientific estimate. That is somebody saying, I
- 6 think your number is too high, and so if I recommend
- 7 something that's half of what you've recommended,
- 8 maybe I'll make some improvement here. But I'm not
- 9 seeing anything that backs that up that says, Here
- 10 are my own subject matter experts or -- or if it is
- 11 my own subject matter experts, what makes their
- 12 opinion so much better than the subject matter
- 13 experts who are doing the work currently, performing
- 14 it on a day-to-day basis, and understand exactly what
- 15 it is that we're asking for in terms of an estimate.
- We've gone in, we've provided you with
- 17 information about what instructions we give to the
- 18 subject matter experts, we've explained how the
- 19 process works in developing the number, we've given
- 20 you backup that shows what their estimates are, in
- 21 some cases, who those people are that are making
- 22 those recommendations to our cost analyst, and all
- 23 you're receiving from the CLECs is our number cut in
- 24 half and a recommendation that our number is too
- 25 high.

- 1 To me, there's -- I understand that we have
- 2 the burden of providing the proof, but to me that's a
- 3 very unbalanced situation to make a decision on, the
- 4 weight of evidence that we've provided versus a
- 5 recommendation that our time is too high and it
- 6 should be half of what it is.
- 7 Q. Well, you used the term, I believe, that
- 8 the CLECs' evidence isn't very scientific, which
- 9 brings me to a term which has been used many times in
- 10 these cost proceedings, and that is the need to
- 11 validate the reasonableness of the estimates provided
- 12 by subject matter experts.
- Do you have any suggestions on how the
- 14 Commission could validate the reasonableness of your
- 15 time estimates? And please, in responding to this
- 16 question, also let me know, have you done any
- 17 benchmarking of your time estimates with numbers that
- 18 appear in studies submitted and accepted by other
- 19 regulatory commissions for other companies. So have
- 20 you ever compared your numbers to what a Verizon or
- 21 an SBC claims it should take to process similar types
- 22 of orders?
- 23 A. In answering that, I guess I would say
- 24 that, formally, we have not done comparisons.
- 25 Certainly, when we review our rates and when our cost

- 1 analysts review our rates, there are -- there is
- 2 information available to us about what some of the
- 3 rates are for some of the other RBOCs in other
- 4 regions and we are aware of those and we do try to at
- 5 least look at comparability.
- 6 One of the problems that we have is often
- 7 the way that we set up a nonrecurring charge or the
- 8 way that we provision something, it appears to be
- 9 very different from the way that another company
- 10 might provision it. I can remember looking at some
- of the numbers in New York, and based on the way they
- 12 had their numbers laid out, it was very difficult to
- 13 understand what, in their list of nonrecurrings,
- 14 equated to what ours were, but it also appeared, when
- 15 we made some assumptions about what those might be,
- 16 they had a separate number for order provisioning and
- 17 then they had a separate number for the installation
- 18 work, and when we added those things together it
- 19 seemed as though we weren't terribly far off, based
- 20 on our understanding of the differences of those
- 21 numbers.
- But no, we have not conducted a formal
- 23 analysis of those differences. And it is a difficult
- 24 question, because, for example, I don't think time
- 25 and motion studies that take a look at what we're

- 1 doing today and capture, at a very high cost, a
- 2 sample of work that may or may not reflect our
- 3 experience over a 14-state region and over a number
- 4 of different orders is necessarily the answer.
- 5 I think we talked earlier yesterday with
- 6 Mr. Richter and there was some question and concern
- 7 over the validity of the time and motion studies that
- 8 were being submitted. So I'm not sure that at the
- 9 cost of that, that it gains enough for the Commission
- 10 and certainly for us in a time when all of businesses
- 11 are struggling with the economic situation. It's
- 12 hard to justify the cost to do that.
- So I don't know what a good answer is for
- 14 that or how you go about validating that, other than
- 15 to look at the evidence that we've provided and
- 16 understand that the people who have provided it do
- 17 know what it is that they've been asked to do and
- 18 that the instructions have been clear and --
- DR. GABEL: Thank you.
- JUDGE BERG: No questions from the bench.
- 21 Ms. Anderl, would you like to conduct redirect or
- 22 would you like to take a break first?
- MS. ANDERL: Sure, a morning break would be
- 24 fine.
- 25 JUDGE BERG: All right. We'll take a

- 1 morning break, and we definitely want to start right
- 2 on the quarter hour. So Counsel should plan on
- 3 settling in several minutes beforehand. Thank you,
- 4 everyone. We'll be off the record.
- 5 (Recess taken.)
- JUDGE BERG: Let's be back on the record.
- 7 Ms. Anderl, would you like to conduct some redirect
- 8 with this witness?
- 9 MS. ANDERL: Yes. Thank you, Your Honor.
- 10 Sorry I didn't arrange my microphone.
- JUDGE BERG: If you need more rope, we can
- 12 probably --
- MS. ANDERL: Oh, I got plenty. Thank you.
- 14
- 15 REDIRECT EXAMINATION
- 16 BY MS. ANDERL:
- Q. Good morning, Ms. Million.
- 18 A. Good morning.
- 19 Q. I'm going to ask you first some questions
- 20 about the questions that Ms. Tennyson asked you,
- 21 while that subject is fresh in our minds, referring
- 22 to factors, and then I am going to go back and kind
- 23 of step through the redirect chronologically from
- 24 yesterday morning. So if you'd turn to Exhibit 2089,
- and then 2090 and 2091. Do you have those?

- 1 A. I have those.
- Q. Do you remember that Ms. Tennyson asked you
- 3 some questions about these exhibits?
- 4 A. Yes.
- 5 Q. And the extent to which Qwest had applied
- 6 the directly assigned factors and other factors in a
- 7 manner consistent throughout these dockets?
- 8 A. Yes, I do.
- 9 Q. Ms. Million, do you recognize Exhibit
- 10 C-2090 as an excerpted page from a cost study that
- 11 was submitted in the old cost docket, 960369?
- 12 A. Yes, I do.
- Q. And at the top of that page, under the
- 14 column that says RL Cap value, do you recognize those
- 15 three factors, product management, sales expense, and
- 16 business fees as the factors that make up the
- 17 directly assigned component of Qwest's cost?
- 18 A. Yes, those, in addition to product
- 19 advertising, which of course is always assigned a
- 20 zero value, so -- but those three are the directly
- 21 assigned factors, yes.
- 22 Q. And in accordance with Qwest's data request
- 23 response, which is Exhibit 2089, is it correct that
- 24 Qwest used those factors that are set forth in 2090
- in the exhibit -- in the Docket 960369?

- 1 A. Yes, those are the factors that would have
- 2 been used in that docket.
- 3 Q. And did Owest use those same numerical
- 4 values for those factors in this new cost docket,
- 5 003013?
- 6 A. No, it did not. It would have updated its
- 7 factors to -- at the beginning of the new docket and
- 8 then applied those, the updated factors, consistently
- 9 throughout the new docket. Same way that we will do
- 10 when we move into the new docket this fall, we will
- 11 update all of our factors and provide new factors for
- 12 the new docket, then, as well.
- 13 Q. And to the best of your knowledge, were the
- 14 new factors that were updated for 003013 used in the
- 15 Part A part of this proceeding?
- 16 A. Yes, they were. These factors that are
- 17 listed here, the directly assigned factors, and then
- 18 the application of the prescribed factors for
- 19 directly attributable and common have been applied
- 20 consistently for Parts A, B. They would have been
- 21 used in our calculations of the numbers that -- from
- 22 which the settlement in Part C was derived, and then
- 23 what we proposed here in D, as well.
- Q. And in your opinion, is Qwest's application
- 25 of those factors between the old cost docket and the

- 1 new cost docket consistent with the approach that Ms.
- 2 Gude described in her testimony in terms of the
- 3 appropriate application of factors?
- 4 A. Yes, I believe it is.
- Q. Okay. Early yesterday, in Ms.
- 6 Singer-Nelson's cross-examination of you, she asked
- 7 you some questions about whether the cost studies
- 8 themselves contained any indication of who prepared
- 9 them. Do you remember those questions?
- 10 A. Yes, I do.
- 11 Q. She asked you specifically about TKM-32,
- 12 which is Exhibit 2026. Can you turn to that study,
- 13 please? If you don't have it, I can provide you with
- 14 a copy of it.
- 15 A. I have it.
- 16 Q. It's the direct CLEC-to-CLEC
- 17 interconnection study.
- 18 A. Yes, I have that here.
- 19 Q. Can I ask you to turn to page six of 23?
- 20 A. I have that.
- Q. In your response to one of Ms.
- 22 Singer-Nelson's questions, you responded that the
- 23 analyst who developed some of the interconnection or
- 24 collocation and CLEC-to-CLEC interconnection cost
- 25 models was someone by the name of Vicki Bishara?

- 1 A. Yes, I did.
- Q. Is her name shown anywhere on this page six
- 3 of 23?
- 4 A. Yes, she's shown as the reviewer.
- 5 Q. And are there other persons identified on
- 6 this summary sheet who were involved in the
- 7 preparation of the cost study?
- 8 A. Yes, the name of Tom Wilkinson appears on
- 9 this sheet, as well.
- 10 O. And to the best of your knowledge, is there
- 11 a similar sheet for each of the cost studies that
- 12 Qwest prepared and submitted in this proceeding?
- 13 A. Yes, there is, and I forgot about that
- 14 yesterday.
- 15 Q. You were asked some questions by Ms.
- 16 Singer-Nelson about how the subject matter experts
- 17 know what process improvements are scheduled to be
- 18 implemented, and also on how those impacts -- how the
- 19 subject matter expert would know of the projected
- 20 impacts of process improvements. Do you remember
- 21 that?
- 22 A. Yes.
- Q. Can you give any examples of how Qwest's
- 24 cost studies currently reflect CLECs' estimates about
- 25 process improvements that are anticipated, but

- 1 perhaps not yet being achieved?
- 2 A. Yes, and I believe I provided that as an
- 3 example in my rebuttal testimony, where the process
- 4 improvement related to the up front ordering process
- 5 or the OSS improvements that we're making for the
- 6 CLEC interfaces to electronic interfaces to Qwest's
- 7 systems represent some flow-throughs. In the case of
- 8 customer transfer charges and UNE-P processing for
- 9 electronic orders for existing customers, for
- 10 example, we have a flow-through rate of 95 percent
- 11 that we reflect in our studies, and those are process
- 12 improvements or electronic improvements that are
- 13 reflected in our studies by our subject matter
- 14 experts that Qwest has not achieved to date in its
- 15 processing.
- The measurements that we've provided for
- 17 those flow-throughs have been considerably less than
- 18 that up to this time, and it's an improvement that
- 19 we've agreed to reach or achieve by the end of the
- 20 year 2003, and yet those are already reflected as
- 21 electronic flow-throughs in our nonrecurring studies.
- 22 That's one example.
- 23 Unbundled loop, we have a flow-through rate
- 24 of about 85 percent, I believe, that is reflected,
- 25 and we, again, don't currently achieve that. At the

- 1 time that we instituted that in the study, our flow
- 2 through percent was something less than five percent,
- 3 and yet we were reflecting the 85 percent
- 4 flow-through in the study.
- 5 Q. You were asked by Ms. Singer-Nelson a
- 6 question along the lines of, to the extent that
- 7 others in the telecom industry used practices that
- 8 are more efficient than Owest's, whether those are
- 9 reflected in the Qwest cost studies. And you
- 10 responded to that no, and I don't believe you were
- 11 able to follow up with an explanation.
- 12 Let me ask you this. Have you reviewed the
- 13 testimony filed by WorldCom's witnesses, Covad's
- 14 witnesses, and the other witnesses in this docket?
- 15 A. Yes, I have.
- 16 Q. Has that testimony identified to you
- 17 practices that others in the telecom industry are
- 18 using that are more efficient than those that are
- 19 reflected in Qwest's cost studies?
- 20 A. No, it has not.
- 21 Q. You were asked, with regard to your
- 22 rebuttal testimony, which is Exhibit 2049, your
- 23 discussion on pages 31 and 32 about Mr. Lathrop and
- 24 his recommendations in connection with the QPF and
- 25 the space optioning administration service. Do you

- 1 remember those questions?
- 2 A. Yes, I do.
- 3 Q. When a CLEC options space and pays the
- 4 space optioning administration fee, does Qwest do the
- 5 work in connection with that space optioning that it
- 6 would do in connection with a quote preparation for
- 7 an actual collocation space?
- 8 A. Some of the tasks that are identified are
- 9 the same types of tasks, but it -- in the case of
- 10 space optioning, those tasks are related to
- 11 identifying nonspecific space within the office that
- 12 is guaranteed, if you will, to the CLEC to be
- 13 available in the event that they choose to collocate
- 14 at some point in time. But, again, it's nonspecific
- 15 space and it's tasks that are conducted in order to
- 16 identify that there is some space available, that it
- 17 would meet the needs that the CLEC is requesting, and
- 18 that then allows us to track that space or that some
- 19 space is available in the event that other CLECs come
- 20 in and collocate in the interim.
- 21 That's a -- while some of the tasks
- 22 identified are similar, that's a different process
- 23 than having the engineers sit down and actually
- 24 engineer a specific space that a CLEC has requested
- 25 for a specific purpose at a point in time.

- 1 Q. And if the CLEC takes the space optioning
- 2 option and subsequently decides to convert that
- 3 optioned space into a request for actual collocation,
- 4 will Qwest undertake the process of then actually
- 5 preparing a quote and -- preparing the quote?
- A. Yes, it will, because, again, the
- 7 activities that were undertaken for the space option
- 8 were is there space available, will it meet the needs
- 9 of the CLEC when and if they decide to collocate in
- 10 this office, possibly two years, three years, five
- 11 years down the road. And those activities, at the
- 12 time that they're undertaken, don't set any kind of
- 13 specific space in stone for that CLEC. In the
- 14 meantime, you may have two or three more CLECs that
- 15 come into the office, they fill up space.
- 16 At the point that the space option applies
- 17 is when the next CLEC comes into the office and
- 18 there's no space available left, except the optioned
- 19 space. And at that point, then, Qwest has an
- 20 obligation to go back to the CLEC with the option and
- 21 ask them if they're prepared at that point to
- 22 collocate in the office or if they're willing to give
- 23 that space up to the CLEC who has a bona fide request
- 24 at that point for collocation.
- 25 So whether it's that CLEC coming back in at

- 1 that point and saying I'm ready to collocate and
- 2 another CLEC coming in, at that point in time, the
- 3 space has to be engineered and the specific
- 4 requirements for the collocation request have to be
- 5 identified.
- 6 Q. And does the fact that the CLEC had
- 7 previously optioned space in the central office
- 8 enable Qwest to avoid any of the costs or activities
- 9 associated with the quote preparation fee for the
- 10 preparation of the actual collocation space?
- 11 A. No, it does not.
- 12 Q. And then, just for clarification, if the
- 13 CLEC goes ahead with the actual physical -- or the
- 14 actual collocation, is it correct that, at that
- 15 point, Qwest does credit the quote preparation fee to
- 16 the costs for the collocation?
- 17 A. Yes, because at that point the quote prep
- 18 fee will be charged. In other words, the quote prep
- 19 fee is only charged for -- the one that Mr. Lathrop
- 20 is referring to in his testimony, anyway, is only
- 21 charged when the CLEC requests a collocation and
- 22 collocation takes -- is going to take place.
- 23 If the CLEC goes ahead with the space
- 24 construction, then at that point that quote prep fee
- 25 is credited against the space construction charge.

- 1 Q. And if they don't go ahead with the
- 2 collocation, then they simply pay the quote prep fee?
- 3 A. That's correct.
- 4 Q. You were asked some questions by Ms.
- 5 Doberneck with regard to any other rates that might
- 6 be assessed in connection with remote terminal
- 7 collocation. Do you remember that?
- 8 A. Yes, I recall that.
- 9 Q. Have you had a chance to consider that
- 10 question since yesterday?
- 11 A. Yes, I have.
- 12 Q. Are there any other rates that are
- 13 potentially assessed in connection with a remote
- 14 terminal collocation?
- 15 A. The one rate that I forgot to mention was
- 16 the rate for power, and the power charges -- in other
- 17 words, at a remote terminal collocation, there's a
- 18 requirement for power to power the equipment that's
- 19 located there, and there are power charges already
- 20 established in Qwest's collocation rates, recurring
- 21 power charges for power usage that would apply to the
- 22 remote collocation, as well, for usage of power in
- 23 those instances.
- Q. Ms. Doberneck also asked you, I believe, a
- 25 question along the lines of is it possible that the

- 1 reason that Owest only has two remote terminal
- 2 collocations in its region is because the costs are
- 3 too high. Do you remember that question?
- 4 A. I recall that she asked me if it was
- 5 because it was too expensive.
- 6 Q. Too expensive. Is there anything you'd
- 7 like to add to your answer to that question that you
- 8 gave her yesterday?
- 9 A. Well, I guess the only thing that I would
- 10 say is, while certainly she got me to agree that it's
- 11 possible that it's expensive, I don't believe that
- 12 that means that our costs are incorrect. I believe
- 13 that, to the extent that a CLEC determines that those
- 14 costs are high, that's based on their own business
- 15 plan and their own assessment of those costs, but I
- 16 don't believe that that means that we've calculated
- 17 those costs incorrectly.
- 18 It's a matter of whether or not the CLEC
- 19 determines, just as it is for Qwest to determine
- 20 whether those costs are something that they can live
- 21 with in determining whether to provide the service or
- 22 not.
- Q. Now, Ms. Tennyson asked you some questions
- 24 about pole attachments and other fees associated with
- 25 access to poles, ducts, conduits and rights of way.

- 1 Do you recall that?
- 2 A. Yes, she did.
- Q. Okay. Now, she talked with you about the
- 4 rates that Qwest has proposed at Section 10.8 of your
- 5 Exhibit 2050. Do you remember that?
- 6 A. Yes.
- 7 Q. Do you consider those fees that are
- 8 associated with access and inquiries in connection
- 9 with poles, ducts, conduits and rights of way to be
- 10 pole attachment fees?
- 11 A. I did not understand them to be pole
- 12 attachment fees, no.
- 13 Q. In fact, if a CLEC requests a pole inquiry
- 14 and subsequently a pole field verification or
- inspection, is it correct that the CLEC would be
- 16 assessed the charges associated with those
- 17 activities, whether or not the CLEC ultimately
- 18 decides to actually attach to the poles?
- 19 A. Yes, they would.
- Q. You were also asked -- and I just so wish I
- 21 could find -- oh, there it is, your exhibit. You
- 22 were also asked some questions by Ms. -- or a
- 23 question by Ms. Tennyson about the extent to which
- Qwest had considered these rates in Section 10.8 in
- 25 connection with any imputation requirements. Do you

- 1 recall that question?
- 2 A. Yes, I do recall it.
- 3 Q. Are you aware whether there is any
- 4 imputation requirement in connection with the rates
- 5 that Qwest proposes in Section 10.8?
- 6 A. No, I'm not aware of that, and I was
- 7 confused, because I didn't understand what imputation
- 8 that might -- what product that imputation might even
- 9 apply to.
- 10 Q. Is imputation typically an analysis or
- 11 issue that arises in connection with Qwest's retail
- 12 rates?
- 13 A. Yes, it is.
- Q. And do you testify about that anywhere in
- 15 your testimony?
- 16 A. Certainly not in this case, with the
- 17 exception of imputation analysis regarding line
- 18 sharing, recurring charges, I've never heard that
- 19 come up with regard to a TELRIC hearing.
- 20 MS. ANDERL: Thank you. That's all I have
- 21 on redirect.
- JUDGE BERG: Okay.

- 24 RECROSS-EXAMINATION
- 25 BY MS. DOBERNECK:

- 1 Q. I had just one clarifying question, Ms.
- 2 Million. When you were talking about power charges
- 3 that might apply to a remote terminal collocation --
- 4 A. Yes.
- 5 Q. -- are you referring -- and I'm looking at
- 6 Exhibit 2087, which is the complete SGAT Exhibit A.
- 7 Are you referring to the power charges that are set
- 8 forth in 8.1.4 and 8.1.5?
- 9 A. If I may have a moment to find that.
- 10 JUDGE BERG: Let me just also ask, Ms.
- 11 Doberneck, is there any particular reason why you're
- 12 referring to this exhibit with the Exhibit A to the
- 13 SGAT dated June 29th, 2001, rather than the exhibit
- 14 with the SGAT Attachment A dated April 2002?
- MS. DOBERNECK: It's just what I had handy.
- JUDGE BERG: Okay, fine.
- MS. DOBERNECK: And it had the actual rates
- 18 --
- 19 JUDGE BERG: That's fine. And if that's
- 20 changed in any way between the versions, then perhaps
- 21 Ms. Million can state.
- 22 THE WITNESS: Yes, Your Honor, it --
- 23 actually, the power rates would not have changed,
- 24 because those are reflected as tariffed rates in the
- 25 state of Washington that have already been determined

- 1 by the Commission, and so those would be reflected
- 2 the same between those two documents.
- 3 But yes, actually it's 8.1.4. The rates
- 4 that you're referring to under 8.1.5 are AC power
- 5 rates that are typically AC power rates within a
- 6 central office. What you would typically be talking
- 7 about would be the 8.1.4 rates, I believe, the power
- 8 plant usage and the per-amp per-month usage fee.
- 9 MS. DOBERNECK: Okay. Thank you.
- 10 THE WITNESS: But that -- excuse me. If I
- 11 can clarify, that would be the recurring rates, not
- 12 the nonrecurring rates there.
- 13 JUDGE BERG: I'll also clarify that while I
- 14 was looking at the footer at the bottom of the page,
- 15 it looks like this schedule does include more recent
- 16 information than June 2001.
- 17 Q. And when you're talking about the
- 18 nonrecurring power, that's included in the remote
- 19 terminal rate elements, isn't it, the remote terminal
- 20 collocation rate elements?
- 21 A. Yes, it is.
- MS. DOBERNECK: Okay, great. Thank you.
- JUDGE BERG: Anything further, Ms.
- 24 Doberneck?
- MS. DOBERNECK: No, Your Honor.

- 1 JUDGE BERG: Any further re-cross, Ms.
- 2 Tennyson?
- 3 MS. TENNYSON: No.

- 5 EXAMINATION
- 6 BY DR. GABEL:
- 7 Q. Ms. Million, you were asked about updates
- 8 to the annual charge factors. Does Qwest have a
- 9 group that annually updates its annual charge
- 10 factors?
- 11 A. Yes, it does.
- 12 Q. And so as you were preparing the cost
- 13 studies for Phase D, you did have access to annual
- 14 charge factor numbers that were more current than the
- ones that had been approved in earlier phases in
- 16 either this docket or in 960369?
- 17 A. Yes, we did. We update those factors
- 18 annually, as I said, but once we're in a docket such
- 19 as this, we apply -- it can be confusing if you apply
- 20 one vintage of factors in one phase of a docket and
- 21 another vintage of factors in another phase, and I
- 22 think Ms. Gude addressed in her testimony why it is
- 23 that we try, once we're within a docket, to stay
- 24 consistent all the way through that docket.
- 25 And so where we would have applied a set of

- 1 factors or a vintage of factors in Phase A, we would
- 2 have carried that same vintage of factors to be
- 3 consistent throughout all of our studies in Docket
- 4 003013 from Phase A to whenever we end that docket
- 5 with the same set of factors all the way through.
- 6 But then, if we move into a new docket in the fall,
- 7 for example, then we will update to the most current
- 8 set of factors that we have at that point in time.
- 9 Q. Do you have with you information about what
- 10 would be the aggregate factor if you add together the
- 11 common, directly assigned, the direct annual charge
- 12 factors, using the most recent information, how it
- 13 would have compared to the annual charge factor that
- 14 you actually used in this proceeding?
- 15 A. Well, if you are talking about using our
- 16 directly assigned, plus the Commission-established
- 17 19.62 and 4.05, our aggregate factor is still
- 18 considerably higher than that. I think that amounts
- 19 to something quite a bit less than what we would
- 20 propose as a factor, even based on today's factor
- 21 rates.
- 22 Q. And the reason why your factor would be
- 23 higher, could you explain that, please?
- A. Well, I guess because when we calculate our
- 25 factors based on the relationship of expenses to

- 1 investment as they exist most currently, that
- 2 relationship reflects -- and I can't tell you
- 3 exactly. It seems to me it's up still in the 30 to
- 4 40 percent range somewhere of investment dollars,
- 5 expenses to investment dollars relationship, and
- 6 that's -- based on our methodology for calculating
- 7 factors, that is still where our cost relationship
- 8 between expenses and investment remains today,
- 9 approximately. And like I said, I can't tell you an
- 10 exact number for that, but it's considerably higher
- 11 what you get -- than what you get using the 19.62 and
- 12 the 4.05.
- 13 Q. Do you know what factors principally drive
- 14 the difference between what you would prefer to use,
- as opposed to what the Commission has authorized?
- 16 A. I don't know that off the top of my head.
- 17 Q. Okay.
- 18 A. I'd have to look at those.
- 19 Q. And when you say the Qwest numbers are
- 20 higher, do you know if that reflects the
- 21 Commission-authorized rate of return and the
- 22 Commission-authorized depreciation rates?
- 23 A. Yes, it does.
- DR. GABEL: Thank you. I have no further
- 25 questions.

- 1 MS. ANDERL: Nothing.
- JUDGE BERG: All right. Ms. Million, that
- 3 concludes your testimony. Thank you very much for
- 4 your time, your attention, and your great patience,
- 5 and you're excused from the proceeding.
- 6 THE WITNESS: Thank you.
- JUDGE BERG: We'll just take a short break
- 8 while we change over to Mr. Easton, and I'd ask that
- 9 counsel remain in the room, although you certainly
- 10 can stand and stretch and talk with support staff, if
- 11 necessary. We'll be off the record.
- 12 (Recess taken.)
- JUDGE BERG: Let's be back on the record.
- 14 Mr. Easton, if you'll stand and raise your right
- 15 hand.
- 16 Whereupon,
- 17 WILLIAM R. EASTON,
- 18 having been first duly sworn, was called as a witness
- 19 herein and was examined and testified as follows:
- JUDGE BERG: Thank you, sir.
- 21 (The following exhibits were identified in
- 22 conjunction with Mr. Easton's testimony.)
- 23 T-2100, Direct Testimony of Robert F.
- 24 Kennedy, RFK-T4. E-2100, Errata to Direct Testimony
- of Kennedy, RFK-T4, T-2100. T-2101, Supplemental

- 1 Direct Testimony of Kennedy, RFK-T5. E-2101, Errata
- 2 to Direct Supplemental Testimony of Kennedy, RFK-T5,
- 3 T-2101. T-2102, Rebuttal Testimony of William R.
- 4 Easton, WRE-T1.
- 5 Covad cross exhibits: 2103, Qwest Response
- 6 to Covad Data Request 3. 2104, Qwest Response to
- 7 Covad Data Request 5. 2105, Qwest Response to Covad
- 8 Data Request 6. 2106, Qwest Response to Covad Data
- 9 Request 7. 2107, Qwest Response to Covad Data
- 10 Request 16. 2108, Qwest Response to Covad Data
- 11 Request 18. 2109, Qwest Response to Covad Data
- 12 Request 19. 2110, Qwest Response to Covad Data
- 13 Request 20. 2111, Qwest Response to Covad Data
- 14 Request 21. 2112, Qwest Response to Covad Data
- 15 Request 54. 2113, Qwest response to Covad Data
- 16 Request 56.
- 17 Staff cross exhibits: 2114, Qwest Response
- 18 to Staff's Data Request Number 9. 2115, Qwest
- 19 Response to Staff's Data Request Number 10. 2116,
- 20 Qwest Response to Staff's Data Request Number 11.
- 21 2117, Qwest response to Staff's Data Request Number
- 22 12. 2118, Qwest Response to Staff's Data Request
- 23 Number 13. 2119, Qwest Response to Staff's Data
- 24 Request Number 17. 2120, Qwest Response to Staff's
- 25 Data Request 19.

- 1 2121, Qwest Response to Staff's Data
- 2 Request Number 20. 2122, Qwest Response to Staff's
- 3 Data Request Number 21. 2123, Qwest Response to
- 4 Staff's Data Request Number 23. 2124, Qwest Response
- 5 to Staff's Data Request Number 25. 2125, Qwest
- 6 response to Staff's Data Request Number 30.
- 7 2126, Qwest Response to Staff's Data
- 8 Request Number 49. 2127, Qwest response to Staff's
- 9 Data Request Numbers 53, 54 and 55. 2128, Qwest
- 10 Response to Staff's Data Request Number 75.
- 11 (Conclusion of exhibits identified for Mr.
- 12 Easton.)
- MS. ANDERL: Thank you, Your Honor.

- 15 DIRECT EXAMINATION
- 16 BY MS. ANDERL:
- Q. Good morning, Mr. Easton.
- 18 A. Good morning.
- 19 Q. Please state your name and your business
- 20 address for the record.
- 21 A. My name is William R. Easton. My address
- is 1600 Seventh Avenue, Seattle, Washington.
- Q. By whom are you employed?
- A. I'm employed by Qwest Corporation.
- 25 Q. Mr. Easton, on the break this morning, were

- 1 you able to understand the renumbering of your
- 2 exhibits that you filed today?
- 3 A. I think we've straightened that out. We
- 4 shall see.
- 5 Q. So do you have before you the direct, the
- 6 supplemental direct, and rebuttal testimonies that
- 7 were filed either by yourself or Robert Kennedy, as
- 8 well as the associated erratas?
- 9 A. I do not have the erratas with me.
- 10 Q. Did you nevertheless cause erratas to be
- 11 filed?
- 12 A. I did.
- MS. ANDERL: And Your Honor, my records, if
- 14 they correctly reflect those documents numbered as
- 15 Exhibit 2099, 2100, T-2100, T-2101, T-2102 and 2129.
- 16 Q. Mr. Easton, the testimony that we've
- 17 identified, both yours and Mr. Kennedy's, with the
- 18 corrections made in the errata sheets, is that true
- 19 and correct, to the best of your knowledge?
- 20 A. It is.
- 21 Q. And do you have any additional changes or
- 22 corrections to make?
- A. No, I do not.
- MS. ANDERL: Your Honor, I would offer the
- 25 five exhibits previously identified and tender the

- 1 witness for cross.
- 2 JUDGE BERG: Hearing no objection, exhibits
- 3 2099, T-2100 through T-2102, and Exhibit 2129 are
- 4 admitted. Ms. Doberneck.
- 5 MS. DOBERNECK: Thank you, Your Honor.

- 7 CROSS-EXAMINATION
- 8 BY MS. DOBERNECK:
- 9 Q. Good morning, Mr. Easton.
- 10 A. Good morning.
- 11 Q. I'd like to talk to you about one segment
- 12 of the testimony of Mr. Kennedy that you adopted
- 13 dealing with installation with cooperative testing,
- 14 and I'm looking -- I'd like to start specifically at
- 15 page 15, and I'm talking about page 15, which is
- 16 contained in Exhibit 2099, which is the errata. Are
- 17 you ready?
- 18 A. I've got it.
- 19 Q. Okay. Now, in the first full paragraph on
- 20 that page 15, it talks about a distinction between
- 21 new or existing unbundled local loops or new and
- 22 existing end users. Can you tell me, when you're
- 23 talking about an existing end user, an existing
- 24 unbundled loop, what you mean by that?
- 25 A. Okay. If we could just pause for a second.

- 1 I think I need to get a copy of the errata, because
- 2 it looks like my page numbers are different here.
- 3 Q. You know what, maybe I'm -- I'm sorry, I
- 4 could be wrong. I'm looking at the replacement
- 5 pages. Is that not the errata?
- 6 A. And you're on page --
- 7 Q. Fifteen of that.
- 8 A. Fifteen, okay.
- 9 JUDGE BERG: Correct. That would be --
- 10 let's be off the record for a moment.
- 11 (Discussion off the record.)
- JUDGE BERG: So we'll be back on the
- 13 record. I'll just clarify for the record that, in
- 14 addition to errata that was submitted to the direct
- 15 testimony of Robert F. Kennedy, that being the
- 16 original Exhibit RFK-T-4, which has been marked as
- 17 Exhibit T-2100, there were also replacement pages
- 18 previously distributed to counsel and to the
- 19 Commission. The Commission has acted in accordance
- 20 with the cover documentation that was provided and
- 21 actually inserted the replacement pages into
- 22 exhibits. Those replacement pages, when referred to
- 23 during the course of this proceeding, do include
- 24 parenthetical information in the header stating the
- 25 revised date.

- 1 And counsel will make an initial reference
- 2 to make sure everybody is aware of the reference to a
- 3 replacement page document, but thereafter, we'll just
- 4 deal with it as the page 15 to the exhibit and the
- 5 errata will continue to be referred to specifically
- 6 as errata.
- 7 The errata documentation is generally
- 8 changes that have been made subsequent to the
- 9 preparation of exhibits and cross exhibits and
- 10 reflect last-minute corrections or changes.
- 11 MS. DOBERNECK: All right. Thank you.
- 12 Q. Well, once again from the top, if you could
- 13 look at T-2100, replacement page 15, which was
- 14 revised on December 6th, 2001. Do you have that page
- 15 in front of you?
- 16 A. I do.
- Q. Okay. And again, in that first paragraph,
- 18 there's a discussion regarding existing loops,
- 19 existing end users. Can you tell me what you mean by
- 20 an existing end user?
- 21 A. An existing end user is a customer to whom
- 22 Qwest is providing service.
- Q. So when we're talking about basic
- 24 installation for a CLEC of an existing customer, it
- 25 is a migration from Qwest to that CLEC; right?

- 1 A. That's correct.
- Q. Okay. And in that circumstance, where it's
- 3 an existing end user, the loop that we're talking
- 4 about is already terminated at the NID out at the end
- 5 user customer; right?
- 6 A. That's correct.
- 7 Q. Okay. So the work that's required is just
- 8 in the central office to complete the installation?
- 9 A. Yes.
- 10 Q. Okay. There's also -- then you go on and
- 11 describe a new end user service. And can you tell me
- 12 what you mean by new end user service?
- 13 A. This would be a new loop going in, so in
- 14 other words, it wasn't -- Qwest was not providing
- 15 existing service.
- 16 Q. To clarify, does that mean that the loop
- 17 was -- or services being provided over an entity
- 18 other than Qwest?
- 19 A. Could be. It could be that the loop had
- 20 not been previously activated.
- Q. Okay. So it could be a situation, then,
- 22 where the -- for the new end user service, that the
- 23 loop is not connected to the Qwest switch at the time
- 24 the order is placed?
- 25 A. That's possible.

- 1 Q. Okay. Now, where it's a new end user
- 2 service, I understand your testimony to be that there
- 3 may be -- Qwest may be required to dispatch a
- 4 technician to the end user premise?
- 5 A. Yes, to ensure that there's continuity.
- 6 Q. So when you say to ensure there's
- 7 continuity, it's to make sure that the loop is
- 8 attached to the NID?
- 9 A. Yes.
- 10 Q. Okay. And does Qwest, if you know, always
- 11 dispatch a technician where it's a new end user
- 12 service?
- 13 A. Not necessarily always.
- Q. And can you tell me when Qwest would not
- 15 dispatch a technician?
- 16 A. I cannot, but Mr. Hubbard should be able to
- 17 tell you that.
- 18 Q. Okay. And perhaps this is another question
- 19 for Mr. Hubbard, but do you know sort of an
- 20 approximate percentage that Qwest would be required
- 21 to dispatch a technician to the end user premise?
- 22 A. That I can't tell you, but, again, Mr.
- 23 Hubbard should be able to.
- Q. Okay, thank you. Turning to replacement
- 25 page 15-A, which was also revised on December 6th,

- 1 2001. Looking at lines 12 through it appears 14, and
- 2 I'm looking specifically at, Therefore, when Qwest
- 3 performs basic installation with performance testing,
- 4 Qwest reads out and subsequently e-mails performance
- 5 test results of Qwest facility to the CLEC prior to
- 6 facility acceptance. Did I read that correctly?
- 7 A. Yes.
- 8 Q. And so does that mean that a CLEC is given
- 9 an opportunity to reject the facility after it's had
- 10 an opportunity to review the results of the
- 11 performance testing?
- 12 A. Again, Qwest performs performance testing
- 13 on all of the loops, and Qwest would not turn the
- 14 loop over to the CLEC unless it met the technical
- 15 standards for the loop which was ordered. So as
- 16 Qwest turns that loop over, we would say, you know,
- 17 here is the readout from the test. There would be no
- 18 reason in my mind why the CLEC would say they didn't
- 19 want the loop at that point.
- Q. Well, when you say the loop meets all the
- 21 technical specifications, you're talking about the
- 22 technical specifications that are captured in the
- NC/NCI codes?
- 24 A. That's correct.
- Q. And to clarify this record, when a CLEC

- orders a loop, it orders the loop by NC/NCI codes,
- 2 does it not?
- 3 A. Yes, it does.
- 4 Q. And those codes describe for Qwest when it
- 5 provisions the order exactly what technical
- 6 parameters the loop is supposed to meet; correct?
- 7 A. Yes.
- 8 Q. Okay. So the performance testing Qwest
- 9 does perform, that is performed on every single loop
- 10 order, regardless of the installation option; right?
- 11 A. Yes.
- 12 Q. So if Covad just ordered a two-wire
- 13 nonloaded loop with basic installation, no additional
- 14 testing, those performance tests would be performed
- on that loop prior to the loop being turned over to
- 16 Covad?
- 17 A. They would.
- 18 Q. Okay. Now, the performance tests, are they
- 19 designed to ensure or to guarantee that the loop
- 20 meets the technical specifications that are contained
- in the NC/NCI codes?
- 22 A. Yes, they are.
- Q. Okay. And do the performance tests, do
- 24 they ensure or guarantee that the loop ordered has
- 25 circuit continuity from the end user to the ICDF in

- 1 the central office?
- 2 A. Yes.
- 3 Q. And can you explain -- I have an
- 4 understanding of when I use the phrase circuit
- 5 continuity. Can you explain what you mean when you
- 6 use the phrase circuit continuity?
- 7 A. That there's not a break, that we're able
- 8 to send a signal over the entire circuit. I would
- 9 like to be clear, when you talked about to the end
- 10 user, it would be to the network interface device at
- 11 the end user premise.
- 12 Q. Right. And I'm sorry, I didn't clarify,
- 13 but yes, it's just to the NID, no further. I agree.
- 14 So it's -- it is according to a correct statement if
- 15 Covad orders basic installation with cooperative
- 16 testing, that before Qwest ever calls Covad, the loop
- 17 has been tested and Qwest has determined that it
- 18 meets all applicable technical specifications; right?
- 19 A. Yes.
- 20 Q. And before ever calling Covad to undertake
- 21 cooperative testing, Qwest has confirmed that there's
- 22 circuit continuity over that loop; right?
- 23 A. That is the procedure, yes.
- Q. Okay. And I often use the phrase a good
- 25 loop to describe a loop that meets the applicable

- 1 technical specifications and has circuit continuity.
- 2 Would you agree with that use of that definition?
- 3 A. I can accept that.
- 4 Q. Okay. I'd also like just to confirm what
- 5 the dollar amount Qwest is assigning to sort of the
- 6 cooperative testing portion of basic installation of
- 7 cooperative testing. As I understand it, and for
- 8 your ease of reference, I'm looking at Exhibit 2087,
- 9 which is the April 6th, 2002 Exhibit A to the SGAT,
- 10 because it contains all the rates.
- 11 A. I need to get a copy of that.
- 12 Q. You know, I can -- he can use my copy.
- MS. ANDERL: Sure. It wasn't identified as
- 14 his exhibit, so he does not have it there, but --
- MS. DOBERNECK: May I approach the witness,
- 16 Your Honor?
- 17 JUDGE BERG: Yes.
- 18 Q. This is simple math, and hopefully my
- 19 mathematical skills will be up to the challenge.
- 20 When I compare the basic installation rate of \$37.53
- 21 --
- MS. ANDERL: Excuse me, Counsel. Could we
- 23 get a page reference?
- MS. DOBERNECK: Oh.
- MS. ANDERL: No, of course not, because you

- 1 don't have the exhibit anymore.
- THE WITNESS: It's page seven of ten.
- 3 MS. DOBERNECK: Thank you.
- THE WITNESS: Or seven of 19, excuse me.
- 5 MS. ANDERL: And just for clarification,
- 6 that Exhibit 2087 has two attachments. There's
- 7 Attachment A, which is the comparison table, and
- 8 Attachment B, which is the Exhibit A to the SGAT.
- 9 Could I ask which one you would like him to be
- 10 looking at?
- MS. DOBERNECK: I handed him Attachment B.
- 12 THE WITNESS: Which is -- yes.
- MS. DOBERNECK: Are you ready, Lisa?
- MS. ANDERL: I am.
- MS. DOBERNECK: Okay, thank you.
- 16 Q. Okay. I see the basic installation with
- 17 cooperative testing as being \$109.82; is that right?
- 18 A. Yes.
- 19 Q. And the basic installation rate is \$37.53;
- 20 is that right?
- 21 A. That's correct.
- Q. So the difference, knock on wood, is
- 23 approximately \$72?
- 24 A. That sounds correct.
- Q. Okay. And that \$72 is being charged by

- 1 Qwest for the additional steps Qwest undertakes over
- 2 and above what it performs in connection with basic
- 3 installation; right?
- 4 A. Yes.
- 5 Q. And those specific steps are laid out in
- 6 Mr. Hubbard's testimony?
- 7 A. Yes, they are.
- 8 Q. And would I be best served by asking Mr.
- 9 Hubbard about those specific steps?
- 10 A. I believe so.
- MS. DOBERNECK: Okay, thank you.
- 12 JUDGE BERG: Mr. Easton, I would say just
- 13 give a pause for the question to finish before you
- 14 answer. It will help the reporter accurately record
- 15 your responses.
- 16 THE WITNESS: Okay.
- 17 JUDGE BERG: Thank you, sir.
- 18 Q. Mr. Easton, are you aware of any
- 19 circumstances or conditions under which Qwest would
- 20 not deliver a good loop to a CLEC?
- A. No, I am not.
- Q. Mr. Easton, in response to Covad Data
- 23 Request 1-005, which is Exhibit 2104 --
- A. I've got it.
- Q. Okay. In the second sentence of Owest's

- 1 response to Data Request 5, the statement is, The
- 2 purpose of the cooperative test is to see if the
- 3 facility meets CLEC expectations; it does not
- 4 identify faults. Did I read that correctly?
- 5 A. Yes, you did.
- 6 Q. And can I assume, if you adopted Mr.
- 7 Kennedy's testimony, that you adopted the substance
- 8 of his responses to data requests?
- 9 A. I did.
- 10 Q. Okay. Now, isn't it correct, though, that
- 11 when you state that what the purpose of cooperative
- 12 testing is, that that is an assumption on Qwest's
- 13 part?
- 14 A. Again, Qwest performs performance testing
- on all loops and determines whether there are faults
- 16 on those loops, and so Qwest has determined that, in
- 17 fact, there are not faults and we go on to the next
- 18 step of doing the cooperative testing to see if it
- 19 meets the CLEC expectations.
- 20 Again, we would be testing the full circuit
- 21 at that point, not just the piece between the NID and
- 22 the central office.
- Q. And again, isn't it actually the CLEC who
- 24 determines why they're actually using the cooperative
- 25 testing?

- 1 A. Yes, they determine which tests they would
- 2 like to have performed in cooperation with Qwest.
- 3 Q. And the purpose for requesting the
- 4 cooperative testing is actually what the CLEC decides
- 5 the purpose is; right?
- 6 A. That's correct.
- 7 Q. Okay. And so if a CLEC were to state that
- 8 they request cooperative testing to ensure receipt of
- 9 a good loop from Qwest, you can't disagree with that,
- 10 can you?
- 11 A. They are able to do that, but, again, as I
- 12 testified earlier, Qwest does perform testing on all
- 13 loops and, at the time those loops are turned over to
- 14 the CLEC, I believe that those are, in your words,
- 15 good loops.
- 16 Q. Qwest didn't serve any discovery on Covad
- 17 to determine why it requested cooperative testing of
- 18 UNE loops, did it?
- 19 A. I'm not aware of any such discovery.
- Q. Mr. Easton, do you agree that a CLEC
- 21 shouldn't have to pay anything extra in order to
- 22 ensure receipt of a good loop?
- 23 A. I guess I'm not clear on when you say pay
- 24 anything extra. As I described earlier, when you
- 25 order the basic installation element from Qwest, we

- 1 do perform testing and turn over loop that meets the
- 2 technical specifications that were ordered.
- 3 Q. Well, let me walk you through a
- 4 hypothetical scenario that requires you to make a few
- 5 assumptions, then. First, if you could assume that a
- 6 CLEC orders cooperative testing to ensure that the
- 7 loop meets the technical parameters contained in the
- 8 NC/NCI codes. You got that first assumption?
- 9 A. Okay.
- 10 Q. And then, secondly, assume a CLEC is
- 11 ordering cooperative testing to ensure that there is
- 12 circuit continuity from the NID to the ICDF.
- 13 A. Okay.
- 14 Q. Now, the third and final assumption is that
- 15 you should assume that the CLEC had to do so because
- 16 it has experienced problems in receiving loops from
- 17 Qwest that meet the technical specifications or that
- 18 have circuit continuity. Do you have all three
- 19 assumptions in mind?
- 20 A. I have your three assumptions, yes.
- Q. Okay. Under those circumstances, is it
- 22 Qwest's position that a CLEC would have to pay for
- 23 that cooperative testing if the purpose is to ensure
- 24 that the loop meets the technical specifications and
- 25 has circuit continuity?

- 1 A. If the CLEC orders cooperative testing,
- 2 they will be paying for cooperative testing.
- 3 Q. I don't believe your answer responded to
- 4 the series of assumptions I've asked you to use in
- 5 answering the question, so can you try again?
- 6 A. I cannot speak to what assumptions the CLEC
- 7 has in mind when they place an order. I can tell
- 8 you, if they order with cooperative testing, they
- 9 will be charged for cooperative testing. I can tell
- 10 you if they order basic installation, they will
- 11 receive a loop that meets the technical standards
- 12 that they ordered.
- 13 Q. And if there were evidence in this record
- 14 that demonstrated, in fact, that even after
- 15 performance testing, that Qwest delivered loops that
- 16 do not meet the technical specifications or contain
- 17 circuit -- or have circuit continuity, does that
- 18 change your answer at all?
- 19 A. That doesn't change my answer, but I would
- 20 like to understand what's causing that and why the
- 21 procedures are not being followed.
- 22 Q. You mean the Qwest procedures are not being
- 23 followed?
- A. The Qwest procedures, yes.
- MS. DOBERNECK: Okay, thank you. Your

- 1 Honor, at this time I would like to move for the
- 2 admission of the Covad-designated cross exhibits for
- 3 Mr. Easton. Those are Exhibits 2103 through 2113.
- 4 MS. ANDERL: No objection.
- 5 JUDGE BERG: Exhibits 2103 through 2113 are
- 6 admitted.
- 7 MS. DOBERNECK: I have no further questions
- 8 for Mr. Easton.
- 9 JUDGE BERG: Thank you, Ms. Doberneck.
- 10 MS. SINGER-NELSON: Judge, I don't have any
- 11 questions for Mr. Easton.
- 12 JUDGE BERG: All right. Ms. Tennyson.
- MS. TENNYSON: Thank you, Your Honor. I
- 14 would like to move for admission of Staff Cross
- 15 Exhibits 2114 through 2128.
- MS. ANDERL: No objection. The only
- 17 clarification that I'd want to put into the record
- 18 right now, which is an alert to Mr. Easton, as well,
- 19 is that since the exhibit list changed numbers after
- 20 2121, the hand-marked exhibits that Mr. Easton has
- 21 with him will be off by one number, in case, Ms.
- 22 Tennyson, you're going to ask him about them.
- MS. TENNYSON: No, I don't intend to ask
- 24 any questions at this point.
- MS. ANDERL: Okay. But no objection.

- 1 JUDGE BERG: All right. Exhibits 2114
- 2 through 2128 are admitted. And Ms. Tennyson, just
- 3 for clarification, do you have any cross-examination
- 4 questions for this witness?
- 5 MS. TENNYSON: No, I do not.
- 6 MS. ANDERL: Oh.
- JUDGE BERG: All right.

8

- 9 EXAMINATION
- 10 BY DR. GABEL:
- 11 Q. Mr. Easton, I was just hoping you could
- 12 help clarify one area that I'm a little bit confused
- 13 about, and that is if I turn to your -- the
- 14 supplemental direct testimony of Robert Kennedy, and
- 15 I'm sorry, I don't recall the exhibit number.
- 16 JUDGE BERG: That would be Exhibit T-2101.
- 17 Q. Page two, lines four through eight, it
- 18 states that Qwest is introducing two right-of-way
- 19 rate elements, the right-of-way inquiry fee and a
- 20 right-of-way documentation fee.
- 21 Could you explain how these rates are
- 22 distinguishable from the pole, ducts and right-of-way
- 23 nonrecurring charges and field verification charges
- 24 that were discussed in Phase B of this same docket?
- 25 A. I'm sorry, I was not involved in Phase B,

- 1 so I'm not familiar with specifically what went on
- 2 there and what those elements are.
- MS. ANDERL: We'd be happy, Your Honor, to
- 4 respond to a bench request on that.
- DR. GABEL: That would be fine.
- 6 JUDGE BERG: All right, thank you. That
- 7 would be Bench Request 50. Standard time.
- 8 MS. ANDERL: Thank you.
- 9 DR. GABEL: Thank you. I have no further
- 10 questions. No additional questions.
- JUDGE BERG: I have no questions. Anything
- 12 further, Ms. Anderl?
- MS. ANDERL: No.
- JUDGE BERG: All right. Ms. Doberneck.
- MS. DOBERNECK: Nothing further, Your
- 16 Honor.
- JUDGE BERG: All right. Mr. Easton, thank
- 18 you very much for being here and for helping us.
- 19 You're excused from the witness stand and from this
- 20 proceeding.
- 21 THE WITNESS: Thank you.
- MS. ANDERL: My ears are red from the
- 23 speed.
- JUDGE BERG: We'll be off the record.
- 25 (Lunch recess taken.)

- 1 JUDGE BERG: There's one administrative to
- 2 take care of before we resume testimony from
- 3 witnesses in our afternoon session, and that is with
- 4 regards to Exhibit 2127, admitted during the
- 5 cross-examination of Mr. Easton.
- 6 The description of that document needs to
- 7 be revised so that Exhibit 2127 consists of Qwest's
- 8 responses to Staff's Data Request Numbers 53, 54, and
- 9 55. And I've asked Commission Staff to wait till the
- 10 start of tomorrow's hearing to distribute any pages
- 11 that counsel -- other counsel have not already
- 12 received and to present copies to the bench.
- 13 Are there any other administrative matters
- 14 that the parties want to bring up before we start
- 15 testimony here this afternoon? All right, then. Ms.
- 16 Malone, if you'll please stand, raise your right
- 17 hand.
- 18 Whereupon,
- 19 KATHRYN MALONE,
- 20 having been first duly sworn, was called as a witness
- 21 herein and was examined and testified as follows:
- JUDGE BERG: Thank you.
- 23 (The following exhibits were identified in
- conjunction with Ms. Malone's testimony.)
- 25 T-2130, Direct Testimony of Kathy Malone,

## 4366

- 1 KM-T2. T-2131, Rebuttal Testimony of Kathy Malone,
- 2 KM-T3. T-2132, Supplemental Rebuttal Testimony of
- 3 Malone, KM-T4. 2133, Qwest's Response to WorldCom DR
- 4 Number WCI 01-101, KM-5. 2134, Qwest's Response to
- 5 WorldCom DR Number WCI 01-108, KM-6.
- 6 WorldCom cross exhibits: 2135, Letter from
- 7 Katherine Marie Krause to FCC re: CC Docket Number
- 8 96-115, et al. 2136, California PUC Decision in
- 9 Application 01-01-010, in the Matter of the
- 10 Application by Pacific Bell for Arbitration of an
- 11 Interconnection Agreement with MCImetro. 2137, New
- 12 York PSC Opinion, Number 00-02, Case Number
- 13 98-C-1357, Proceeding to Examine NYTC's rates for
- 14 UNEs. 2138, Texas PUC, Arbitration Award in Number
- 15 19075, Petition of MCI. 2139, Michigan PSC Order,
- 16 Case Number U-12320, Ameritech Michigan Compliance
- 17 with Competitive Checklists in Section 271.
- 18 2140, Michigan PSC, CNAM Download
- 19 Agreement. 2141, 14th Supplemental Order in WUTC
- 20 960369.
- 21 Staff cross exhibit: 2142, Qwest Response
- 22 to Staff's Data Request Number 43.
- 23 (Conclusion of exhibits identified for Ms.
- 24 Malone.)

25

- 1 DIRECT EXAMINATION
- 2 BY MS. ANDERL:
- 3 Q. Good afternoon, Ms. Malone.
- 4 A. Good afternoon.
- 5 Q. Could you please state your name and your
- 6 business address for the record?
- 7 A. My name is Kathryn Malone. My address is
- 8 1801 California Street, Suite 2360, Denver Colorado.
- 9 Q. By whom are you employed?
- 10 A. I'm employed by Qwest Corporation.
- 11 Q. Ms. Malone, are you the same Kathy Malone
- 12 who filed direct, rebuttal and supplemental rebuttal
- 13 testimony in this docket?
- 14 A. Yes, I am.
- Q. And do you have before you the documents
- 16 that are marked as T-2130 through 2134, which consist
- 17 of your three pieces of direct testimony and two
- 18 exhibits?
- 19 A. Yes, I do.
- Q. Are those documents true and correct, to
- 21 the best of your knowledge?
- 22 A. Yes, they are.
- Q. Do you have any changes or corrections to
- 24 make to them?
- A. No, I don't.

- 1 MS. ANDERL: Your Honor, we would offer
- 2 those exhibits and make Ms. Malone available for
- 3 cross.
- 4 JUDGE BERG: Hearing no objection, except
- 5 from my own failing voice, Exhibits T-2130 through
- 6 2134 are admitted.
- 7 MS. SINGER-NELSON: Thank you, Judge.
- 8
- 9 CROSS-EXAMINATION
- 10 BY MS. SINGER-NELSON:
- 11 Q. Good afternoon, Ms. Malone.
- 12 A. Good afternoon.
- 13 Q. I want to start with Exhibit T -- here, let
- 14 me get to your exhibits -- T-2130, please, which is
- 15 your direct testimony.
- 16 A. I have that in front of me.
- 17 Q. Thank you. Then could you also get your
- 18 hands on Exhibit 2050?
- 19 A. I have that, also.
- 20 Q. That's TKM-55?
- 21 A. That's correct.
- 22 Q. Specifically, would you look at Section
- 9.10 of that exhibit?
- 24 A. I have that. That's the local tandem
- 25 switching?

- 1 Q. Yes. And in your testimony, in your direct
- 2 testimony, on page three, you describe local tandem
- 3 switching, pages three and four.
- 4 A. Okay, I have that.
- 5 Q. Just to understand how those rates would
- 6 apply in the real world, if WorldCom wanted to
- 7 establish a single point of interconnection at the
- 8 tandem, would WorldCom be required to purchase a DS1
- 9 local message trunk port, purchase installation of
- 10 that port?
- 11 A. Yes, they would. That's how they would
- 12 acquire tandem switching, is they'd have to have a
- 13 trunk port to be able to utilize tandem switching.
- 14 Q. Could you please look at SGAT -- at your
- 15 SGAT. I think that is Exhibit 2059. Section Seven
- of 2059 addresses interconnection. Let me know when
- 17 you're there, please.
- 18 A. Okay. Any particular paragraph number or
- 19 --
- 20 Q. I would like you to point out to me the
- 21 provisions in the interconnection section of the SGAT
- 22 that say that WorldCom would have to purchase
- 23 installation of the DS1 local message trunk port if
- 24 it wanted to establish a single point of
- 25 interconnection at the tandem.

- 1 MS. ANDERL: Your Honor, I guess I'll
- 2 object at this point. This is really the type of, I
- 3 think, questioning that's -- or exploration of terms
- 4 and conditions that's appropriate for a docket other
- 5 than the cost docket.
- 6 And while the SGAT was certainly marked as
- 7 an exhibit for cross-examination, it is a lengthy
- 8 document, it contains a number of complex terms. The
- 9 interconnection section is, I will attest, complex,
- 10 from having read it myself, and I don't believe that
- 11 this is an appropriate line of cross-examination for
- 12 a cost docket.
- I mean, what we're looking at here are what
- 14 are the TELRIC costs for this rate element. If
- 15 appropriately established, Qwest ought to be
- 16 permitted to charge them. If there's a dispute about
- 17 the applicability or interpretation of a particular
- 18 term of an interconnection agreement, then I think we
- 19 can address that at a separate point in time.
- 20 MS. SINGER-NELSON: Judge, part of the
- 21 issue with rates is when do rates apply, and you
- 22 would think that there would be some kind of
- 23 relationship between the application of the rate and
- 24 the terms and conditions over which that rate
- 25 applies. The cost would be related to those terms

- 1 and conditions.
- What was unclear from Qwest's testimony,
- 3 and Mr. Price does talk about this in his testimony,
- 4 is that WorldCom couldn't figure out when the rates
- 5 in 9.10 would apply in the real world when it was
- 6 actually doing business with Qwest, so this is
- 7 intended to get a better understanding of when those
- 8 rates apply so that we could evaluate whether those
- 9 rates are appropriate under that circumstance. I
- 10 think it's very important to explore this.
- JUDGE BERG: I think it is relevant to
- 12 understand how rates apply, but I want to cut through
- 13 any kind of cat and mouse game that may be going on.
- 14 And to that extent, I think you need to proceed with
- 15 this witness to ascertain where else that rate may
- 16 appear and if she has knowledge whether it appears in
- 17 this document, because I'm sure you understand the
- 18 futility of having her -- excuse me, this witness,
- 19 happens to be a her, to go through a document that
- 20 she has not reviewed before for this specific
- 21 purpose.
- 22 If you have knowledge that it's not in
- 23 there, then -- or there's some area that you can zero
- in on where there's a possible conflict, then it's
- 25 helpful for you to direct the witness' attention, but

- 1 I want to avoid any kind of a broad kind of a
- 2 scavenger hunt here. And please don't take those
- 3 words in a pejorative sense; it's just a matter of
- 4 trying to make the most of the time we have.
- 5 MS. SINGER-NELSON: I understand, Judge.
- JUDGE BERG: All right.
- 7 Q. Ms. Malone, are you aware of an explanation
- 8 in the Qwest SGAT as to when the rates in Section
- 9 9.10 would apply?
- 10 A. If you reference that same section in the
- 11 SGAT, 9.10.2, that allows for the terms and
- 12 conditions for which local tandem switching is
- 13 provided.
- 14 Q. And does that section address the single
- 15 point of interconnection?
- 16 A. I would have to read it. Hold on a moment.
- 17 Q. Thank you.
- 18 A. Specifically, what question did you have,
- 19 again, with regard to the single point of
- 20 interconnection?
- 21 Q. I was asking whether WorldCom would have to
- 22 pay the rates described in Section 9.10 if it chose
- 23 to establish its single point of interconnection at
- 24 Qwest's tandem?
- 25 A. I would say here that Section 9.10.2.2

- 1 gives you the requirement of where the connection
- 2 between the companies are, the trunk termination -- I
- 3 mean, I don't know specifically if you're asking for
- 4 the words single point of connection.
- 5 Q. If WorldCom wanted to establish its single
- 6 point of interconnection at the tandem, would it know
- 7 to look at this section of -- would it know that,
- 8 from the SGAT, whether the rates at Section 9.10
- 9 apply to that service?
- 10 A. I would think it would, because our SGAT,
- 11 Exhibit A that lists the prices, the sections there
- 12 that have the prices correlate to the sections in the
- 13 SGAT that provides the rate elements, the terms and
- 14 conditions. Those are the type of things that would
- 15 be negotiated at the time you're negotiating an
- 16 interconnection agreement with Qwest, I mean, if you
- 17 didn't understand that section or if you had that
- 18 type of a question.
- 19 Q. Thank you. If WorldCom wanted to set up a
- 20 fiber meet with Qwest for interconnection, would the
- 21 rates at Section 9.10 apply? Do you know what a
- 22 fiber meet is?
- 23 A. No. I'm sorry, maybe one of the network
- 24 witnesses could answer that for you. I'm not a
- 25 technical network witness.

- 1 Q. Are you Qwest's witness that is here to
- 2 describe when the local tandem switching rates would
- 3 apply?
- 4 A. Yes, and I think I -- I thought I had
- 5 already explained that to you, that that's when
- 6 WorldCom would have traffic that comes to a Qwest
- 7 tandem, then they would pay the local tandem
- 8 switching. The recurring charge is a per minute of
- 9 use rate; the nonrecurring charges would be the trunk
- 10 ports.
- 11 Q. Is there any situation where, when Qwest --
- 12 when WorldCom would have a trunk connected to Qwest's
- 13 tandem, that it would not incur these rates?
- 14 A. I don't know.
- 15 Q. You don't know?
- 16 A. I don't know.
- Q. On my question relating to fiber meets, who
- 18 would be the witness I should address that with?
- MS. ANDERL: Well, I guess, Your Honor,
- 20 again, I don't know that Ms. Malone can identify a
- 21 witness. I don't know that the question of fiber
- 22 meets is squarely teed up by any rate elements or
- 23 testimony in this docket, so what it seems like Ms.
- 24 Singer-Nelson is asking is who she should ask about
- 25 something that I'm not sure is properly within the

- 1 scope of this docket.
- 2 JUDGE BERG: Yeah, I think that may run a
- 3 little far afield --
- 4 MS. SINGER-NELSON: That's great.
- 5 JUDGE BERG: -- Ms. Singer-Nelson. And I
- 6 understand that that may be a point of interest, but
- 7 here's what I see happening in this case. We had
- 8 terms and conditions that were, to a large extent,
- 9 developed in the SGAT 271 case, for which there were
- 10 no established element rates, and so those particular
- 11 subjects were teed up in this proceeding for rates to
- 12 be developed.
- To the extent that there is a particular
- 14 rate that parties want to understand how that rate
- 15 applies, I can -- to some extent, I can work
- 16 backwards, back towards terms and conditions. On the
- 17 other hand, if what we're dealing with now is a term
- 18 and condition that was not identified as requiring a
- 19 specific price point to be developed in this
- 20 proceeding, then it's -- I'm not sure that that's
- 21 something that we could just pick up, unless the
- 22 questioning was would this be the rate that would
- 23 cover that situation.
- MS. SINGER-NELSON: That is the question.
- 25 JUDGE BERG: If it's a matter of putting a

- 1 proper definition of a fiber meet point --
- 2 MS. SINGER-NELSON: Mm-hmm.
- 3 JUDGE BERG: -- then we can -- or some
- 4 technical information, so that this witness can
- 5 understand the question, we can always retain this
- 6 witness for further questioning after the technical
- 7 point is clarified with one of those other witnesses.
- 8 MS. SINGER-NELSON: Judge, a couple of
- 9 things. One of the concerns that I have of limiting
- 10 the testimony in this docket to a discussion of just
- 11 the rates, without the terms and conditions, is as I
- 12 described before. They're -- they're very related to
- 13 each other, they're interrelated to each other. And
- 14 in order to fully evaluate the costs that Qwest is
- 15 proposing, we need to understand the terms or the
- 16 situations where those costs are going to be charged
- 17 or those rates are going to be charged to us, as a
- 18 customer.
- 19 And the second point is, during the 271
- 20 workshops, there were no experts in the room that
- 21 could address cost issues at all and appropriate rate
- 22 elements for particular services. So the issues that
- 23 were kicked to this docket were not only specifically
- 24 what the cost should be, but also the application of
- 25 the rates to particular products and services,

- 1 because the people in the room during the workshop
- 2 were not able to fully address those issues at that
- 3 time.
- 4 So it necessarily -- we necessarily in this
- 5 docket need to explore more than just the rates
- 6 themselves and whether there is consistent with
- 7 TELRIC principles.
- 8 And my question on the fiber meet, really,
- 9 the definition of fiber meet was just a foundational
- 10 question to see if these particular rates for local
- 11 tandem switching applied to that service or product.
- 12 JUDGE BERG: All right. And then what I
- 13 heard this witness state is that she doesn't
- 14 understand what is meant by fiber meet to answer that
- 15 question from a costing perspective. Let me just go
- on and say I, you know, I'm dealing with this just
- 17 sort of in the abstract, but there will be a
- 18 subsequent part to this proceeding.
- 19 If there are terms and conditions that are
- 20 being developed in the SGAT case that were not
- 21 properly identified at the start of this proceeding
- 22 for development within this proceeding, then that can
- 23 also be addressed in a subsequent part of 3013.
- 24 The Commission will continually have to
- 25 deal with a situation where new elements are being

4378

- 1 identified or new needs are being identified, but at
- 2 some point, the SGAT will come to closure and then
- 3 the question will become how -- what process should
- 4 be used to develop additional terms and conditions.
- 5 As we get to the end of both proceedings, 3013 and
- 6 the SGAT, we have seen some crossover. We are
- 7 dealing with some aspects of terms and conditions in
- 8 this proceeding, and I get a sense that there are
- 9 some quasi or pseudo pricing issues that are being
- 10 addressed in the other proceeding.
- 11 We'll do the best to make sure that as much
- 12 as possible can be addressed in one proceeding or the
- 13 other before they conclude, but we certainly can't
- 14 deal with something that has not been identified at
- 15 an issue -- at a point in time when parties no longer
- 16 have the opportunity to develop prefiled testimony
- 17 and other supporting evidence, and that's my concern
- 18 at this point regarding the fiber meet.
- 19 So I'm -- and I understand it was a
- 20 foundation question and it may be a non-issue at this
- 21 point, but I'm trying to make clear my vision of what
- 22 the scope of this proceeding is and how best to
- 23 proceed if, in fact, you need to develop more
- 24 information.
- MS. SINGER-NELSON: Thank you.

- JUDGE BERG: Is that helpful?
- 2 MS. SINGER-NELSON: Thank you, Judge.
- 3 That's fine.
- 4 Q. The fiber meet is actually defined in the
- 5 SGAT, and perhaps that could help you in responding
- 6 to whether -- because my real question goes to
- 7 whether the local tandem switching rates at 9.10
- 8 would be -- whether WorldCom would have to pay those
- 9 rates in the situation of a fiber meet. That's
- 10 really all I was trying to get to. And the fiber
- 11 meet is defined in the SGAT, so that's Exhibit 2059,
- 12 at Section 4. It's page 16. It's my page 16. Ms.
- 13 Malone, could you just read the definition of fiber
- 14 meet into the record?
- 15 A. Fiber meet means an interconnection
- 16 architecture method whereby the parties physically
- 17 interconnect their networks via an optical fiber
- 18 interface, as opposed to an electrical interface, at
- 19 a mutually agreed upon location.
- 20 Q. All right. Do you understand that
- 21 definition?
- 22 A. No.
- 23 Q. Okay.
- 24 A. I don't.
- Q. Okay. So are you able to tell me, as you

- 1 sit here today, whether or not the rate elements for
- 2 local tandem switching that you've introduced at
- 3 Section 9.10 would apply to a fiber meet?
- 4 A. I can't answer that.
- 5 Q. Ms. Malone, did demand play a part of
- 6 developing the costs of tandem ports?
- 7 A. I can't answer that, either. I'm not the
- 8 cost witness. That, I think, is a question you
- 9 should have asked Ms. Million.
- 10 Q. So tell me again what your qualifications
- 11 are to testify today and what the scope of your
- 12 testimony is supposed to be?
- 13 A. I provide a product description. And I'm
- 14 not how the costs were developed, why -- the demand
- 15 that went into the development of those costs. Those
- 16 aren't the type of things. All I do is provide a
- 17 product description and tell you what rates go with
- 18 that particular product.
- 19 Q. All right. So the product description for
- 20 local tandem switching is provided in your direct
- 21 testimony at pages three and four?
- 22 A. That's correct.
- Q. And that's the extent of your testimony
- 24 relating to that?
- 25 A. Well, I mean, I don't -- I would say yes,

- 1 unless you have another question you'd like to ask
- 2 me.
- 3 Q. I don't think that I have any more on local
- 4 tandem switching.
- 5 A. Okay.
- 6 Q. Let's move on to vertical features.
- 7 A. Okay.
- 8 Q. In your direct testimony, at pages seven
- 9 and eight, you reference the vertical switch features
- 10 that -- the rates that Qwest is proposing in this
- 11 docket relating to vertical switch features. And as
- 12 Ms. Million discussed yesterday, the unbundled line
- 13 port, Qwest is proposing a recurring charge to
- 14 recover the cost of the port previously established
- 15 by the Commission, and is, as you state in your
- 16 testimony at the top of page eight, proposing an
- 17 additional element of recurring cost to recover the
- 18 previously unaccounted for capitalized least cost.
- 19 A. That's correct.
- 20 Q. Has Qwest incorporated the increased cost
- 21 to the rates that it charges its retail customers?
- MS. ANDERL: Objection, Your Honor.
- 23 Clearly outside the scope of both this docket and the
- 24 witness' testimony.
- MS. SINGER-NELSON: Judge, it's a question

- 1 of whether or not Qwest is providing the service on a
- 2 nondiscriminatory basis. So it would be a comparison
- 3 between what it provides to wholesale customers
- 4 versus what it provides to retail customers.
- 5 JUDGE BERG: Are you asking whether there's
- 6 a different rate?
- 7 MS. SINGER-NELSON: Whether the change
- 8 that's been incorporated into the wholesale rate has
- 9 also been incorporated into the retail rate.
- 10 JUDGE BERG: I'll allow that question to be
- 11 answered. You want to further object, Ms. Anderl?
- MS. ANDERL: Yes, Your Honor, I do. First
- 13 of all, Ms. Singer-Nelson's statement
- 14 mischaracterizes here. We have not incorporated any
- 15 change to the wholesale rate yet. We've proposed a
- 16 change to the wholesale rate.
- 17 Second, the question, even as she's
- 18 rephrased it, is unclear, because there's no
- 19 foundation to address what rate she's referring to
- 20 and -- in terms of Qwest's retail rates.
- 21 And finally, there's -- it is -- remains
- 22 outside the scope of this witness' testimony. I
- 23 could go on and describe for you how TELRIC costing
- 24 and pricing, which cost and price individual rate
- 25 elements for purposes of wholesale is completely --

- 1 not completely different, but different enough from
- 2 TSLRIC pricing, which is how we cost and price our --
- 3 cost and form a basis for pricing our retail
- 4 services. They do not line up in parallel. There
- 5 are similarities between them, but I just see this
- 6 whole line of questioning as impermissibly broadening
- 7 the scope of this docket and really setting us up for
- 8 lines of inquiry that, you know, that are wholly
- 9 inappropriate here.
- 10 If WorldCom wants to bring a separate
- 11 proceeding to address whether Qwest's prices are
- 12 nondiscriminatory vis-a-vis wholesale and retail, I
- 13 suppose they would have the right to ask the
- 14 Commission to open such a docket, but I don't think
- 15 that's what we ought to be doing here.
- 16 JUDGE BERG: All right. I want to thank
- 17 both counsel. I've -- one of the advantages of
- 18 having somebody like Dr. Gabel on the bench is that
- 19 he brings an expert economist perspective to the
- 20 decisions that get made, and I don't really
- 21 understand the relationship between characterizing
- 22 this as TSLRIC versus TELRIC, but what I do
- 23 understand now is, in fact, that the FCC required
- 24 that these costs for elements be cost-based and not
- 25 be based on retail rates. And for that reason, I

- 1 will sustain the objection.
- MS. SINGER-NELSON: Okay. Thank you,
- 3 Judge.
- 4 Q. Ms. Malone, let's go on to your rebuttal
- 5 testimony, which is Exhibit T-2131.
- 6 A. I have that.
- 7 Q. Are you aware that WorldCom has at least
- 8 one of its own class five switches deployed in
- 9 Washington for the provision of local
- 10 telecommunications services?
- 11 A. No, I was not aware of that.
- 12 Q. Could you assume, for purposes of my
- 13 questions, that WorldCom does?
- 14 A. Yes.
- Q. And if that switch were in Seattle, would
- 16 it be your understanding that WorldCom would want to
- 17 exchange traffic with Qwest for traffic between Qwest
- 18 and WorldCom customers?
- 19 A. I don't know. I mean, have they requested
- 20 that from us?
- Q. Well, wouldn't it be true that if we had a
- 22 class five switch here in Washington, that we would
- 23 want to exchange traffic between our networks,
- 24 between Qwest's and WorldCom's networks?
- 25 A. I guess I can make that assumption. I

- 1 mean, I don't know. It would be up to WorldCom to
- 2 come to Qwest and say what they intended to do.
- 3 Q. Okay. If WorldCom wants to interconnect
- 4 with Qwest for purposes of exchanging traffic, would
- 5 you agree that the section from the SGAT on
- 6 interconnection would be the relevant portion of the
- 7 SGAT to look to for terms and conditions relating to
- 8 that service?
- 9 MS. ANDERL: Well, Your Honor, and I guess
- 10 I will object here, just for lack of foundation.
- 11 It's not in this record whether that is the effective
- 12 interconnection agreement between these parties or
- 13 not. And so maybe just some foundational questions
- 14 would help set that up.
- Q. Ms. Malone, on page two, starting on page
- 16 two of your rebuttal testimony, you address common
- 17 channel signaling and SS7 charges; isn't that right?
- 18 A. That's correct.
- 19 Q. And from pages three through five you
- 20 describe the application of Qwest's SS7 rates; isn't
- 21 that right?
- 22 A. That's correct. I did that in a response
- 23 to Mr. Price saying that he needed further
- 24 explanation of our signaling rates.
- Q. And those rates are addressed in Section

- 1 9.14 of Exhibit 2050; isn't that right?
- 2 A. That's correct.
- 3 Q. Now, the first rate that you address on
- 4 bottom of page three is the STP port. Do you know
- 5 whether WorldCom would need to order the STP port
- 6 from Qwest if it wanted to interconnect with Qwest
- 7 for purposes of exchanging traffic?
- 8 A. If WorldCom wanted to do SS7 signaling,
- 9 they would have to have an STP port, yes.
- 10 Q. In all circumstances?
- 11 A. Yes, they would have to have ports for
- 12 their signaling to go to.
- 13 Q. And so this rate would be implicated, and
- 14 that's the rate at 9.14.1?
- 15 A. The nonrecurring rate, yes. To establish
- 16 the port is what that rate is for.
- 17 Q. Then you start addressing the signal
- 18 transport charge, and that's at 9.14 -- you say in
- 19 your testimony it's at 9.14.4 and 9.14.5. Do you see
- 20 that on page four of your rebuttal testimony?
- 21 A. Yes, I do.
- Q. In the situation that I've been describing,
- 23 where WorldCom wants to interconnect with Qwest for
- 24 purposes of exchanging traffic, would that rate
- 25 element be implicated?

- 1 A. Yes, it would, depending on which type of
- 2 traffic they're exchanging, what type of a message it
- 3 is. Either the ISUP or the TCAP message charges
- 4 would apply.
- 5 MS. ANDERL: Ms. Malone, could you please
- 6 spell out those acronyms?
- 7 THE WITNESS: I can if you hold on just a
- 8 minute. ISUP is ISDN user part, and TCAP is
- 9 transaction capabilities application part.
- 10 MS. ANDERL: Thank you. Sorry, Ms.
- 11 Singer-Nelson, for the interruption.
- 12 Q. When would ISUP apply?
- 13 A. ISUP applies when SS signaling is involved
- 14 from one end office to the other, you would incur the
- 15 ISUP charge. If you want something in addition to
- 16 that, like if you have caller ID and you need to
- 17 access a database, then is when the TCAP charge is
- 18 applied, as well, because it has to go to a database
- 19 to find out that information, and that is a very
- 20 simple explanation of the TCAP. That's when a
- 21 database query is required in the signaling process.
- 22 Q. So it depends on what kind --
- 23 A. Depends on what kind of call is being made
- 24 and what type of information you want from that call.
- 25 O. All right. Thank you. Then the next rate

- 1 that you're discussing on page four is the signal
- 2 switching charge?
- 3 A. Yes.
- Q. And when would that rate apply, if WorldCom
- 5 wants to interconnect with Qwest for purposes of
- 6 exchanging traffic?
- 7 A. The switching charges apply for the calls
- 8 from one end office to another or from switching
- 9 traffic to a database lookup back to an end office.
- 10 Q. Signal formulation is the next rate element
- 11 that you address. When would that apply in the
- 12 situation where WorldCom wants to interconnect with
- 13 Qwest for the purpose of exchanging traffic?
- 14 A. You have the signaling here in our 9.4.3 --
- 9.14.3, pardon me, is the signal formulation for,
- 16 again, if it's an ISUP, to set up the initial call is
- 17 when you use that, and then you pay for the different
- 18 switching and transport of that type of a signaling
- 19 message.
- Q. Now, in a different situation, when
- 21 WorldCom is providing local service to a customer
- 22 using Qwest's UNE-P product, are you familiar with
- 23 the SGAT at Section 9.23, where UNE-P is addressed?
- 24 A. Yes.
- 25 Q. Does that section address at all the

- 1 circumstances where the rates at 9.14 in Exhibit 2050
- would be implicated?
- 3 A. Again, we'd have to go back and read in the
- 4 SGAT itself in the 9.23 section. Just vaguely, I
- 5 would say somewhere in there it does mention
- 6 signaling, but I couldn't swear to it and we'd have
- 7 to go back and look at it. But it does talk about
- 8 signaling, I'm sure.
- 9 Q. And if WorldCom is providing local service
- 10 through Owest's UNE-P product, when would WorldCom
- 11 need to pay the rates that are addressed in Section
- 12 9.14?
- 13 A. Any time any type of signaling is used, SS
- 14 signaling is used. And it's used on all types of
- 15 calls, so I would say at one point in time, one of
- 16 the signaling charges would apply on any type of
- 17 traffic between Qwest and WorldCom.
- 18 JUDGE BERG: While there's a slight pause,
- 19 I'll just, for the good of the record, indicate that
- 20 ISUP is I-S-U-P and TCAP is T-C-A-P.
- Q. Ms. Malone, isn't it true that if WorldCom
- 22 was providing service to local customers through
- 23 Qwest's UNE-P product, that WorldCom purchases the
- 24 local switching element within that UNE-P product?
- 25 A. Yes, they do purchase local switching, but

- 1 SS7 is different than local switching. I mean, is
- 2 that what you're saying, because they'd have local
- 3 switching, there wouldn't be any SS7 signaling?
- Q. Isn't -- so it's your testimony that
- 5 WorldCom would need to pay additional charges for SS7
- 6 signaling?
- 7 A. Well, signaling is different than actual
- 8 switching of a call for call completion.
- 9 Q. The SS7 charges are not already included in
- 10 the local switching element?
- 11 A. That I would have to check on.
- 12 Q. If they were already included in the local
- 13 switching element, wouldn't you agree with me that
- 14 Qwest would be double-recovering if it also charged
- 15 WorldCom for SS7 charges?
- 16 A. I would rather -- rather than just agree, I
- 17 would like the opportunity to check to make sure that
- 18 the local switching is included in the UNE-P, rather
- 19 than just, you know, agreeing that we were
- 20 over-recovering on something when I'm not sure of the
- 21 answer.
- Q. You don't know whether local switching is
- 23 included in the UNE-P product?
- 24 A. Yes, local switching is included in the
- 25 UNE-P, but you pay for switching on a per minute of

- 1 use basis.
- Q. Yes. And so -- well, perhaps you misspoke.
- 3 Did you mean to say you wanted to verify whether SS7
- 4 was included --
- 5 A. Yes.
- 6 Q. -- in the local switching rate element?
- 7 A. That's what I meant to verify.
- 8 Q. Okay. That's what you meant to say?
- 9 A. Yes.
- 10 MS. SINGER-NELSON: Judge, could I ask for
- 11 a record requisition to get that information?
- JUDGE BERG: Yes, that would be record
- 13 requisition 2502. Does Qwest need any additional
- 14 information to respond?
- 15 MS. ANDERL: I don't -- I think I have the
- 16 gist of the request. If Ms. Singer-Nelson, though,
- 17 wants to state it again for the record, that might be
- 18 helpful. Is it simply are the costs associated with
- 19 SS7 signaling already included in the local switching
- 20 rate element?
- JUDGE BERG: As part of UNE-P.
- 22 MS. SINGER-NELSON: Right, already included
- 23 in the cost development for the local switching rate
- 24 element.
- JUDGE BERG: And Ms. Anderl, do you think

- 1 that's something that your support staff could
- 2 respond to at some point prior to the conclusion of
- 3 the proceeding?
- 4 MS. ANDERL: I think we can get Ms. Million
- 5 to look into that, since she's the cost witness. She
- 6 certainly knows what went into each piece. We can
- 7 research that. I think it's likely that we could
- 8 have an answer by Friday.
- 9 JUDGE BERG: All right. Maybe you can
- 10 check on that after -- during or after a break, and
- 11 before today's conclusion, let me know when a
- 12 response would be possible. No point to take time
- 13 away right now.
- MS. ANDERL: We'll do that, Your Honor.
- JUDGE BERG: All right, thank you.
- MS. SINGER-NELSON: Thank you.
- Q. Okay. Let's move on, Ms. Malone, to -- on
- 18 page five of your rebuttal testimony, which is
- 19 Exhibit T-2131, where you're discussing customer
- 20 transfer charge, and I just want to clarify for the
- 21 record that the customer transfer charge does not
- 22 apply to the UNE-P product; isn't that right? The
- 23 customer transfer charge that you discuss at this
- 24 page of your testimony?
- 25 A. That's correct, it applies to resale only.

- 1 Q. Thank you. Moving on to page six, where
- 2 you address directory assistance operator services, I
- 3 note at line four that Qwest is pricing directory
- 4 assistance and operator services at market-based
- 5 rates. Is that your testimony?
- 6 A. That's my testimony.
- 7 Q. And that hasn't changed since you filed
- 8 this?
- 9 A. No, it has not. I guess I can further add
- 10 to my testimony that currently directory assistance
- 11 and operator services are available through a tariff
- 12 here in Washington and the tariff was done at TELRIC
- 13 prices.
- Q. But that doesn't change your testimony that
- 15 Qwest is pricing directory assistance and operator
- 16 services at market-based rates, it's Qwest's position
- in this proceeding?
- 18 A. That's correct.
- 19 Q. Okay. Pages six through nine of your
- 20 rebuttal testimony discuss the subject of customized
- 21 routing and some more on operator services and
- 22 directory assistance. It appears from your testimony
- 23 that you disagree with WorldCom witness, Mr. Caputo's
- 24 testimony relating to customized routing; is that
- 25 right?

- 1 A. That's correct.
- 2 Q. Customized routing, as defined by the FCC
- 3 -- tell me if this is your understanding of the
- 4 definition of customized routing -- is it permits
- 5 requesting carriers to designate the particular
- 6 outgoing trunks that will carry certain classes of
- 7 traffic originating from competitors' customers;
- 8 isn't that right?
- 9 A. Where are you reading this definition from?
- 10 Q. I'm reading it from paragraph 221 in the
- 11 BellSouth Louisiana Two FCC order.
- 12 A. I'm not familiar with that particular order
- 13 that you're referring to.
- 14 Q. Is that consistent with your understanding
- of the definition of customized routing?
- 16 A. I guess I've really never seen a definition
- 17 of customized routing in a process like that. I can
- 18 give you what I term as a definition of customized
- 19 routing.
- Q. Why don't you do that?
- 21 A. What I believe customized routing is is a
- 22 product that a CLEC would use if they choose to route
- 23 their DA and operator services traffic to trunking
- 24 other than that of Qwest.
- Q. Okay. And so that would be consistent with

- 1 what the FCC defines at paragraph 221 of the
- 2 BellSouth Louisiana Two order, which is customized
- 3 routing permits requesting carriers to designate the
- 4 particular outgoing trunks that will carry certain
- 5 classes of traffic originating from competitors'
- 6 customers?
- 7 A. I guess I just made it more clear, rather
- 8 than saying certain classes of traffic. I
- 9 specifically identified DA and operator services.
- 10 Q. But otherwise, you would agree that your
- 11 definition's consistent with what the FCC has laid
- 12 out?
- 13 A. That's correct.
- Q. You contend, at lines eight through 12 of
- 15 your testimony, on page seven, that WorldCom has
- 16 never requested customized routing from Qwest; isn't
- 17 that right?
- 18 A. That's correct.
- 19 Q. Are you aware of discussions between
- 20 MCI/WorldCom and Qwest account teams concerning
- 21 customized routing that dated back to the summer of
- 22 2000, regarding MCI/WorldCom's provision of local
- 23 service using Qwest's UNE-P product?
- 24 A. When I spoke with the account team that
- you're referring to, they told me that they've had

- 1 some discussion with WorldCom, but WorldCom has never
- 2 put any type of a formal request in for customized
- 3 routing or actually defined, you know, really
- 4 narrowed down. There have just been more or less
- 5 discussions and talks about it, but no formal request
- 6 has been submitted, that I'm aware of.
- 7 Q. Are you aware that Mr. Caputo, from
- 8 WorldCom, last year filed testimony in Colorado and
- 9 Arizona in the cost case -- cost cases explaining
- 10 MCI/WorldCom's desire for customized routing over
- 11 feature group D trunks?
- 12 A. I am, but Qwest does not consider that as a
- 13 formal request for customized routing. That was just
- 14 testimony, again, where Mr. Caputo or WorldCom was
- 15 discussing what they believed customized routing
- 16 should be.
- 17 Q. And you testified in Arizona, so you're
- 18 intimately familiar with Mr. Caputo's testimony to --
- 19 WorldCom's desire to obtain feature group D
- 20 customized routing?
- 21 A. Yes, I've seen his testimony.
- Q. Are you aware that MCI/WorldCom and Qwest
- 23 negotiated, in fact, a contract amendment that it
- 24 filed in Washington that provided for the option of
- 25 customized routing over MCI/WorldCom's existing

- 1 feature group D trunks?
- 2 A. No, I'm not aware of that.
- 3 Q. You're not aware of the interconnection
- 4 agreement amendment?
- 5 A. No, I'm not. I mean, Qwest does provide
- 6 customized routing, so if WorldCom is requesting it,
- 7 I don't see -- and if they have an amendment to their
- 8 agreement, I don't see where there would be a
- 9 problem. It's still my knowledge and understanding
- 10 that, to date, we have not had a formal request from
- 11 any company in any state for customized routing as of
- 12 the time my testimony was filed.
- 13 Q. How about as of today? My questions really
- 14 go to today.
- 15 A. Well, if it was done this morning, no, I'm
- 16 not aware of that.
- 17 Q. Are you aware that WorldCom has completed
- 18 Qwest's customized routing request form and submitted
- 19 it to Owest?
- 20 A. No, I'm not. Again, I'll go back and say
- 21 that as of the date my testimony was filed, there was
- 22 no formal request from WorldCom for customized
- 23 routing.
- Q. And today, as you sit here, are you
- 25 familiar with the customized routing request form

- 1 that WorldCom completed and submitted to Qwest?
- 2 A. I've just said no, I am not.
- 3 Q. Okay. Thank you. Well, you keep going
- 4 back and forth as to when you're testifying, as to
- 5 whether it was the date of your testimony or as of
- 6 today, and I'm just seeking clarification on that
- 7 issue.
- 8 A. And that's right, because you do keep
- 9 saying, today, am I aware of that. And I'm saying as
- 10 of today, no.
- 11 Q. Thank you.
- 12 A. When I filed my testimony, there had not
- 13 been a formal request. If something has been filed
- 14 since that time, I am not aware of it.
- Q. Are you aware that Qwest and MCI/WorldCom
- 16 representatives have met to discuss a WorldCom
- 17 request for customized routing over feature group D
- 18 trunks?
- 19 A. Nothing more than the informal conversation
- 20 I told you that I was aware of between WorldCom and
- 21 the account teams.
- Q. Anything recently?
- 23 A. No.
- Q. Are you aware that Qwest initially told
- 25 WorldCom that it was not denying WorldCom's request

- 1 for technical reasons?
- 2 A. I'm not aware of what took place in the
- 3 conversations.
- 4 Q. Are you aware that Qwest represented to
- 5 WorldCom that a Washington Commission order
- 6 prohibited Qwest from regenerating or translating the
- 7 call to go to WorldCom's feature group D trunks?
- 8 MS. ANDERL: I object, Your Honor. First,
- 9 Ms. Singer-Nelson is mischaracterizing a conversation
- 10 between the WorldCom representatives and the Qwest
- 11 representatives. Second, I'm not sure for what
- 12 purpose the inquiry's being pursued with this
- 13 witness, who has clearly stated she's unaware of
- 14 these conversations. I can represent that Mr. Craig
- 15 has been involved in the discussions with WorldCom on
- 16 this issue and will be available to testify, to the
- 17 extent that Your Honor deems those conversations
- 18 relevant for purposes of our inquiry.
- JUDGE BERG: Any response?
- 20 MS. SINGER-NELSON: Judge, Ms. Malone has
- 21 stated that she is unfamiliar with any request from
- 22 WorldCom relating to customized routing. She's
- 23 testified that that didn't happen in her testimony,
- 24 and so I'm exploring with her the situation where
- 25 WorldCom actually did submit it. She's the witness

4400

- 1 that has addressed the issue and I know that Mr.
- 2 Craig has also addressed the issue, but I wanted to
- 3 fully explore her knowledge on this subject, since
- 4 she's put testimony in the record addressing
- 5 customized routing.
- 6 JUDGE BERG: Well, without regard to the
- 7 issue of relevance, I really get a sense you're sort
- 8 of beating it into the ground at this point. This
- 9 witness, my understanding of this witness is that she
- 10 has no knowledge of it, and what I hear you doing is
- 11 picking apart separate details of communications that
- 12 you're familiar with, which you believe have
- occurred, for which this witness has no knowledge.
- 14 If she has no knowledge, she's not going to have any
- 15 about the big picture, she's not going to have any
- 16 knowledge about the details. So if there's something
- 17 else you want to explore, that's fine, but I don't
- 18 want to hear any more questioning about the details
- 19 of the conversations that she has no knowledge about.
- 20 It doesn't help me.
- MS. SINGER-NELSON: Okay. Thank you,
- 22 Judge.
- JUDGE BERG: Okay.
- MS. SINGER-NELSON: I'll just address those
- 25 questions with Mr. Craig.

- 1 JUDGE BERG: And if you think that you
- 2 haven't sufficiently covered that this witness has no
- 3 knowledge of the big picture of those communications,
- 4 I'd, you know, be willing to entertain another
- 5 question or two without ruling that it's been asked
- 6 and answered, just to let you be certain that you're
- 7 covered.
- 8 MS. SINGER-NELSON: Thank you, Judge.
- 9 Q. So Ms. Malone, you're not familiar with any
- 10 interactions between Qwest and WorldCom in the last
- 11 couple of months relating to WorldCom's request for
- 12 customized routing over feature group D trunks?
- 13 A. No, I am not.
- Q. Let's move on to your criticism of Mr.
- 15 Caputo's statement relating to the directory
- 16 assistance and operator services rates being
- 17 discriminatory. And you talk about that on the
- 18 bottom of page seven of your testimony.
- 19 A. Okay, I have that.
- Q. And you reference that the FCC found
- 21 numerous providers are offering directory assistance
- 22 and operator services in the market today.
- 23 A. That's correct.
- Q. Do you see that?
- 25 A. Yes.

- 1 Q. Are you aware of any local service
- 2 competitors in the Qwest territory in Washington
- 3 actually providing directory assistance for Qwest
- 4 UNE-P customers, other than Qwest?
- 5 A. There -- I know that there are numerous
- 6 providers throughout the United States, including
- 7 Washington. Specifically by name, I can't identify
- 8 one for you. The reason that the FCC made this
- 9 determination is because they are also convinced and
- 10 aware that there is competition for DA and operator
- 11 services.
- 12 Q. Are you, though, familiar with any company
- 13 here in Washington that is providing directory
- 14 assistance to end user customers of a Qwest UNE-P
- 15 wholesale customer? So are you aware of any
- 16 alternative for WorldCom, as a UNE-P provider, to
- 17 Qwest's operator services and directory assistance?
- 18 A. Specifically by name, no, I am not.
- 19 Q. Do you know whether anyone exists in the
- 20 state?
- 21 A. Oh, they don't have to be located locally
- 22 in order to be able to provide DA and operator
- 23 services in Washington. It can be provided from
- 24 another location.
- 25 Q. Right. And I didn't imply that they needed

- 1 to be located here in Washington, but I was asking
- 2 whether they're providing services to customers here
- 3 in Washington?
- 4 A. I'm not -- I don't know that information.
- 5 Q. Do you know whether, if WorldCom provides
- 6 local service through its purchase of unbundled
- 7 network elements through the UNE-P product, Qwest's
- 8 UNE-P product, Qwest is the only choice for operator
- 9 services and directory assistance at this point in
- 10 time?
- 11 A. If a customer, WorldCom, buys a UNE-P, they
- 12 have the option of purchasing customized routing if
- 13 they choose to have their DA and operator services
- 14 routed to someone other than Qwest.
- 15 Q. Has any carrier purchased customized
- 16 routing from Qwest here in Washington?
- 17 A. We have had no request anywhere for
- 18 customized routing.
- 19 Q. So is customized routing today the only
- 20 option that -- the only option that a carrier has for
- 21 operator services and directory assistance, other
- 22 than Qwest?
- 23 A. Yes, they would have --
- Q. So Qwest is the only provider of operator
- 25 services and directory assistance to UNE-P customers

- 1 today?
- 2 A. Yes.
- 3 Q. On pages eight and nine of your testimony,
- 4 it appears that you agree that the FCC rules require
- 5 all telecommunications carriers to provide
- 6 nondiscriminatory access to directory assistance and
- 7 operator services?
- 8 A. That's correct.
- 9 Q. And that's actually laid out in an FCC
- 10 rule, is it not?
- 11 A. Yes, it is.
- 12 Q. And nondiscriminatory rates require that
- 13 Qwest charge CLECs no more than what Qwest charges
- 14 itself; isn't that right?
- 15 A. For which services, or for --
- 16 Q. For directory assistance and operator
- 17 services?
- 18 A. Well, for directory assistance and operator
- 19 services, the FCC has deemed that it's not a UNE.
- 20 Therefore, it's set at market-based rates.
- Q. You would agree with me, wouldn't you, that
- 22 the FCC rules require that nondiscriminatory includes
- 23 that Qwest needs to provide CLECs with operator
- 24 services and directory assistance at the same rates
- 25 and terms that Owest provides it to itself?

- 1 A. That is true. That's a definition for
- 2 nondiscriminatory.
- 3 Q. Thank you. Qwest's costs for operator
- 4 services and directory assistance are not in the
- 5 record here; isn't that right?
- 6 A. Will you explain what you mean by not in
- 7 the record?
- 8 Q. Has Qwest put any evidence into this docket
- 9 relating to its costs for for the provision of
- 10 operator services and directory assistance?
- 11 A. No, they have not.
- 12 Q. So without knowing the costs, this
- 13 Commission cannot evaluate whether the services,
- 14 operator services and directory assistance, are
- 15 provided on rates, terms and conditions equal to what
- 16 Owest provides itself; isn't that right?
- 17 A. Well, I think I said a little bit earlier,
- 18 and I don't know if you understood, but we do say
- 19 that directory assistance and operator services, per
- 20 the UNE remand, can be market-based price. However,
- 21 currently, our prices for DA and operator services
- 22 are tariffed in the Washington tariff and were based
- 23 on TELRIC pricing at the time they were put in the
- 24 tariff.
- Q. Okay. But listen to my question. It's a

- 1 specific question, and please, try to answer the
- 2 question. Without knowing the costs -- you said that
- 3 the costs for operator services and directory
- 4 assistance are not in the record here; isn't that
- 5 right?
- 6 A. That's correct. We're not requesting any
- 7 new costs at this point in time for DA or operator
- 8 services.
- 9 Q. And you've agreed with me that the FCC
- 10 rules require that operator services and directory
- 11 assistance be provided on a nondiscriminatory basis;
- 12 isn't that right?
- 13 A. I agree that the service is provided on a
- 14 nondiscriminatory basis. Access to those services is
- 15 nondiscriminatory. The pricing, however, the FCC has
- 16 deemed it to be not a UNE. Therefore, it's not under
- 17 TELRIC guidelines for pricing and it can be priced at
- 18 something other than TELRIC, which is market-based.
- 19 The market will drive the pricing for DA and operator
- 20 services.
- Q. Okay. Are you familiar with the FCC rule
- 22 51.217, addressing nondiscriminatory access? It's
- 23 the same rule we just discussed a few minutes ago,
- 24 when you agreed with me that the FCC requires
- 25 nondiscriminatory access.

- 1 A. Correct.
- Q. Okay.
- 3 A. I mean, I --
- 4 Q. Could you get a -- I can show you a copy of
- 5 that rule, because I'm going to ask you about it. It
- 6 sounded like it was your position that the rule does
- 7 not include the requirement that the rates be
- 8 nondiscriminatory. Is that your understanding?
- 9 A. Well, I guess there's a difference in
- 10 providing something on a nondiscriminatory basis and
- 11 the rates being market-based.
- 12 Q. Yes.
- 13 A. I mean, I think we're talking two separate
- 14 things here.
- 15 Q. Okay.
- 16 A. I do believe that we provide DA and
- 17 operator services on a nondiscriminatory basis.
- 18 Q. Do you understand that the FCC rules
- 19 require that Qwest provide nondiscriminatory access
- 20 to operator services and directory assistance?
- JUDGE BERG: I'm going to cut in at this
- 22 point. I'm getting really tired of going in a
- 23 circle. We're going to take an afternoon break now,
- 24 but before we do, let me just point out, the witness
- 25 has just said that she sees that their rates are both

- 1 nondiscriminatory and market-based. You are not
- 2 going to get this witness to tell you that their
- 3 rates are discriminatory. That's not going to
- 4 happen. And to the extent that that's an argument to
- 5 be based on legal conclusions, it may be a valid
- 6 argument, but I don't see any point in exploring it
- 7 further with this witness. I think you just got what
- 8 you needed, and that is this witness believes that
- 9 the rates are both market-based and
- 10 nondiscriminatory, and there's nowhere to go from
- 11 there, from my perspective.
- 12 Why don't you think about it and when we
- 13 come back on the record, if you think there's
- 14 something else to be done in that respect, I'll let
- 15 you argue it to me.
- MS. SINGER-NELSON: Okay.
- JUDGE BERG: But let's take a break now for
- 18 15 minutes, because I want you to think about this
- 19 and -- Ms. Singer-Nelson, with all due respect, and
- 20 we'll be back on the record at about 2:45.
- 21 MS. ANDERL: And your Honor, the only thing
- 22 I would ask --
- JUDGE BERG: We're off the record now.
- 24 (Recess taken.)
- JUDGE BERG: We'll be back on the record.

- 1 To begin with, there's just a quasi-administrative
- 2 matter. I'd like to issue a bench request, Bench
- 3 Request 51, and that will just be to Qwest to just
- 4 confirm that all of the cost studies submitted by Ms.
- 5 Million in fact reflect Washington-specific data
- 6 without regard to any other states that might be
- 7 mentioned in the text of the study.
- 8 MS. ANDERL: Thank you, Your Honor. And
- 9 specifically, we will undertake to look at Washington
- 10 prescribed lives and Washington cost of money to
- 11 ensure that those are correct. I know that there are
- 12 references to other states, such as Nebraska and
- 13 Utah, in the text of some of the cost studies, and we
- 14 will report back in that bench request response.
- JUDGE BERG: All right. I'm not concerned
- 16 about correcting those references, so long as we have
- 17 a representation from the company that the numbers
- 18 that have been presented are all Washington -- are
- 19 intended for the Washington jurisdiction. And do you
- 20 want to take a stab at when that review might be
- 21 concluded? Would Friday be satisfactory?
- MS. ANDERL: Let me just ask Ms. Million.
- 23 So perhaps Monday, Your Honor. If Ms. Million gets
- 24 me the information by Friday, we'll either file it
- 25 that same day or provide it to you on Monday.

- 1 JUDGE BERG: Okay. And if for some reason
- 2 you need more time, just let me and the other parties
- 3 know.
- 4 MS. ANDERL: Thank you. We will.
- 5 JUDGE BERG: Okay. All right. And Ms.
- 6 Singer-Nelson, my wife tells me that I can be overly
- 7 brusk at times, and so let me just say what I was
- 8 trying to express to you before is I thought I
- 9 understood both parties' positions, that, at the same
- 10 time, that there is a position on Qwest's part that
- 11 they can set the price at whatever level they want,
- 12 that they recognize that there's a nondiscriminatory
- 13 requirement under the FCC's rules. And maybe I was
- 14 surmising something that isn't quite in the record,
- 15 but I just took that to mean that the company can put
- 16 whatever price on operator services, directory
- 17 assistance that they want to, so long as it's the
- 18 same price to both their own customers and to their
- 19 wholesale customers, for their retail customers and
- 20 their wholesale customers.
- 21 And the position I was concerned that you
- 22 were trying to establish was that you were looking at
- 23 cost and not necessarily at the rates, but let me
- 24 just -- so that's just to explain where I was
- 25 mentally and why I concluded I thought you'd gotten

- 1 as much as you were going to get on that point from
- 2 this witness, and then it's a matter of putting the
- 3 pieces together, that this witness may not put the
- 4 pieces together the way that you want to, but that
- 5 doesn't mean that the pieces aren't there.
- 6 And let me just check with you to see if
- 7 there's anything else that you think you need to
- 8 explore with this witness so that you can make the
- 9 legal arguments that you need to make.
- 10 MS. SINGER-NELSON: Judge, I was trying to
- 11 just explore with Ms. Malone her understanding of
- 12 what the FCC rule requires, and it sounded to me that
- 13 she understood the rule required nondiscriminatory
- 14 access, but it did not require nondiscriminatory
- 15 rates. That's what I was trying to get to.
- 16 Q. And so I think, in sum, tell me if this is
- 17 correct, Ms. Malone. It sounds like it's your
- 18 position, as Qwest's witness on operator services and
- 19 directory assistance products, that Qwest believes
- 20 that access to operator services and directory
- 21 assistance must be nondiscriminatory; is that right?
- 22 A. That's part of it, yes.
- Q. And it's your position that prices for
- 24 operator services and directory assistance are set by
- 25 the market?

- 1 A. That's correct.
- 2 MS. SINGER-NELSON: That's all I've got on
- 3 that one issue.
- 4 JUDGE BERG: All right. And I thank you
- 5 for making that point.
- 6 MS. SINGER-NELSON: Thank you.
- 7 Q. Now, if you would, Ms. Malone, get ahold of
- 8 Exhibit 2056 and let me know when you have it.
- 9 A. I have that.
- 10 Q. Go to page 25 of that exhibit. Section
- 11 10.5 addresses directory assistance for
- 12 facilities-based providers; isn't that right?
- 13 A. That's correct.
- Q. And the price listed in the column up to
- date interconnection tariff, WN U-42, is 35 cents,
- 16 isn't that right?
- 17 A. That's correct.
- 18 Q. And that's the same rate that's in the
- 19 column relating to the SGAT?
- 20 A. That's correct.
- Q. So that's a per call rate that Qwest will
- 22 charge for -- charge WorldCom for every directory
- 23 assistance that one of WorldCom's UNE-P customers
- 24 makes?
- 25 A. That's correct.

- 1 Q. Now, are you familiar with Qwest's tariff
- 2 for resale wholesale customers, its resale tariff?
- 3 A. I'm vaguely familiar with it.
- 4 Q. Are you aware that Qwest offers
- 5 telecommunications carriers who provide directory
- 6 assistance on a resale basis a wholesale discount?
- 7 A. Yes, I am.
- 8 Q. And so that that discount would allow the
- 9 resale customers to purchase directory assistance at
- 10 92 percent of the 35-cent charge that Owest charges
- 11 facilities-based carriers?
- 12 A. I'm not certain what the wholesale discount
- is, but if it were 18 percent, that would be correct.
- Q. Okay. So just whatever the discount rate
- 15 is in Qwest's tariff, you would agree that the resale
- 16 customers of Qwest would be permitted to get
- 17 directory assistance at that wholesale discount?
- 18 A. That's correct, a resale customer is
- 19 allowed to have a wholesale discount where there are
- 20 no wholesale discounts applied to UNE-P services.
- Q. Does Qwest consider UNE-P to be a
- 22 facilities-based service in terms of directory
- 23 assistance in Section 10.5?
- A. UNE-P can be considered a facilities-based,
- 25 yes.

- 1 Q. And specifically for that charge, does
- 2 Qwest consider UNE-P to be facilities-based?
- 3 A. Yes, that is the charge that they would pay
- 4 under the UNE-P scenario.
- 5 MS. SINGER-NELSON: Okay. At this point,
- 6 Judge, I would like the Commission to take
- 7 administrative notice of Qwest's resale tariff. It's
- 8 WN U-43.
- 9 MS. ANDERL: No objection.
- 10 JUDGE BERG: All right. We'll just take
- 11 the entire resale tariff, take notice of the entire
- 12 resale tariff.
- MS. SINGER-NELSON: Thank you.
- Q. All right. I think we can switch subjects.
- 15 A. Okay.
- 16 Q. Let's move on to directory -- or to --
- 17 well, it's actually directory assistance listings,
- 18 and you address that on page ten of your rebuttal
- 19 testimony, which is T-2131.
- 20 A. Yes, I have that.
- 21 Q. And it appears that you would agree with
- 22 me, based on your testimony at lines nine through
- 23 eleven, that customer listings must be provided on a
- 24 nondiscriminatory basis, under Section 251 of the
- 25 Telecom Act?

- 1 A. That's true.
- Q. And the FCC rules implementing the
- 3 requirement are found at 51.217(C)(3)(ii)?
- 4 A. Correct.
- 5 Q. So we do agree on that. Where does Qwest
- 6 get its directory assistance listings? Is it from
- 7 the customer service order process?
- 8 A. Yes.
- 9 Q. Is this the same process that Qwest gets
- 10 its internetwork calling name information, and that's
- 11 commonly known as the ICNAM, internetwork calling
- 12 name?
- 13 A. Yes.
- Q. Would you agree that providing operator
- 15 services and directory assistance service is
- 16 different than providing directory assistance
- 17 listings?
- 18 A. Yes, they'd be provided in two different
- 19 types, two different bases for -- two different
- 20 needs. The customers would have two different needs
- 21 in requiring one versus the other.
- Q. Okay. And the FCC, in the rule that you
- 23 cite in your testimony, addresses those in two
- 24 different sections, as well; isn't that right? Two
- 25 different -- they address directory assistance

- 1 listings --
- 2 A. Oh, yes.
- 3 Q. -- separately from directory assistance
- 4 services?
- 5 A. Yes, they do.
- 6 Q. Thank you. Qwest doesn't use the Internet
- 7 or a third-party provider to get listings for its
- 8 operators, does it?
- 9 A. No, it does not.
- 10 Q. And that's because no one but Qwest offers
- 11 Qwest listings, and others who offer Qwest listings
- 12 or others who offer listings offer a service inferior
- 13 to Qwest's; isn't that right?
- 14 A. I don't -- I couldn't make a judgment on
- 15 whether another provider's services is inferior to
- 16 Qwest.
- Q. Wouldn't you agree that Qwest directory
- 18 assistance listings are the most complete and
- 19 accurate listings for subscribers here in Washington?
- 20 A. Yes, because they're Qwest customers, I
- 21 would say that they would be more accurate than
- 22 someone who wasn't a Qwest customer.
- Q. At page 11, line three of your testimony,
- 24 you're proposing market pricing for directory
- 25 assistance listings?

- 1 A. That's correct.
- Q. If Qwest is the only provider of such
- 3 accurate and complete listings for its customers, how
- 4 does it determine what the market is?
- 5 A. It's the idea that there's competition
- 6 there. I think more so it gets back to the fact that
- 7 the FCC has not designated directory assistance
- 8 listings as a UNE and it does not require TELRIC
- 9 pricing. The UNE remand identifies directory
- 10 assistance listings as it's something that needs to
- 11 be provided on a nondiscriminatory basis.
- 12 Q. Mm-hmm.
- 13 A. Access to it just needs to be
- 14 nondiscriminatory.
- Q. All right. And Ms. Malone, my question was
- 16 how does Owest determine what the market is for
- 17 directory assistance listings?
- 18 A. Just what -- I think a market-based price
- 19 in itself is just that. If you're charging too much
- 20 for the service, no one would buy it from you. It
- 21 has to be based on what is acceptable within a market
- 22 if it's a product you're trying to sell.
- Q. How does Qwest define this market?
- 24 A. What -- maybe what others are charging. I
- don't know how a market-based price is established.

- 1 Q. But you're a product manager for Qwest?
- 2 A. No, I am not a product manager. I'm a
- 3 wholesale advocate --
- 4 Q. Okay.
- 5 A. -- for product organizations, but I don't
- 6 have any -- I'm not a product manager and I don't do
- 7 any type of costing for the products.
- 8 Q. Has Qwest -- are you aware of whether Qwest
- 9 has done any market studies for directory assistance
- 10 listings?
- 11 A. I really am not.
- 12 Q. It looks like at your testimony, lines four
- 13 through five, that it's your position that the FCC
- 14 has recognized there are alternatives available to
- 15 the use of Qwest customer listings, then you say it's
- 16 negating the need for regulated prices. Do you see
- 17 that?
- 18 A. Yes, I do.
- 19 Q. Has the FCC or the Washington Commission
- 20 specifically negated the need for regulation of
- 21 Qwest's prices for directory assistance listings?
- 22 A. I don't believe the Washington Commission
- 23 has addressed this issue at all. This particular
- 24 proceeding that we're in now was to discuss TELRIC
- 25 pricing for unbundled network elements, and it was my

- 1 understanding that anything that was not at TELRIC
- 2 price was not to be addressed in this docket
- 3 initially. And then I think WorldCom and some others
- 4 wanted it brought into the docket, and that's the
- 5 only reason Qwest is really addressing it at this
- 6 time.
- 7 Q. Has the FCC or this Commission specifically
- 8 said that regulated prices were not required for
- 9 directory assistance listings?
- 10 A. Just because of -- I don't think
- 11 specifically they have said it that way.
- 12 Q. Thank you.
- 13 A. I believe our interpretation of what is
- 14 being said is that it has to be offered on a
- 15 nondiscriminatory basis, but not at a -- as a UNE at
- 16 TELRIC pricing.
- Q. Are you aware of Section 251(B)(3) of the
- 18 act that states that local exchange carriers have a
- 19 duty to provide competing providers nondiscriminatory
- 20 access to directory listings, then?
- 21 A. Yes.
- Q. If it costs Qwest an eighth of a cent to
- 23 generate a directory assistance listing and Qwest
- 24 sells that listing to another local exchange carrier
- 25 at 20 times that amount, would you agree that that is

- 1 discriminatory?
- 2 A. No, I wouldn't.
- 3 Q. Are you aware that the FCC has specifically
- 4 found that nondiscriminatory access means not only
- 5 what local exchange carriers provide to others, but
- 6 nondiscriminatory access must be the same in terms of
- 7 what local exchange carriers impute to themselves?
- 8 A. Yes.
- 9 MS. ANDERL: Objection, Your Honor. Again,
- 10 I would ask that the witness be provided with either
- 11 the rule or the FCC order on which she's being
- 12 cross-examined.
- JUDGE BERG: I think the best way to
- 14 proceed, if the witness has the ability to answer
- 15 without looking at the rule, then she can answer it,
- 16 but I'd like the witness to just recognize that if
- 17 you need to refer to a document or a rule, to please
- 18 let us know.
- 19 THE WITNESS: Okay, thank you.
- JUDGE BERG: All right.
- Q. Are you able to answer that without the
- 22 rule?
- 23 A. I would actually rather see it.
- 24 Q. Okay.
- A. It's a rule, of course, I've heard, but if

- 1 you were asking me to quote you which rule it is, I
- 2 would rather see it in person.
- 3 MS. SINGER-NELSON: May I approach, Judge?
- 4 JUDGE BERG: Yes, Ms. Nelson.
- 5 MS. SINGER-NELSON: Thank you.
- 6 Q. I'm handing you the FCC's Third Report and
- 7 Order in CC Docket Number 96-115, Second Order on
- 8 Reconsideration of the Second Report and Order in CC
- 9 96-98, and the NPRM in CC Docket 99-273, and I would
- 10 direct your attention to paragraph 128. Could you
- 11 please review that and read it into the record?
- 12 A. Paragraph 128 says, We deny Ameritech's
- 13 request and affirm that, under Section 251(B)(3),
- 14 nondiscriminatory access means that providing LECs
- 15 must offer access equal to that which they provide to
- 16 themselves. Did you want me to read the whole --
- 17 Q. No, that's okay. So is it your
- 18 understanding that the FCC requires that Qwest
- 19 provide access to directory assistance listings on
- 20 the same terms and conditions that it provides it to
- 21 itself?
- 22 A. Yes.
- Q. Thank you. Ms. Malone, are you aware that
- 24 Qwest offers e-mail address listing to its retail
- 25 customers in its retail directory assistance listing

- 1 tariff?
- 2 A. No, I'm not familiar with what's offered on
- 3 the retail side.
- 4 Q. Do you know whether Qwest offers e-mail
- 5 address listings to its wholesale customers?
- 6 A. Not that I'm aware of.
- 7 Q. How would I find that out?
- 8 MS. ANDERL: Well, again, Your Honor --
- 9 THE WITNESS: I don't know.
- 10 MS. ANDERL: -- I'm going to object.
- JUDGE BERG: One second. Ms. Malone,
- 12 particularly when your counsel is objecting, it's
- 13 usually a good time to just relax.
- MS. ANDERL: We've transitioned from
- 15 directory assistance listings now to directory
- 16 listings, and that's a whole 'nother area, I believe,
- 17 again outside the scope of this docket. Terms and
- 18 conditions for directory listings were addressed in
- 19 workshop one several years ago in the SGAT
- 20 proceeding, and to my knowledge have been resolved
- 21 for some time. Again, I believe that all of these
- 22 questions are outside the scope of this docket, and
- 23 therefore do not think it's appropriate to explore
- 24 them with this witness.
- MS. SINGER-NELSON: Judge, I did want to

- 1 address this in the context of directory assistance
- 2 listings and I was unaware of whether Qwest provides
- 3 that e-mail listing services to its operators. So if
- 4 it does provide it to its operators, it would be
- 5 something in the directory assistance listings
- 6 database, and that's what I was inquiring into.
- 7 MS. ANDERL: If I may respond, though, Your
- 8 Honor, again, to what end? I mean --
- 9 MS. SINGER-NELSON: The nondiscriminatory
- 10 access issue.
- JUDGE BERG: My only -- my major concern
- 12 here, Ms. Singer-Nelson, is that at least with
- 13 regards to whether or not e-mail listings are
- 14 provided to wholesale customers, this is the
- 15 wholesale product expert and she doesn't know. And
- 16 if, in fact -- and but my main concern is that it
- 17 hasn't been identified as an issue to be specifically
- 18 addressed and developed with testimony in this case.
- 19 So I'm having trouble seeing how I do bring it in.
- 20 And let's presume that you're right and this is where
- 21 I'm going to issue how I issue an initial order that
- 22 would stand up to due process arguments on review
- 23 before the Commissioners.
- MS. SINGER-NELSON: If I may, Judge, two
- 25 things. One is what the witness addressed was

- 1 whether she -- what she has answered -- the question
- 2 she has not answered is whether Qwest provides the
- 3 service to the wholesale customers. That's the
- 4 question that was pending when Ms. Anderl objected.
- 5 But what she did say was that she was unaware of
- 6 whether e-mail was provided in directory assistance
- 7 listings for retail customers. She did say that.
- 8 She didn't know that.
- 9 But what she has not yet told me is whether
- 10 she knows if that service is available to wholesale
- 11 customers. That's the first thing. The second thing
- 12 is this specific issue is just a piece part of the
- 13 bigger issue of whether Qwest is providing this
- 14 service on a nondiscriminatory basis. So even though
- 15 we didn't explore this specific thing in testimony,
- 16 it still goes to the issue of nondiscriminatory
- 17 access.
- JUDGE BERG: I'll let you finish exploring
- 19 whether or not this witness has knowledge about the
- 20 availability to wholesale customers.
- 21 MS. SINGER-NELSON: Thank you, Judge. And
- 22 that's all I had on this subject. That was my sole
- 23 question.
- JUDGE BERG: All right.
- Q. So Ms. Malone, do you understand what the

- 1 question is?
- 2 A. Would you repeat it again, please?
- 3 Q. Do you know whether or not e-mail listings
- 4 are available as a service to wholesale customers,
- 5 e-mail listings in the directory assistance listings
- 6 database?
- 7 A. Not that I am familiar with, they are not
- 8 available to a wholesale customer.
- 9 Q. Thank you. Ms. Malone, can I have you find
- 10 Exhibit 2135? It's identified as a WorldCom
- 11 cross-examination exhibit for you. Let me know when
- 12 you have it.
- 13 A. I have it.
- Q. Is that an August 23rd, 2000 letter from
- 15 Kathryn Marie Krause at Qwest to the FCC?
- 16 A. Yes, that's what it appears to be.
- 17 Q. Can I have you turn to page five of that
- 18 exhibit, please?
- 19 A. Yes.
- Q. Is that an October 22nd, 1999 letter from
- 21 John Kelley of Qwest to Excell Agent Services,
- 22 L.L.C.?
- 23 A. Yes, that's what it appears to be.
- Q. I would direct your attention to the third
- 25 paragraph in this letter.

- 1 A. The one that starts, Your reference to the
- 2 Texas?
- 3 Q. Yes. And I would ask you to read, starting
- 4 from the "As a comparison." Or you can actually read
- 5 the first two sentences of that paragraph, please.
- 6 JUDGE BERG: And when you do read, be sure
- 7 to slow down just below a normal reading speed.
- 8 THE WITNESS: Okay. Your reference to the
- 9 Texas case and SBC's pricing appear to be references
- 10 to a UNE proceeding involving TELRIC pricing. As a
- 11 comparison, US West's TELRIC prices vary across our
- 12 14 states, but average out at .0 -- I'm sorry, it's
- 13 0.0073 cents per listing for the initial load of the
- 14 database and 0.0171 per listing for daily listing
- 15 record updates.
- 16 Q. Thank you.
- MS. ANDERL: Ms. Singer-Nelson, may I just
- 18 clarify one thing? Ms. Malone, you said cents there,
- 19 did you mean dollars?
- THE WITNESS: I'm sorry, dollars.
- MS. SINGER-NELSON: Oh, okay.
- JUDGE BERG: We're used to dealing in near
- 23 infinitesimal amounts, and this would certainly cross
- 24 the border if we were dealing with cents, if that
- 25 makes any sense.

- 1 MS. ANDERL: Thank you for letting me put
- 2 that clarification in right there.
- 3 MS. SINGER-NELSON: That's all I wanted,
- 4 but I would move for the admission of this exhibit
- 5 into the record.
- 6 MS. ANDERL: And Your Honor, I guess if I
- 7 may just state for the record what our objection to
- 8 this document is. We do not object with regard to
- 9 its authenticity. We do, however, have a broader
- 10 objection as to relevance, and it really goes to the
- 11 issue that Your Honor has to decide ultimately in
- 12 this proceeding, which is are directory assistance
- 13 listings a UNE subject to TELRIC pricing or not.
- 14 It is my understanding that the only
- 15 purpose for which WorldCom seeks to admit this letter
- 16 is to establish what Qwest originally -- or US West
- 17 proposed as a UNE price at a time prior to the UNE
- 18 Remand Order. And as I said, for that purpose, we
- 19 have no objection to it.
- 20 We do, however, object to TELRIC-based
- 21 rates for our directory assistance listings, because
- 22 we do not think that is mandated in a post-UNE remand
- 23 environment. However, I understand that that has to
- 24 await the final outcome on some of the ultimate
- 25 issues in this case. I just did not want to be

- 1 deemed to have waived that objection by not making it
- 2 now.
- JUDGE BERG: Understood. Thank you. We'll
- 4 admit the exhibit and consider what weight to give it
- 5 in the broader context of the arguments to be
- 6 presented by the parties.
- 7 MS. SINGER-NELSON: Thank you.
- 8 JUDGE BERG: And that is Exhibit 2135.
- 9 Q. Let's move to, then, the ICNAM or the CNAM
- 10 database. That's addressed in your rebuttal
- 11 testimony on page -- starting on page 11; isn't that
- 12 right, Ms. Malone?
- 13 A. That's correct.
- Q. Now, I understand that ICNAM stands for
- 15 internetwork calling name. Is CNAM synonymous with
- 16 ICNAM?
- 17 A. My understanding is yes.
- Q. Okay. So if we use those terms
- 19 interchangeably in our conversation on the subject,
- 20 we're going to be talking about the same thing?
- 21 A. Yes.
- 22 Q. Could you please just briefly explain what
- 23 the ICNAM is?
- A. It's a name database that would be used,
- 25 let's say, in conjunction with caller ID.

- 1 Q. So as I understand it, it's the database
- 2 that is dipped into when someone calls a number to
- 3 pull the information relating to the name of the
- 4 calling party?
- 5 A. That's correct.
- 6 Q. Because that's not otherwise identified in
- 7 the switch, so you have to go to this database to --
- 8 A. Right, you have to do a database dip to
- 9 have that name appear associated with a particular
- 10 telephone number.
- 11 Q. Okay, thank you. Would you agree that the
- 12 CNAM database exists or resides on a computer
- 13 somewhere?
- 14 A. Yes.
- Q. And Qwest can make a copy of that database
- 16 if it wants to?
- 17 A. I would assume it could.
- 18 Q. And if Qwest were to make the CNAM database
- 19 available as a download or if it merely allows a
- 20 per-query access, the database itself is the same,
- 21 regardless?
- 22 A. Yes, the database is the same. My
- 23 understanding is, at this point in time, Qwest does
- 24 not make the database available on a full download.
- 25 It's only available on a per-query basis.

- 1 Q. If a copy of the database can be made,
- 2 wouldn't you agree that it's technically feasible to
- 3 download the database?
- A. Yes, I would, but even here in Washington,
- 5 it's been ruled on in the 271 SGAT proceeding that,
- 6 again, this is kind of like a terms and conditions,
- 7 and it's already been ruled on here in Washington
- 8 that Qwest is not required to provide the CNAM
- 9 database on a bulk download basis. It's only
- 10 required to provide it on a per-dip basis, and that's
- 11 the way the FCC has also identified it to be
- 12 provided.
- 13 Q. But it's not a issue of technical
- 14 feasibility; isn't that right?
- 15 A. That's correct.
- 16 Q. Are you aware that Ameritech Michigan
- 17 provides a download of its CNAM database?
- 18 A. I would have to say not specifically.
- 19 Q. What do you mean?
- 20 A. I know you gave some orders that were going
- 21 to be used in cross, and I briefly reviewed them.
- 22 Some said that -- but to go back and say for sure
- 23 that was Ameritech, I couldn't say that without doing
- 24 it subject to check.
- Q. Okay. Well, why don't we look at one of

- 1 those. Could you please find Exhibit 2140 in the
- 2 cross-examination exhibits? Let me know when you've
- 3 got it.
- 4 A. Okay. I have it.
- 5 Q. Is that a CNAM download agreement between
- 6 Michigan Bell Telephone Company, d/b/a Ameritech
- 7 Michigan, and CLEC?
- 8 A. Yes, that's what the agreement says.
- 9 Q. Would you please turn to page five of 36 in
- 10 that exhibit? The page numbers are up at the top.
- 11 A. Okay, I have it.
- 12 Q. Okay. Do you see the definition of file
- 13 transfer protocol, or FTP?
- 14 A. At 2.9?
- 15 Q. Yes.
- 16 A. Yes, I do.
- 17 Q. Could you please read the explanation of
- 18 FTP?
- 19 A. File transfer protocol: FTP means a
- 20 communications protocol governing the transfer of
- 21 files from one computer to another over a network.
- Q. And now turn to page six of 36, please.
- MS. ANDERL: Your Honor, I guess at this
- 24 point I'll object to further cross-examination on
- 25 this document. This is not a document which this

- 1 witness addressed in her testimony and I -- it
- 2 certainly seems, to the extent that this is in any
- 3 way favorable to WorldCom, that simply Ms.
- 4 Singer-Nelson's attempt to get additional direct
- 5 evidence in on behalf of WorldCom through having my
- 6 witness read a document into the record, and I don't
- 7 believe that that is appropriate cross-examination.
- 8 MS. SINGER-NELSON: Judge, if I may
- 9 respond, this is an exhibit that was referenced in
- 10 Mr. Lehmkuhl's testimony, so it isn't something that
- 11 we're first introducing through Ms. Malone, if that
- 12 objection is something that you're prone to sustain,
- 13 but I'm willing to not ask any more questions about
- 14 it if we could just move it into the record at this
- 15 point.
- MS. ANDERL: We object to it being made a
- 17 part of the record. Certainly counsel is free to
- 18 cite on brief decisions from other jurisdictions to
- 19 the -- well, period, but we don't believe it's
- 20 appropriate to have it in as an exhibit. You know,
- 21 status as an exhibit has been somewhat flexible in
- 22 some of these proceedings, but certainly, from our
- 23 perspective on this document, it would not be
- 24 appropriate to admit this for the truth of any
- 25 matters contained therein. It can be cited in

- 1 argument, and I think that would be the appropriate
- 2 way to handle it.
- JUDGE BERG: Ms. Singer-Nelson, to the
- 4 extent you already have this witness' testimony that
- 5 it's not an issue of technical feasibility, but it's
- 6 more of a matter of Qwest's interpretation of its
- 7 duties and obligations, what else would this document
- 8 -- what other relevance would this document have?
- 9 MS. SINGER-NELSON: Just to demonstrate
- 10 that another RBOC is, in fact, providing the CNAM
- 11 download on a bulk basis the way that WorldCom
- 12 advocates that it should be done here in Washington,
- 13 that Qwest should provide it here in Washington. And
- 14 I guess just, you know, Ms. Malone has been tendered
- 15 as an expert witness on the issue of the CNAM
- 16 download and this goes to that issue. This is a
- 17 document that shows that it is being done in another
- 18 jurisdiction. So I think it would be relevant.
- JUDGE BERG: All right.
- 20 MS. SINGER-NELSON: It's not really -- you
- 21 know, as an expert witness, she can be cross-examined
- 22 on matters within her expertise.
- JUDGE BERG: Is WorldCom taking exception
- 24 with the characterization that this Commission has
- 25 already determined in the SGAT 271 proceeding that

- 1 Qwest is not required to do -- provide such a
- 2 download in Washington?
- 3 MS. SINGER-NELSON: I think Mr. Lehmkuhl's
- 4 testimony addresses the issue of the rates being
- 5 prohibitive on a per-query basis, and so that at this
- 6 phase of the SGAT proceeding, we're talking about the
- 7 effect that the per-query rates would have on the
- 8 ability of a carrier to compete, and the rates
- 9 weren't something that were before the Commission in
- 10 the SGAT proceeding.
- JUDGE BERG: But what I understand, the
- 12 other relevance here is to show that this is being
- done in some other proceeding. That doesn't
- 14 necessarily establish anything regarding the
- 15 reasonableness of rates, that I understand. My
- 16 concern here is -- and my concern is that we might be
- 17 spending a lot more time on this than it's really
- 18 worth, but let me just say that if this Commission
- 19 has already decided in another proceeding that Qwest
- 20 is not required to do what some other incumbent has
- 21 agreed to do or has been ordered to do in some other
- 22 jurisdiction, then the likelihood of getting an
- 23 order, an initial order from me in this case that
- 24 Qwest should do so is very, very slim.
- 25 If it's -- on the other hand, if it's an

- 1 issue that is still alive in the SGAT case, then it
- 2 sounds like that's where the -- if, in fact, the
- 3 Commission's made that decision, but the Commission
- 4 is reconsidering it in terms of the prohibitiveness
- 5 of the costs on a per-query basis in the SGAT case,
- 6 then it seems that that's really where it belongs.
- 7 But I don't know what's going on in that
- 8 other case, and that's why I'm trying to understand
- 9 what you're looking to do in this case relative to
- 10 this witness' representations or what the
- 11 Commission's already decided.
- MS. SINGER-NELSON: Judge, it is not being
- 13 reconsidered in the other proceeding. But in this
- 14 proceeding, WorldCom felt it necessary to develop the
- 15 record on the basis of the rates that Qwest is
- 16 proposing the download on a per-query basis versus
- 17 the bulk basis.
- 18 JUDGE BERG: All right. I don't think this
- 19 exhibit helps you in that regard, so I'm going to
- 20 deny its admission. But if there's something about
- 21 this that I'm missing about how it does establish
- 22 that argument, I'll let you have one last word.
- MS. SINGER-NELSON: I think they're
- 24 interrelated arguments, but that's fine. The order
- 25 can speak for itself. I thought that the download

- 1 agreement specifically explains the way that
- 2 Ameritech carries out the order and provisions the
- 3 service, and that is exactly the way WorldCom would
- 4 like to see it done here in Washington, so I thought
- 5 it would be helpful for the Commission to have that
- 6 in the record here.
- 7 JUDGE BERG: All right, thank you. The
- 8 Exhibit 2140 is not admitted. Let me just say, I
- 9 also heard Ms. Anderl say that she has no objection
- 10 to counsel making references to orders from other
- 11 commissions in their -- in legal arguments.
- MS. ANDERL: That's correct, Your Honor. I
- 13 think that's the way we've consistently handled these
- 14 issues in the past.
- JUDGE BERG: And I'll just make sure the
- 16 parties understand that I'm not necessarily agreeing
- 17 that that's the case or that that's the way it should
- 18 be handled in every instance, but it's certainly
- 19 something that I think is appropriate in this case.
- Q. Ms. Malone, would you agree that the CNAM
- 21 database is a call-related database?
- 22 A. I would think you could categorize it as
- 23 call-related database.
- Q. In fact, the FCC has categorized it as a
- 25 call-related database; isn't that true?

- 1 A. That's true.
- Q. Since it's a call-related database,
- 3 wouldn't you agree that the CNAM is an unbundled
- 4 network element?
- 5 A. I don't know, because -- I mean, the
- 6 directory assistance listing is a call-related
- 7 database. However, it's not categorized as a UNE. I
- 8 don't think the CNAM database would be categorized as
- 9 a UNE, either.
- 10 Q. Are you familiar with the FCC order
- 11 addressing these issues?
- 12 A. If you have one you'd like to reference, I
- 13 would like to see what you're going to reference on
- 14 it. I'm not sure whether I'm familiar with it or
- 15 not.
- Q. Are you familiar with any FCC order
- 17 addressing the CNAM database?
- 18 A. Not to quote to you.
- 19 Q. I wasn't going to -- I just am asking you,
- 20 are you familiar with any FCC order? I'm not asking
- 21 you to quote anything.
- 22 A. Yes, I'm familiar with FCC orders.
- Q. That address the CNAM database?
- 24 A. That's what I'm trying to think of off the
- 25 top of my head.

- 1 Q. Okay.
- 2 A. Which one specifically addressed it, I
- 3 can't -- it doesn't come to mind, so maybe I'd have
- 4 to say specifically for the CNAM database, I am not
- 5 familiar with it unless you can reference one for me.
- 6 Q. Okay.
- 7 A. And then it will jog my memory that -- I
- 8 don't know which one addresses it.
- 9 Q. Okay. I wasn't asking you which one
- 10 addresses it; I was just simply asking you whether
- 11 you were aware that an FCC order addresses the CNAM
- 12 database. That's all.
- 13 A. And I would say yes, there has to be
- 14 someone someplace.
- Q. Okay, good. Let's see. Does Qwest agree
- 16 that it must provide nondiscriminatory access to the
- 17 CNAM database?
- 18 A. Yes, they do. And they do believe that, by
- 19 providing it on a query basis, they are providing it
- 20 in accordance with FCC requirements and again, with
- 21 the requirements of the Washington Commission that's
- 22 already ruled on this in its 25th Supplemental Order
- 23 to the 271 SGAT proceedings. And to even be more
- 24 specific, it says in there that this is the fourth
- 25 time they've said that Owest is not required to

- 1 provide CNAM database on a bulk download.
- JUDGE BERG: All right. Ms. Malone, just
- 3 for the sake of time, I'm going to ask you to try and
- 4 stick with the questions. And understand I'm
- 5 listening to what's going on.
- 6 THE WITNESS: I understand.
- 7 JUDGE BERG: I hear you when you say it
- 8 once, and I usually will hear it if it's said twice,
- 9 but it's really important that we just try and get
- 10 the information you have to offer with as little time
- 11 and trouble as possible.
- 12 THE WITNESS: Okay. Sorry.
- JUDGE BERG: Thank you.
- Q. Are you familiar with the UNE Remand Order?
- 15 A. Yes, I am.
- 16 Q. Paragraph 400 of the order, I think, is the
- 17 paragraph that you cite in your testimony relating to
- 18 this issue?
- 19 A. Yes.
- Q. Do you have a copy of the UNE Remand Order?
- 21 A. I don't have one up here with me, no.
- MS. ANDERL: Your Honor, if Ms.
- 23 Singer-Nelson would like me to provide a copy of that
- 24 order to my witness, I have it available.
- MS. SINGER-NELSON: Thank you. It's

- 1 paragraph 400 that I would like her to direct her
- 2 attention to, please.
- 3 THE WITNESS: Okay. I have that in front
- 4 of me.
- 5 Q. Would you agree with me that, in that
- 6 paragraph, the FCC requires that access to
- 7 call-related databases be provided on an unbundled
- 8 basis?
- 9 A. Yes, I would. And then the next sentence
- 10 goes on to put it in context to say, for the purpose
- 11 of switch query and database response through the SS7
- 12 network.
- Q. Good, thank you. Does Qwest query the
- 14 database in its own network?
- 15 A. Yes, they would.
- 16 Q. Did you review Mr. Lehmkuhl's testimony?
- 17 A. Yes, I did.
- 18 Q. Do you recall in his testimony where he
- 19 states that WorldCom queries its own database for
- 20 CNAM?
- 21 A. Not specifically, I don't remember that.
- Q. Would you take that subject to check?
- 23 A. Yes, I would.
- Q. Isn't what the FCC is saying is that these
- 25 call-related databases are used for switch query and

- 1 database response through an SS7 network?
- 2 A. Yes.
- 3 O. How else would Owest retrieve the
- 4 information from its database, other than per query?
- 5 A. It wouldn't. A query is how you retrieve
- 6 it.
- 7 Q. Okay. Wouldn't WorldCom, if it had Qwest's
- 8 database, also retrieve the information on a
- 9 query-by-query basis?
- 10 A. Well, they do. They come to us on a query
- 11 basis and we provide it to them per query.
- 12 Q. If WorldCom had the database, wouldn't you
- 13 presume that, based on the way that Qwest queries its
- 14 own database, that WorldCom would also query it on a
- 15 query-by-query basis?
- 16 A. I would assume that might be what they're
- 17 asking to do, yes.
- 18 Q. Thank you. Has the FCC actually prohibited
- 19 download access to the CNAM database?
- 20 A. No, they have not prohibited; they just
- 21 said that the requirement is on a per-query basis.
- 22 Q. Do you know if Qwest wanted to make CNAM
- 23 available on an AIN platform basis, it could do so?
- 24 Do you know what that means?
- 25 A. I don't.

- 1 Q. Okay. Do you know what an AIN platform is?
- 2 A. I know it's an advanced intelligent network
- 3 and certain services can be made available there
- 4 through the use of Qwest databases. It's not
- 5 something that's defined without individual case
- 6 basis on it. It's not readily, you know, something
- 7 that's done. It's unique to each CLEC and the need
- 8 that they might have.
- 9 Q. Okay. Do you know, if WorldCom wanted to
- 10 make the Owest CNAM information available on its own
- 11 AIN platform, could it do so without having access to
- 12 the full Qwest database?
- 13 A. No, I don't believe it could.
- 14 Q. If Qwest wanted to make its CNAM data
- 15 available over some other form of signaling network
- 16 besides SS7, could it do so?
- 17 A. I don't believe it could, no.
- 18 Q. If WorldCom wanted to make the CNAM data
- 19 available over AIN or another signaling network, can
- 20 it do so if it only receives the data from Qwest on a
- 21 per-query basis?
- 22 MS. ANDERL: Objection, Your Honor. Again,
- 23 this issue has been addressed by this Commission in
- 24 the SGAT 271 proceeding. It is clearly a terms and
- 25 conditions issue in terms of how that database is

- 1 accessed. The Commission or the Administrative Law
- 2 Judge in that docket has ruled on this issue four
- 3 times in two initial orders and a final order and in
- 4 an order on reconsideration, and in each case
- 5 WorldCom's method of access was denied.
- I see this line of questioning as nothing
- 7 more than an effort to relitigate that issue and take
- 8 another essentially run at that issue. It is not
- 9 addressing products or costs or prices, as Qwest has
- 10 presented them in this proceeding, and I believe this
- 11 line of questioning is objectionable.
- 12 JUDGE BERG: You know, I am bound to follow
- 13 orders of the Commission. I don't know what's in
- 14 those other orders, at least on this subject. So I,
- 15 you know, again, I'll just express my concern that
- 16 you're building a record for which I cannot provide
- 17 you relief, and if this is something that has --
- 18 there have been a number of issues where there's been
- 19 an issue that's been on the bubble. UDIT, E-UDIT,
- 20 for example, where the issue was pending in this
- 21 proceeding at the same time as it was pending in the
- 22 271 SGAT proceeding. And the Commission made a
- 23 decision that the issue would be addressed one side
- or the other where there was more of a better record
- 25 in one side or the other without regard to the clear

- 1 distinction of whether it's a price or whether it's a
- 2 term and condition.
- 3 And I'm concerned here that, while you may
- 4 be pursuing something that is a legitimate pricing
- 5 issue, in fact, the term and condition has already
- 6 been established.
- 7 MS. SINGER-NELSON: Judge, is this a docket
- 8 where Qwest's rates are going to be established for
- 9 purposes other than just for the SGAT or for purposes
- 10 other than 271? Is this a more generic cost
- 11 proceeding?
- 12 JUDGE BERG: I would say that every part of
- 13 the proceedings had a different character, but
- 14 generally what we try and do at the very start is to
- 15 set out those very specific items that are, in fact,
- 16 to be addressed and if there's been any trend, it's
- 17 as we've gotten further along, they've become more
- 18 and more specific to the point where, in the
- 19 prehearing conferences leading up to this Part D
- 20 hearing, we had Qwest develop a rather lengthy list
- 21 of -- Qwest and other parties develop a lengthy list
- 22 of elements that had been identified in the 271 SGAT
- 23 proceeding for which no price points had been
- 24 connected or developed.
- 25 It may be that there -- since then, there

- 1 are other elements that have been identified that
- 2 also require prices, but haven't been added to the
- 3 list of issues to be addressed in this proceeding.
- 4 We know that there will be items that, once the Part
- 5 D order comes out, parties are going to be, you know,
- 6 parties may be directed to provide additional
- 7 evidence, which will carry over into the yet-to-be
- 8 formalized Part E, so it's difficult to say that all
- 9 terms and conditions are handled in one case and all
- 10 terms -- all prices are handled in the other.
- 11 My, you know, main concern here is what I'm
- 12 hearing from Ms. Anderl is that this is an issue that
- 13 has gone to final order in that other case, and if
- 14 that's true, then you won't get relief from me
- 15 different than what the Commission has already
- 16 decided in the other case.
- 17 For example, a conclusion that -- you won't
- 18 get a conclusion that per-query pricing is more
- 19 reasonable or that a database in its entirety,
- 20 pricing is more reasonable than per-query pricing if
- 21 in fact the Commission has already decided, as a
- 22 final matter in that other case, that per database
- 23 does not have to be -- it does not have to be
- 24 provided on a per-database basis.
- MS. SINGER-NELSON: Judge, the only reason

- 1 that I asked that was I'm concerned, because this is
- 2 an issue that's important to WorldCom in its ongoing
- 3 provision of services here in Washington. It is now
- 4 in the UNE-P market for residential customers. It
- 5 hopes to expand its service offerings in the future
- 6 separate and apart from Qwest's 271 case.
- 7 And many of the decisions that are outlined
- 8 in the Commission's 271 docket are guided by what the
- 9 FCC has said is required for purposes of 271, but
- 10 beyond that, the Commission has not gone. Packet
- 11 switching is a good issue where the Commission has
- 12 said that, for purposes of 271, the FCC has not
- 13 required RBOCs to unbundle beyond the way the FCC has
- 14 laid it out in the UNE Remand Order, so the
- 15 Commission has said, So we're not going to require
- 16 Qwest to do that at this time, but we could open this
- 17 issue and talk about it in another proceeding to
- 18 address Washington-specific stuff.
- 19 So CNAM is another one of those issues
- 20 where WorldCom would like this issue addressed fully
- 21 without regard to whether or not it's required for
- 22 Qwest to satisfy its 271 requirements. This is --
- 23 like in Arizona and Colorado and Minnesota -- well,
- 24 Arizona and Colorado, anyways, they were generic cost
- 25 proceedings that addressed these issues, and so

- 1 WorldCom hoped to have this Commission address that
- 2 same issue on a generic cost basis in this docket.
- 3 JUDGE BERG: Has it been identified as a
- 4 specific issue to be addressed in this Part D?
- 5 MS. SINGER-NELSON: Yes. WorldCom added it
- 6 to the list that Ms. Anderl provided initially.
- 7 WorldCom had several rate elements that Qwest did not
- 8 want to explore, but I did add those to the list,
- 9 customized routing, operator services, directory
- 10 assistance and -- well, customized routing, I quess
- 11 Qwest had put in the record, but I had several of my
- 12 own issues that I had asked the Commission address,
- 13 and CNAM is one of those.
- MS. ANDERL: Your Honor, and if I could
- 15 just respond to that, I disagree that the issue of
- 16 bulk access versus per-query was ever raised as an
- 17 issue. The only issue that was identified was the
- 18 pricing for CNAM. And Qwest went forward into this
- 19 docket fully understanding that that would be pricing
- 20 under the terms and conditions that had been ordered
- 21 in the SGAT proceeding, which is on a per-query
- 22 basis. So we did not understand from WorldCom's
- 23 identification on the issues list of CNAM as an issue
- 24 that there was any dispute with the per-query versus
- 25 bulk download. In fact, the issue was still being

- 1 addressed by the Commission at the time that WorldCom
- 2 teed the issue up. And if the Commission had decided
- 3 the other way, we likely would have done our cost
- 4 studies a different way, but it didn't.
- 5 JUDGE BERG: And is there a WorldCom
- 6 witness that addresses the bulk versus the --
- 7 MS. SINGER-NELSON: Yes, Mr. Lehmkuhl.
- 8 That was one of the things I wanted to say, is Mr.
- 9 Lehmkuhl addressed that in his testimony in December.
- 10 If Owest had a concern with this issue before Mr.
- 11 Lehmkuhl -- he was supposed to arrive today. I don't
- 12 know if he's here or not, but I would have liked
- 13 notice that Qwest was going to move to strike that
- 14 testimony before Mr. Lehmkuhl traveled here.
- 15 JUDGE BERG: Let me just say that there are
- 16 questions in my mind not just from -- on this issue,
- 17 but in a broader sense as to what weight will be
- 18 given to decisions in the 271 SGAT decision case, in
- 19 other cases, particularly in a generic pricing case.
- 20 To the extent that this issue's been brought up in
- 21 testimony filed by Mr. Lehmke --
- MS. SINGER-NELSON: Lehmkuhl.
- JUDGE BERG: Lehmkuhl, all right. I'll try
- 24 not to butcher his name too bad in the proceeding.
- 25 I'm at least going to let the record be developed on

- 1 this issue, and then we'll let counsel argue as to
- 2 whether or not there is a basis for deferring to
- 3 decisions in the 271 SGAT.
- 4 MS. SINGER-NELSON: Thank you, Judge. I do
- 5 appreciate that.
- JUDGE BERG: All right.
- 7 Q. Okay. Where was I? Ms. Malone, I think my
- 8 last question was if WorldCom wanted to make the CNAM
- 9 database available over AIN or another signaling
- 10 network, can it do so if it only receives the data
- 11 from Qwest on a per-query basis?
- 12 A. No, I don't believe it could.
- 13 Q. If WorldCom wanted to sell access to
- 14 Qwest's CNAM to other carriers, could it do so on a
- 15 per-query basis?
- 16 A. Well, it probably could. I don't -- I
- 17 don't think that's the way they desire to. I mean,
- 18 you know, if a customer requested information, they
- 19 could come in and get it on a per-query and then
- 20 provide it to that customer, but --
- 21 Q. Is WorldCom currently prevented from making
- 22 a copy of the CNAM database?
- 23 A. Yes, currently Qwest only provides it on a
- 24 per-query basis.
- 25 Q. Is Qwest prevented from making copies of

- 1 its CNAM database?
- A. It's our database, so we're not prevented,
- 3 no.
- 4 MS. SINGER-NELSON: I think I'm almost
- 5 done. Let me just look at my notes, and I think I'm
- 6 almost done, Judge. Thank you. I have nothing
- 7 further for this witness.
- JUDGE BERG: All right. Ms. Doberneck.
- 9 MS. DOBERNECK: Thank you, Your Honor.

10

- 11 CROSS-EXAMINATION
- 12 BY MS. DOBERNECK:
- Q. Good afternoon, Ms. Malone.
- 14 A. Good afternoon.
- Q. And I'd like to talk to you about the
- 16 testimony you've provided on unbundled packet
- 17 switching. And in connection with my questions for
- 18 you today, if you could have Exhibits 2050 and 2087
- 19 available, that would be great.
- 20 A. I have them.
- Q. Great, thank you. Now, if Covad wanted to
- 22 provide a line-shared ADSL service to one of its end
- 23 user customers via Qwest's unbundled packet switching
- 24 product, I'm trying to determine, if that's what we
- 25 would like to do, what rates will apply, and so I'd

- 1 like your help in doing that.
- Now, when I look at Exhibit 2050, and this
- 3 is with the idea it's an end user receiving
- 4 line-shared ADSL, on a nonrecurring basis, the
- 5 charges Covad would incur would be -- let's see,
- 6 taking, for example, the DS1 port. I'm sorry -- I'm
- 7 sorry, I'm looking at the wrong thing. The customer
- 8 channel, that was the first one, and that's \$53.06
- 9 for the installation?
- 10 A. That's correct.
- 11 Q. And then we would also have to purchase a
- 12 port from Qwest, and if we wanted a DS1, we would pay
- 13 a nonrecurring installation charge of \$169.97; is
- 14 that right?
- 15 A. That's correct.
- Q. And according to my math, that's about \$223
- in nonrecurring charges for that one customer; right?
- 18 A. Subject to check, yes.
- 19 Q. Okay. Now, in addition to those two
- 20 charges, am I correct in assuming that there would
- 21 also be LSR charges that would apply when we place
- 22 that order for unbundled packet switching?
- 23 A. Yes, I would say there's LSR charges.
- Q. Okay. And if you look at Exhibit 2087,
- 25 Sections 12.1 and 12.2, the LSR, the nonrecurring LSR

- 1 charges that would apply would be the \$3.27 charge
- 2 and the \$3.76 charge; is that right?
- 3 A. That's correct.
- 4 Q. And that comes out to -- I'll just do a
- 5 nice round seven dollars?
- 6 A. Seven dollars.
- 7 Q. Okay. So the total nonrecurring charge
- 8 Covad would have to pay to provide service to one
- 9 user, using Qwest's unbundled packet switching
- 10 offering, would be \$230?
- 11 A. Roughly, yes.
- 12 Q. Okay. Then, on the recurring side, again,
- 13 we would have to purchase the unbundled packet
- 14 switched customer channel; is that right?
- 15 A. That's correct.
- 16 Q. And that's \$21.38?
- 17 A. Yes.
- 18 Q. And then to sort of complete the leg to get
- 19 us back to the central office, we would also have to
- 20 pay the recurring charge for, sticking with the DS1,
- 21 that \$109.89 charge; is that right?
- 22 A. That's correct.
- 23 Q. So on a monthly recurring basis to provide
- 24 service to that one end user, we'd have to pay \$131?
- 25 A. Yes, that's correct.

- 1 Q. And am I correct in assuming that we would
- 2 also have to pay a recurring rate for that shared
- 3 distribution subloop?
- 4 A. Yes.
- 5 Q. Now, Qwest currently does not have a rate
- 6 for the shared distribution subloop, does it?
- 7 A. No, they do not.
- 8 Q. For purposes of trying to figure out an
- 9 approximate amount we'd have to pay, do you think we
- 10 could agree upon using the \$4 rate that the
- 11 Commission ordered for a shared loop?
- 12 A. That would probably be appropriate.
- Q. Okay. So that puts us up to \$135 on a
- 14 monthly recurring basis to provide service to one end
- 15 user; right?
- 16 A. That's correct.
- 17 Q. Okay. And am I correct that there would
- 18 also be interconnection tie pair, or ITP charges,
- 19 that we would also have to pay?
- 20 A. Yes.
- Q. Okay. And if I look at 2087, Section 9.1,
- 22 that ITP charge per connection is, for a DS1, is
- 23 \$1.29? And it's page five of 19, it's that Section
- 24 9.1.
- A. And that's 2087. I don't find 9.1 on page

- 1 five.
- Q. Exhibit 2087, Attachment B.
- 3 A. Oh, sorry. I'm in Attachment A.
- 4 Q. My apologies. I should have specified.
- 5 A. Okay.
- 6 Q. Now, I do have one question. How can I
- 7 determine which ITP charge applies? I assumed a DS1
- 8 because in the unbundled packet switching sections,
- 9 Qwest identifies, when we're talking about the
- 10 interface port, a DS1. Is that correct or am I
- 11 paying an interconnection tie pair charge for some --
- 12 for a DSO, for example?
- 13 A. No, I would -- it would be in association
- 14 with the DS1 interface. It would be the DS1.
- 15 Q. Okay. And would I only have to order one
- 16 ITP or would I have to actually order two? And I'm
- 17 just asking -- I'm trying to figure out, because, for
- 18 example, when we order an unbundled loop, we pay two
- 19 ITPs, so I'm just trying to figure out if that would
- 20 be the same when we order unbundled packet switching?
- 21 A. I really don't know. I think network could
- 22 help us with this a little bit more. It's a little
- 23 bit technical for me, the ITP, the tie pairs. One of
- 24 our network witnesses could specify for you, and that
- 25 would be Mr. Craiq.

- 1 Q. Okay, thank you. Well, at the end of the
- 2 day, if we assume we only have to order one, Covad
- 3 would then have to pay on a non -- I'm sorry, on a
- 4 monthly recurring basis \$136 and some change to
- 5 provide an ADSL line-shared service to one end user
- 6 customer; right?
- 7 A. That's correct.
- 8 Q. So just to recover our costs, just for the
- 9 recurring rates we pay to Qwest, and totally ignoring
- 10 any nonrecurring rates, we would have to charge our
- 11 end user customer an approximate \$137 just to recover
- 12 the monthly recurring cost; right?
- 13 A. That's correct.
- Q. Would you agree that unbundled packet
- 15 switching is one method by which Covad can offer DSL
- 16 service from a remote terminal?
- 17 A. That's correct. That's the offering with
- 18 unbundled packet switching.
- 19 Q. Okay. And were you in the room this
- 20 morning during Ms. Million's cross-examination by
- 21 Staff?
- 22 A. For the most part, I was, yes.
- Q. Okay. Were you in the room this morning
- 24 when Ms. Million testified that the \$29.95 rate
- 25 contained in Qwest's tariff filing was the rate Qwest

- 1 would charge its end user regardless of whether its
- 2 DSL was provided from a central office or a remote
- 3 terminal?
- 4 A. For the retail customer?
- 5 Q. Yes.
- 6 A. Yes.
- 7 Q. Okay. Turning to your direct testimony,
- 8 which is Exhibit T-2130.
- 9 A. I have that.
- 10 Q. Okay. And I'm looking first at page 17.
- 11 A. Okay.
- 12 Q. Oh, I'm sorry, page 18, and it's that first
- 13 full Q and A starting at line six.
- 14 A. Okay.
- 15 Q. And there you state that unbundled packet
- 16 switching only covers the feeder portion of the loop.
- 17 Do you see that?
- 18 A. Yes, I do.
- 19 Q. Can you tell me the basis for Qwest
- 20 limiting packet switching just to that feeder portion
- of the loop?
- 22 A. Because that's where the remote terminal is
- 23 placed, is at the feeder area of the cabling.
- Q. Well, and perhaps this may get somewhat
- 25 beyond your expertise, because it may be technical,

- 1 but Mr. Craig states, at page four of his testimony,
- 2 that unbundled packet switching is just a technology
- 3 that sends data packets through the network, and so I
- 4 understood it to be the ability to send data through
- 5 a network which goes from an end user to wherever the
- 6 destination point is. So can you reconcile your
- 7 testimony with what Mr. Craig had to say about what
- 8 the technology provides?
- 9 A. What I would say, that Mr. Craig is giving
- 10 you maybe a broad definition of what unbundled packet
- 11 switching is, and what I've done here is tried to
- 12 narrow it as to what the product offering is with
- 13 unbundled packet switching from Qwest's perspective.
- Q. Okay. Well -- I'm sorry.
- 15 A. And -- I'm sorry, I believe there are some
- 16 technical limitations that Mr. Craig has discussed in
- 17 his testimony, as well.
- 18 Q. Okay. Well, can you tell me, is there any
- 19 legal or other sort of authoritative source that
- 20 Qwest is looking to support its position that its
- 21 unbundled packet switching product only applies to
- 22 that feeder portion, the portion between the remote
- 23 terminal and the central office?
- A. No, I would say the reason that we're
- 25 making that offering at this time is because that's

- 1 the technical feasibility we have for the placement
- 2 of the remote terminal.
- 3 Q. Okay. So the limitation is due to some
- 4 sort of technical feasibility issue?
- 5 A. That's my understanding, yes.
- 6 Q. And Mr. Craig would probably be able to
- 7 explain that?
- 8 A. Yes, he could.
- 9 Q. Okay. Thank you. Now, you also -- I'm
- 10 sorry, going back to page 17, you talk about the
- 11 virtual channel that is established, and you describe
- 12 it as nonpermanent channel. Am I correct in
- 13 understanding that, because it's a nonpermanent
- 14 channel, that multiple -- data from multiple end
- 15 users can be sent over that particular channel
- 16 because it's not dedicated to just one end user?
- 17 A. That's true.
- 18 Q. Okay. And that channel could be used by
- 19 many CLECs to transport data from their individual
- 20 end user customers to wherever that data is going to?
- 21 A. Yes, numerous packets could go over that
- 22 virtual channel.
- Q. Is Qwest also able to utilize that same
- 24 channel to send packets of data for its end user
- 25 customers?

- 1 A. Now, that, again would be a little
- 2 technical. Mr. Craig would be better to answer that
- 3 question.
- 4 Q. I suppose I'm not asking from a technical
- 5 perspective, and so I'm trying to stay away from
- 6 that, but I'm just trying to determine, to the best
- 7 of your knowledge, if you know if, if many CLECs can
- 8 use the same channel, can Qwest also use that same
- 9 channel?
- 10 A. Yes.
- 11 Q. Okay. Thank you. To clarify, though, even
- 12 though multiple CLECs, as well as Qwest, could use
- 13 the same channel, each CLEC pays the entirely
- 14 separate recurring monthly rate for use of that
- 15 channel; right?
- 16 A. That's correct.
- 17 Q. Okay. At page 18, and rolling over to page
- 18 19, you describe the various options a CLEC has for
- 19 gaining access to the distribution portion of the
- 20 loop, and when we're talking distribution, are we in
- 21 agreement that what we're talking about is then the
- 22 stretch of the loop from the remote terminal to the
- 23 end user?
- 24 A. Yes.
- Q. As distinct from the feeder, which is the

- 1 remote terminal to the central office?
- 2 A. Right.
- 3 Q. Okay. Now, in that first bullet point at
- 4 line 15, you discuss how a CLEC can purchase the
- 5 distribution subloop and is able to provide both
- 6 voice and data services to the end user customer. Do
- 7 you see that?
- 8 A. Yes, I do.
- 9 Q. And my first question for you is why did
- 10 Qwest make the assumption that both voice and data
- 11 would be provided over that subloop?
- 12 A. I don't know. That's just the offering
- 13 it's capable of providing. I don't know if a
- 14 specific assumption was made that it would always be
- 15 provided that way. Do you mean the assumption for
- 16 the pricing of it or just for the offering? It's
- 17 just available for both voice and data.
- 18 Q. Okay. So Qwest would not, then, preclude a
- 19 CLEC who orders the distribution subloop from
- 20 providing just a specific type of data service over
- 21 that subloop?
- 22 A. No, they would not be precluded.
- Q. At the second bullet point, you discuss how
- 24 CLEC Two can purchase the entire UNE loop via UNE-P
- and through the end of that particular bullet point.

- 1 Can you tell me first, again, why the product assumes
- 2 purchase of a UNE-P, as opposed to, for example, just
- 3 an unbundled loop?
- 4 A. No, I can't. I mean, it's just available
- 5 through the UNE loop via -- I mean, to me, a UNE
- 6 loop, if you just want the UNE loop, you could have
- 7 it as a UNE loop or you can have it as a UNE-P. It's
- 8 just more viable, I think, to be offered as a UNE-P,
- 9 as to why they're recommending it done that way.
- 10 O. Would Owest preclude in your nomenclature
- 11 CLEC One, presumably the data CLEC, from purchasing
- 12 distribution from CLEC Two if that CLEC Two purchased
- 13 an unbundled loop, rather than UNE-P?
- 14 A. I don't believe they would, no. They would
- 15 still be entitled to provide data services.
- 16 Q. Well, I'm actually looking at, and I have
- 17 some concern, because there's a difference between a
- 18 UNE-P and an unbundled loop, and so my concern is
- 19 that somehow if Covad, for example, chose to partner
- 20 with a voice provider who purchased the entirety of
- 21 the unbundled loop, that we could not then provide
- 22 our data service because the loop that was leased was
- 23 an unbundled loop and not a UNE-P. So I'm trying to
- 24 get to whether really Qwest will put that kind of
- 25 technical limitation on Covad if it should seek to do

- 1 so?
- 2 A. Again, I think maybe that's something more
- 3 technical that the network witness could respond to
- 4 for you.
- 5 Q. And again, when you say network witness,
- 6 you're referring to Mr. Craig?
- 7 A. Yes.
- 8 Q. Okay. Now, looking at -- again, looking
- 9 back to lines eight through ten at page 18 of your
- 10 direct testimony, you state that unbundled packet
- 11 switching goes from the remote terminal -- or I'm
- 12 sorry, the FDI to the CLEC demarcation point in the
- 13 central office. Do you see that?
- 14 A. Yes, I do.
- 15 Q. Now, in developing its unbundled packet
- 16 switching product, did Qwest assume a CLEC would be
- 17 collocated in the central office? And let me strike
- 18 that. Let me put it this way.
- 19 As a precondition to ordering unbundled
- 20 packet switching from Qwest, would a CLEC have to be
- 21 collocated in the central office?
- 22 A. No.
- Q. Okay. Can you explain to me, then, how
- 24 Qwest's packet switching product or packet switching
- 25 offering would be provided if Covad were not

- 1 collocated in the central office where that loop
- 2 terminated but some, say, for example, hub?
- 3 A. The unbundled packet switching is offered
- 4 in association with our remote terminal, so that they
- 5 don't have to be at the CO. They can do it from a
- 6 remote terminal location.
- 7 Q. Well, let me go back.
- 8 A. They could do remote collo.
- 9 Q. Well, if we remotely collocated, we
- 10 wouldn't be offering -- or we wouldn't be ordering
- 11 unbundled packet switching, would we?
- 12 A. Well, you still have to have the collo
- 13 option to provide the unbundled packet switching. I
- 14 mean, you have the re -- you have to have the
- 15 terminal where the DSLAM is.
- 16 Q. And in unbundled packet switching, isn't
- 17 that the Qwest DSLAM that we're utilizing? It's not
- 18 the CLEC DSLAM, is it?
- 19 A. No, it's the Qwest one.
- 20 Q. Okay.
- 21 A. So you have to have access to that through
- 22 remote collo.
- Q. When you say you have to have access to
- 24 that through remote collo, are you saying the CLEC
- 25 has to have access to the Qwest DSLAM through

- 1 remotely collocating?
- 2 A. Yes, that's what I -- that was my
- 3 understanding. Maybe I'm just getting confused here.
- Q. Okay. Let me explain to you my
- 5 understanding of --
- 6 A. Okay.
- 7 Q. -- how these offerings go together, and
- 8 maybe that will assist you, but, you know, you're the
- 9 witness; I'm just a lawyer. The issue arises when
- 10 there's fiber in a loop or in a portion of a loop
- 11 where there's a digital loop carrier. In those
- 12 circumstances, DSL can't be provided?
- 13 A. Right.
- Q. Now, my understanding is the way Qwest
- 15 currently proposes for CLECs to work around the
- 16 existence of fiber in a loop is by two methods.
- 17 First, the CLEC can collocate its DSLAM at the remote
- 18 terminal. So in that event, we would be able to deal
- 19 with the fact that there's fiber in the loop and
- 20 continue to provide DSL service over the stretch of
- 21 copper from the end user to the remote terminal.
- 22 Alternatively, if the CLEC decides not to
- 23 collocate at remote -- the remote terminal, the way
- 24 to get around the existence of fiber in that feeder
- 25 portion of the loop is to order unbundled packet

- 1 switching from Qwest.
- 2 A. That's correct.
- Q. And with the unbundled packet switching,
- 4 rather than utilizing our own DSLAM at the remote
- 5 terminal, we utilize the DSLAM functionality of the
- 6 Owest DSLAM at the remote terminal?
- 7 A. That's correct.
- 8 Q. Okay. So that's the way we work around it,
- 9 and you're on the same page as I am?
- 10 A. Yes, I am. Sorry if I confused you before.
- 11 Q. Okay. Well, this is what I'm getting to,
- 12 again, because with unbundled packet switching,
- 13 remote collocation just doesn't even factor into it,
- 14 because the CLEC has not remotely collocated; right?
- 15 A. That's correct.
- 16 Q. So we order because we want to access the
- 17 Qwest remote DSLAM. And what I'm looking at in your
- 18 testimony is where you talk about how this product
- 19 offering applies to the CLEC demarcation point in the
- 20 central office out through and including the FDI, the
- 21 FDI being presumably where the Qwest remote DSLAM is;
- 22 right?
- 23 A. Right.
- Q. And so what I want to be clear is that, in
- 25 its unbundled packet switching offering, Qwest

- 1 assumed that the CLEC would be collocated in the
- 2 central office in order, basically, to pick up that
- 3 data traffic when it comes from the Qwest DSLAM at
- 4 the remote terminal and into the ATM port within the
- 5 central office. Am I right in that?
- 6 A. Yes, you're right in that. That's how the
- 7 offering is made.
- 8 Q. Okay, okay. Now, if the CLEC is not
- 9 collocated in the central office, is unbundled packet
- 10 switching available?
- 11 A. I don't believe it is.
- 12 JUDGE BERG: Ms. Doberneck, we'll need to
- 13 take just about a five-minute break here momentarily.
- 14 (Recess taken.)
- JUDGE BERG: All right. We'll be back on
- 16 the record.
- MS. DOBERNECK: Thank you, Your Honor.
- 18 Q. Ms. Malone, can you tell me or point me to
- 19 the source or authority Qwest is relying on to
- 20 require CLECs to collocate in a central office in
- 21 order to order unbundled packet switching from Qwest?
- 22 A. I would have to clarify what I said
- 23 earlier, Ms. Doberneck. They're only required in one
- 24 CO. It doesn't have to be in every single central
- 25 office. If you want to provide unbundled packet

- 1 switching, you just have to be collocated in a
- 2 central office and then, through transport
- 3 facilities, you can get to another CO to provide
- 4 unbundled packet switching out of that CO. You do
- 5 not have to be collocated in each and every CO that
- 6 you choose to provide unbundled packet switching.
- 7 Q. Okay. So to make sure I'm clear, for
- 8 example, if the loop terminates in CO A, or I'm
- 9 sorry, goes into the ATM port in CO A, then Covad
- 10 could order transport between Central Office A and
- 11 Central Office B and pick up that data that's been
- 12 transported by a Qwest unbundled packet switched
- 13 network in CO B?
- 14 A. That's correct.
- Q. And would we be purchasing, then, just
- 16 Owest's unbundled dedicated interoffice transport to
- 17 cover that segment?
- 18 A. Yes.
- 19 Q. Okay. And would it have to be DS1
- 20 transport if that's the port we used, or could we do
- 21 it on whatever --
- 22 A. I would assume it would have to be on the
- 23 DS1 transport.
- Q. Okay. Now, at page 20 of your direct
- 25 testimony, which is T-2130, and I'm looking at the

- 1 three subparagraphs that begin respectively at lines
- 2 eight, line 13, and line 16. Are you there?
- 3 A. I am.
- 4 Q. Okay. First, it is unclear to me what
- 5 Qwest is calling the CLEC demarcation point in the
- 6 central office. For example, in subparagraph one,
- 7 it's some point between the ICDF and digital
- 8 cross-connects, whereas in subparagraph three it
- 9 suggests to me that maybe that demarc point is at the
- 10 port, the DS1 port in the central office. Can you
- 11 clarify that for me?
- 12 A. Yes, the clarification of it is it is at
- 13 the DS1 interface port.
- Q. Okay. Looking still at subparagraph one,
- 15 lines eight to nine, you state the rate element --
- 16 and you're speaking about the customer channel --
- 17 provides the costs of the remotely deployed DSLAM.
- 18 Do you see that?
- 19 A. I'm sorry, which --
- Q. It's line eight, lines eight and nine.
- 21 A. Oh, okay, sorry.
- Q. Not a problem.
- 23 A. Yes, I see that.
- Q. To be clear, are you talking about the
- 25 DSLAM functionality or some component of that Qwest

- 1 remotely deployed DSLAM?
- 2 A. It's actually the DSLAM functionality
- 3 that's being charged for.
- Q. All right, thank you. And can you tell me,
- 5 looking at lines 10 to 11, where you discuss that the
- 6 data is transported at an uncommitted bit rate, do
- 7 you see that?
- 8 A. Yes, I do.
- 9 Q. Can you tell me why Qwest selected an
- 10 uncommitted bit rate, or what we could also call a
- 11 UBR?
- 12 A. I'm sorry, I can't.
- 13 Q. Do you think Mr. Craig would be able to
- 14 provide the answer to that question?
- 15 A. Yes, I think Mr. Craig could respond to
- 16 that.
- 17 Q. Thank you. Do you know if -- has Qwest
- 18 provisioned any orders for unbundled packet
- 19 switching?
- 20 A. No, they have not. There hasn't been any
- 21 requests for unbundled packet switching.
- Q. Okay. Now, you also discuss in your
- 23 testimony the circumstances under which Qwest is
- 24 actually obligated to provide unbundled packet
- 25 switching, and as I read your testimony, you cite

- 1 exclusively to the UNE Remand Order; is that correct?
- 2 A. That's correct.
- Q. Now, would you agree that the UNE Remand
- 4 Order was released in November of 1999?
- 5 A. That's correct.
- 6 Q. Okay. And would you agree that, between
- 7 the release of that order, November of 1999, and
- 8 where we sit here today in 2002, the industry has
- 9 changed quite significantly in that time period,
- 10 including, for example, the departure of a number of
- 11 competitors from the market?
- 12 A. I would agree, yes.
- 13 Q. Okay. Would you agree that in that same
- 14 time period, that technology, the telecommunications
- 15 services that are provided, has also changed rather
- 16 significantly?
- 17 A. Yes, there's definitely been changes in
- 18 technology.
- 19 Q. Okay. In 1999, had Qwest deployed any
- 20 remote DSLAMS?
- 21 A. I don't believe so.
- Q. Do you know whether, in 1999, Qwest had
- 23 deployed any packet switches?
- 24 A. I don't know.
- 25 Q. Okay. One more question, Ms. Malone. Page

- 1 20, subparagraph two, Qwest only offers, for the
- 2 feeder plant, DS1 or DS3s; right?
- 3 A. That's correct.
- Q. It does not offer any OCns?
- 5 A. No, it does not.
- 6 Q. Okay. And for the record, OCn is capital
- 7 O, capital C, little n. Thank you, Ms. Malone. I
- 8 have no further questions.
- 9 A. Thank you.
- JUDGE BERG: Ms. Tennyson.
- 11 QP4475 MS. TENNYSON: Thank you.
- 12
- CROSS-EXAMINATION
- 14 BY MS. TENNYSON:
- 15 Q. Ms. Malone, can you refer to your direct
- 16 testimony, T-2130?
- 17 A. Yes, I have that.
- 18 Q. And page 11.
- 19 A. Yes, I have that.
- Q. Now, you're describing here the SS7
- 21 functionality; is that correct?
- 22 A. Yes.
- Q. Is the SS7 functionality the same for
- 24 feature group D and/or LIS trunks that you reference
- 25 at line six and seven of that page?

- 1 A. Yes, it is.
- Q. Okay. And in your rebuttal testimony, you
- 3 discuss the unbundled access to the ICNAM. And
- 4 specifically, I'm looking at page 11, going on to
- 5 page 12. and I believe that you state there that
- 6 Qwest is only obligated to provide unbundled access
- 7 to the ICNAM for switch query and database responses
- 8 through the SS7 network; is that correct?
- 9 A. Yes.
- 10 Q. What other uses are there for the ICNAM,
- 11 aside from those two, switch query and database
- 12 responses? Would caller ID be one?
- 13 A. Oh, yes, caller ID. Sorry.
- 14 Q. Thank you. And on page 11 of your rebuttal
- 15 testimony, you discussed -- you discuss Qwest's
- 16 proposal for provision of customer listings. Do you
- 17 see that?
- 18 A. Yes.
- 19 Q. Okay. Is this price proposal for directory
- 20 assistance service or for white pages?
- 21 A. That's for directory assistance listings.
- Q. Okay. And we've talked several times, or
- 23 there's been discussion about the UNE Remand Order,
- 24 and I just want to clarify, we're talking there about
- 25 FCC order number -- it's FCC 99-238?

- 1 A. Yes, that's correct.
- Q. And you reference that in a footnote in
- 3 your testimony, the paragraph numbers, but not the --
- 4 A. The actual UNE remand.
- Q. Okay. In response to a question that Ms.
- 6 Singer-Nelson asked you about customized routing, you
- 7 said that Qwest provides or offers the service.
- 8 Well, I guess my question is does Qwest offer the
- 9 service, does it currently provide it to any carrier?
- 10 A. Not currently, they don't, no.
- 11 Q. And in your rebuttal testimony, you
- 12 describe or you refer to the bona fide request
- 13 process. Can you tell us what the bona fide request
- 14 process is?
- 15 A. The bona fide request process is something
- 16 that's for a unique type offering that isn't a
- 17 standard offering. It would be something different
- 18 than our standard offering. And let's use customized
- 19 routing for an example. The standard offering is to
- 20 route DA and operator services to a CLEC's trunks or
- 21 a use of that sort. If, in the example of WorldCom,
- 22 they're saying they want to route them to feature
- 23 group D, I suggested that they use the BFR process to
- 24 request their unique situation for the use of
- 25 customized routing.

- 1 Q. Would using that process and then obtaining
- 2 customized routing be the only way to -- that the
- 3 CLEC could prevent its customers from accessing the
- 4 Qwest operator service or directory assistance?
- 5 A. Yes.
- 6 MS. TENNYSON: Okay. Thank you. I would
- 7 -- I have not discussed this with Ms. Anderl. I
- 8 would like to have Exhibit 2142, Qwest response to
- 9 Staff Data Request Number 43, admitted.
- 10 MS. ANDERL: And I do have a question about
- 11 that. I guess my question is simply, again, we don't
- 12 object as to its authenticity. It is a data request
- 13 response that Qwest prepared, but Ms. Tennyson, do
- 14 you have questions for the witness about it?
- MS. TENNYSON: I do not.
- 16 MS. ANDERL: Then I guess my question would
- 17 be for what purpose is it being admitted, because we
- 18 do have questions about its relevance.
- 19 MS. TENNYSON: I would have to at this
- 20 point consult with the staff member who proposed it
- 21 be admitted.
- MS. ANDERL: Could we hold that until
- 23 tomorrow, Your Honor, then?
- MS. TENNYSON: We could do that, yes.
- 25 MS. ANDERL: Certainly we won't object

- 1 foundationally or to authenticity, so --
- MS. TENNYSON: Certainly, we can address
- 3 that tomorrow.
- 4 JUDGE BERG: That staff member is not
- 5 present?
- 6 MS. TENNYSON: I don't want to take the
- 7 time. I know we have a deadline for getting out of
- 8 here today, don't we?
- 9 JUDGE BERG: We do, but if -- would that
- 10 conclude your business here?
- MS. TENNYSON: Yes.
- 12 JUDGE BERG: All right. Well, then, let's
- 13 go ahead and -- all right. No questions from the
- 14 bench. Ms. Anderl, would you like to conduct some
- 15 redirect of this witness?
- MS. ANDERL: Briefly, yes. Thank you.
- 17
- 18 REDIRECT EXAMINATION
- 19 BY MS. ANDERL:
- Q. Good afternoon, Ms. Malone.
- 21 A. Good afternoon.
- Q. Would it be safe to say that you've been up
- 23 there longer than you thought you would be?
- 24 A. Yes, definitely.
- 25 Q. Early on this afternoon, Ms. Singer-Nelson

- 1 asked you some questions about tandem switching. Do
- 2 you recall that?
- 3 A. Yes, I do.
- 4 Q. Could you please turn to the SGAT Exhibit
- 5 2059, and within that document turn to Section
- 6 9.10.3?
- 7 JUDGE BERG: Ms. Anderl, would you repeat
- 8 those coordinates?
- 9 MS. ANDERL: Yeah, 9.10.3.
- 10 THE WITNESS: Yes, it's titled Rate
- 11 Elements.
- 12 Q. Yes, and look at 9.10.3.1.
- 13 A. Yes.
- 14 Q. The first sentence of that section, does
- 15 that identify a trunk port nonrecurring charge?
- 16 A. Yes, it does. It says a DS1 tandem trunk
- 17 port is a four-wired DS1 trunk side switch port
- 18 terminating at the DS1 demarcation point and incurs a
- 19 nonrecurring charge.
- Q. Is that the same nonrecurring charge for a
- 21 DS1 tandem trunk port that you proposed that -- or
- 22 that you've described from a product standpoint in
- 23 your testimony?
- 24 A. Yes, it is.
- 25 Q. And with regard to the trunk -- the next

- 1 sentence, does that describe a nonrecurring charge to
- 2 establish trunk groups?
- 3 A. Yes, it does.
- 4 Q. And is that the same trunk group
- 5 nonrecurring charge that you've described from a
- 6 product standpoint in your testimony?
- 7 A. Yes, it is.
- 8 Q. Thank you. You answered some questions
- 9 about the discount that a resale customer would get
- 10 off of Qwest's operator services and directory
- 11 assistance, and I don't know if I heard you
- 12 correctly. I thought that I might have heard you
- 13 agree that the wholesale discount would apply to the
- 14 tariff rate that is contained in the interconnection
- 15 tariff. Is -- do you recall that?
- 16 A. Vaguely.
- 17 Q. Is it your understanding that the wholesale
- 18 discount off of operator services and directory
- 19 assistance for a reseller would apply to Qwest's
- 20 retail rates only?
- 21 A. Yes, it would be off the retail rate.
- Q. So for example, if Qwest charges its end
- 23 user customers 99 cents to access directory
- 24 assistance, then is it your understanding that the
- 25 approximately eight percent discount on operator

- 1 services and directory assistance for resellers would
- 2 apply to that 99 cents?
- 3 A. That's correct.
- Q. Okay. And not to any rates for
- 5 facilities-based providers for operator services or
- 6 directory assistance that are contained in Qwest's
- 7 wholesale interconnection tariff?
- 8 A. That's correct. It's only for resellers
- 9 off the retail rate.
- 10 Q. You were asked some questions by Ms.
- 11 Doberneck about the costs that a CLEC might incur to
- 12 serve a single customer. Do you remember those?
- 13 A. Yes.
- Q. Can you please turn to Exhibit 2050, and go
- 15 to the last page of that document, where Section 9.24
- 16 contains rates for unbundled packet switching. Just
- 17 let me know when you're there.
- 18 A. Okay, I have it.
- 19 Q. Okay. Now, in answering questions from Ms.
- 20 Doberneck, you agreed that the nonrecurring charge
- 21 for a customer could appropriately be estimated by
- 22 adding the \$53.06 and the \$169.97 that are contained
- 23 on the two lines for customer channel and shared
- 24 distribution loop and the DS1 installation for the
- 25 packet switched interface port, do you recall that?

- 1 A. Yes, I do.
- Q. And that came to about \$223 per customer?
- 3 A. That's correct.
- Q. And would that be the case if, in fact, the
- 5 CLEC chose only to serve one customer by obtaining
- 6 those two rate elements?
- 7 A. No, because that's at the DS1 level.
- 8 Q. Okay. Now, why don't you explain to me how
- 9 many customers a CLEC could serve by purchasing a DS1
- 10 packet switch interface port?
- 11 A. I want to say a DS1 is 24.
- 12 Q. Twenty-four voice grade channels?
- 13 A. Yes.
- Q. Okay. So for any rate element that's
- 15 identified there as applying to a DS1, in order to
- 16 calculate a per-customer cost, would it be
- 17 appropriate to divide that rate by 24?
- 18 A. Yes, it would be.
- 19 O. And would that be the same for the
- 20 recurring rate elements that are identified there in
- 21 the recurring column for a DS1 unbundled packet
- 22 switch interface port of \$109.89?
- 23 A. Yes, it would be.
- Q. So would the per customer charge for that
- 25 particular rate element come up to something under

- 1 \$5?
- 2 A. Subject to check with the math, yes.
- 3 MS. ANDERL: That's all I have on redirect,
- 4 Your Honor.
- 5 JUDGE BERG: All right. Ms. Singer-Nelson.
- 6 MS. SINGER-NELSON: Just one question,
- 7 Judge.

8

- 9 RECROSS-EXAMINATION
- 10 BY MS. SINGER-NELSON:
- 11 Q. Ms. Malone, if you would just go back to
- 12 Section 9.10.3 in the SGAT, would you agree -- I'll
- 13 let you get there.
- 14 A. Okay. All right. I have it.
- 15 Q. Thank you. Would you agree that the rates
- 16 that you discussed with Ms. Anderl have no
- 17 relationship to Qwest's interconnection services?
- 18 A. The rates that I discussed with Ms. Anderl
- 19 apply to local tandem switching.
- 20 Q. And not to interconnection services?
- 21 A. That's correct.
- Q. Thank you.
- JUDGE BERG: All right. Ms. Doberneck.

24

25 RECROSS-EXAMINATION

- 1 BY MS. DOBERNECK:
- Q. Ms. Malone, can you tell me anywhere in
- 3 your testimony or in Exhibit 2050 where it suggests
- 4 that the costs that are -- or the rates that are laid
- 5 out are distributed amongst 24 end users?
- 6 A. No, I don't believe it's specified that way
- 7 in the testimony. It's just realizing that it's a
- 8 DS1 that we're talking about and it does serve 24
- 9 trunks, that that's why you would divide it by 24.
- 10 Q. But based on what we have in the record
- 11 today, we just -- we have -- we could use -- we could
- 12 do it for just 24 end user customers, and we'll
- 13 assume a year from now, if Covad were to order that,
- 14 Qwest would agree?
- MS. ANDERL: Excuse me. I'm sorry, could
- 16 you repeat the question, Counsel? I was reading
- 17 something else.
- 18 Q. Let me explain my concern. There's
- 19 absolutely no indication, at least that I could tell
- 20 in the testimony or the rate sheet or things I have
- 21 seen thus far that suggest Covad does not incur that
- 22 cost every time we want to provision service to an
- 23 individual end user. So my concern is how can we
- 24 ensure or confirm that Qwest will continue to -- that
- 25 Owest will adhere to what you're representing today,

- 1 which is that we can do, for example, the recurring
- 2 DS1 port. We can provision with just that single
- 3 \$109 recurring rate. We can use that to serve 24 end
- 4 user customers?
- 5 A. The only way I could assure you is once you
- 6 buy the DS1 port, you have control of that port to
- 7 serve those 24 customers.
- 8 Q. Okay. Well, let me just -- I'd like to do
- 9 quick math, then, based -- just looking at the
- 10 recurring charges, and we'll ignore the nonrecurring
- 11 for the moment. Then what we're looking at is the
- 12 \$21.38 charge; right?
- 13 A. That's correct.
- Q. And then I believe you said, in response to
- 15 a question from Ms. Anderl, that the recurring rate,
- 16 if you break it out among the number of end users, is
- 17 about \$5?
- 18 A. That's what we agreed to, subject to check
- 19 with the math.
- Q. Okay. And then you also agree with me that
- 21 we could probably use \$4 as a proxy for the cost of
- 22 that shared distribution subloop?
- 23 A. That's correct.
- Q. And we also throw on the at least \$1.29
- 25 charge for the interconnection tie pairs; right?

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- 2 Q. So for Covad to provide line-shared DSL
- 3 service using Qwest's unbundled packet switching
- 4 product offering, that comes out to, on a monthly
- 5 recurring basis, approximately \$32?
- 6 A. Subject to check, yes.
- 7 Q. That's still two to three dollars more just
- 8 to recover our costs than what Qwest's retail rate is
- 9 when it provides DSL service from a remote terminal;
- 10 right?
- 11 A. That's correct.
- MS. DOBERNECK: Thank you.
- JUDGE BERG: Ms. Tennyson.
- 14 MS. TENNYSON: Nothing further. Thank you.
- JUDGE BERG: All right. And Ms. Tennyson,
- 16 are we still awaiting clarification with regards to
- 17 Exhibit 2142?
- 18 MS. TENNYSON: Yes, the staff member who
- 19 asked me to include that is not present in the room
- 20 at this point.
- JUDGE BERG: All right. We'll take that up
- 22 at the start of tomorrow's proceeding. Any other
- 23 questions, Dr. Gabel? All right.

25 EXAMINATION

- 1 BY DR. GABEL:
- Q. Just, Ms. Malone, I just have one or two
- 3 follow-up questions. In response to a question from
- 4 Ms. Singer-Nelson, you said that you drew a
- 5 distinction between local tandem and interconnection.
- 6 Could you elaborate on that, because why wouldn't the
- 7 local tandem rate also apply for interconnection?
- 8 A. The only distinction I made with Ms.
- 9 Singer was the fact that Section 7.0, that she's
- 10 referring to, strictly describes interconnection
- 11 services, where the one, the 9.10.3, whichever one it
- 12 was we were talking about, that's specifically
- 13 entitled local tandem switching. So there is the
- 14 only that distinction in the two.
- 15 Q. Okay.
- 16 A. There's still tandem switching associated
- 17 with interconnection.
- 18 Q. Okay. And lastly, in this discussion about
- 19 -- with Covad's lawyer about how much Covad would
- 20 have to pay for unbundled packet switching versus
- 21 your retail price, do you know what the speed of
- 22 service is that's associated with the \$29.95 rate?
- A. No, I don't.
- DR. GABEL: Thank you.
- JUDGE BERG: Further redirect, Ms. Anderl?

- 1 MS. ANDERL: Just a couple of things, Your
- 2 Honor.
- JUDGE BERG: Don't worry about the clock.
- 4 We'll take care of business. We're close enough that
- 5 I'm not concerned.

- 7 REDIRECT EXAMINATION
- 8 BY MS. ANDERL:
- 9 Q. If only I'd had a little more coffee. Ms.
- 10 Malone, isn't it correct that unbundled packet
- 11 switching is but one way in which a CLEC can provide
- 12 DSL service to their end user customers?
- 13 A. Yes, that's correct.
- Q. And that that option is only available to
- 15 the CLEC when a certain set of circumstances, as
- 16 prescribed by the FCC, has been met?
- 17 A. That's correct. Qwest actually provides it
- 18 only in very limited circumstances.
- 19 Q. And the costs associated with the CLECs'
- 20 provisioning of DSL services to its end user
- 21 customers under other scenarios have not been
- 22 discussed here today, have they?
- 23 A. That's correct.
- MS. ANDERL: That's all I have.
- 25 JUDGE BERG: All right. Anything further

- 1 from other counsel? Anything else, Dr. Gabel? All
- 2 right. Ms. Malone, thank you very much for being
- 3 here and working with us today.
- 4 THE WITNESS: Thank you.
- 5 JUDGE BERG: At this point, you are excused
- 6 from the hearing. Let's be off the record.
- 7 (Discussion off the record.)
- 8 JUDGE BERG: Back on the record just
- 9 momentarily. There are no other -- no other business
- 10 to address at today's hearing. We will adjourn until
- 11 1:30 tomorrow. We'll be back in the hearing room --
- 12 I would appreciate counsel arriving sometime between,
- 13 you know, 1:00 and 1:15 to get your papers set back
- 14 up and to deal with whatever other issues we may have
- 15 to address.
- MS. SINGER-NELSON: Judge, do you want to
- 17 start at 1:00? Can we start at 1:00 to at least get
- 18 a little more time in?
- JUDGE BERG: I'll be here and ready to go
- 20 at 1:00, but Counsel should then plan to be here by
- 21 12:45 to get their papers out and to get set back up.
- 22 And let's be off the record and adjourn and we'll
- 23 finish this discussion off the record.
- 24 (Proceedings adjourned at 4:54 p.m.)